

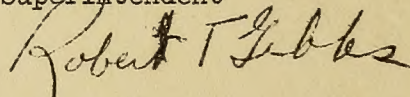
UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
Cape Cod National Seashore
Box 442
Eastham, Massachusetts
January 7, 1963

Memorandum

To: Members, Cape Cod National Seashore Advisory Commission
From: Superintendent, Cape Cod National Seashore
Subject: Minutes of Ninth Meeting

Enclosed are two copies of the minutes of the Ninth Meeting of the
Cape Cod National Seashore Advisory Commission which was held at
this Headquarters on December 14, 1962.

Robert F. Gibbs
Superintendent



Enclosure (in dup.)

Copy w/minutes to:

Director, National Park Service, Washington, D. C. (4)
Regional Director, National Park Service, Northeast Region (3)

THE
UNITED STATES
DEPARTMENT OF
THE ARMY
WASHINGTON, D. C.

TO THE
HONORABLE
THE SECRETARY OF THE ARMY
WASHINGTON, D. C.

FROM
THE
HONORABLE
THE SECRETARY OF THE ARMY
WASHINGTON, D. C.

SUBJECT
THE
HONORABLE
THE SECRETARY OF THE ARMY
WASHINGTON, D. C.

THE
HONORABLE
THE SECRETARY OF THE ARMY
WASHINGTON, D. C.

THE
HONORABLE
THE SECRETARY OF THE ARMY
WASHINGTON, D. C.

THE
HONORABLE
THE SECRETARY OF THE ARMY
WASHINGTON, D. C.

(For Administrative Use Only)

M I N U T E S

Ninth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

December 14, 1962

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Ninth Meeting

December 15, 1962

Item No.

Subject

1. Adoption of Agenda
2. Approval of minutes of the previous meeting
3. Communications received by the Commission
4. Progress Report -- Cape Cod National Seashore
5. Interim Master Plan
6. Cape Hatteras Trip
7. New Business

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Public Meeting

December 12, 1962

Item No.	Subject
1.	Adoption of agenda
2.	Approval of minutes of the previous meeting
3.	Recommendations received by the Commission
4.	Progress Report -- Cape Cod National Seashore
5.	Discussion of the plan
6.	Cape Cod National Seashore
7.	How to Proceed

The ninth meeting of the Cape Cod National Seashore Advisory Commission was held December 14, 1962 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts with the following members in attendance:

MEMBERS

Charles H. W. Foster, Chairman
Joshua A. Nickerson, Vice-Chairman
Robert A. McNeece, Secretary
Leo Diehl
Josiah Child
Ralph A. Chase
John R. Dyer, Jr.
Arthur Findlay
Nathan Malchman
Esther Wiles

Representing

Commonwealth of Massachusetts
Barnstable County
Town of Chatham
U. S. Dept. of the Interior
Commonwealth of Massachusetts
Town of Eastham
Town of Truro
Town of Orleans
Town of Provincetown
Town of Wellfleet

OTHERS

Henry McCarthy, Department of Natural Resources, Massachusetts

National Park Service, U. S. Department of the Interior

Allen T. Edmunds	Regional Chief, Recreation Resource Planning. Northeast Regional Office
Robert F. Gibbs	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, Cape Cod National Seashore
Leslie W. Piel	Asst. Land Acquisition Officer, Cape Cod "
Lyndell Baldwin	Secretary, Cape Cod National Seashore

Chairman Foster called the meeting to order at
1:30 p.m.

Item 1. Adoption of Agenda

It was moved by Mr. Dyer, seconded by Mr. Chase and VOTED the
agenda for this meeting be adopted.

The ninth meeting of the Cape Cod National Committee

was held on December 11, 1962 at the headquarters

of the Cape Cod National Committee, Eastham, Massachusetts

following members in attendance:

MEMBERS

Charles A. V. ... Chairman
Joseph A. ... Vice-Chairman
Robert A. ... Secretary
Leo ...
Joseph ...
Ralph A. ...
John H. ... Jr.
Arthur ...
Nathan ...
Nathan ...

Digitized by the Internet Archive
in 2012 with funding from

Federally funded with LSTA funds through the Massachusetts Board of Library Commissioners

OTHERS

Henry ... Department of Natural Resources, to represent the
National Park Service, U.S. Department of the Interior
Allen T. ... Regional Office, Bureau of Land Management
Robert F. ... Superintendent, Cape Cod National Monument
George E. ... Land Acquisition Officer, Cape Cod National Monument
Leslie V. ... Asst. Land Acquisition Officer, Cape Cod National Monument
Joseph ... Secretary, Cape Cod National Monument

1:30 p.m.

Time of Meeting of House

It was moved by Mr. ... seconded by Mr. ... and VOTED ...

agenda for this meeting be adopted.

Item 2. Approval of Minutes of the Previous Meeting

It was moved by Mr. McNeece, seconded by Mr. Diehl and VOTED the minutes of the September 7 meeting be approved without correction.

Item 3. Communications received by the Commission

The Chairman reported receipt of the following communications:

1. A letter from Assistant Director Hillory A. Tolson acknowledging material relative to employment and financial statements which members are required to submit.
2. A letter from Assistant Secretary of the Interior, further replying to the Commission's June 12 letter regarding cottage rental facilities within the Seashore. It was moved by Mr. Chase, seconded by a member of the Commission and VOTED to attach a copy of this letter to the minutes of this meeting.
3. A letter from Assistant Director, Jackson E. Price, replying to the Commission's letter requesting clarifying explanation of an article appearing in local newspapers alleging award of contract for survey work to a Massachusetts firm dissolved by the State Supreme Court for failure to file annual reports, and without a registered surveyor in its employ

Item 1. Summary of Changes of the Last Year

It was noted by Mr. McHenry, Secretary of the Board, and with the minutes of the September 1 meeting in approval.

Without comment.

Item 2. Communications Received from the Government

The Chairman reported receipt of the following

communications:

1. A letter from Assistant Director H. H. Brown acknowledging material received for engineering and financial statements which reports are required by statute.

2. A letter from Assistant Secretary of the Interior further replying to the Commission's June 12 letter regarding certain travel facilities. It was noted by Mr. Chase, Secretary of the Commission and WFOB as well as a copy of this letter to the minutes of this meeting.

3. A letter from Assistant Director, Jackson T. Rice replying to the Commission's letter requesting clarification of an estimate appearing in last year's report of the amount of money used for the construction of the new building. The letter referred to the fact that the estimate for the new building was \$1,000,000 and that a detailed report on the building was being prepared.

Mr. Price advised that the contract had been suspended, but reinstated when the technicality as to the corporate standing of the Company had been remedied, and that the Company now has a registered land surveyor in its employ. He stated the Company's work under its contract has been examined carefully and has been acceptable to date; any work to be performed under the contract will continue to be carefully examined, and payment will be withheld for any work which does not meet the contract requirements.

Mr. Edmunds reiterated Mr. Price's statements, and expressed the gratitude of the Regional Office for the Commission's interest in the matter, and for the personal visit of Mr. Nickerson to the Region.

It was the consensus of the meeting that the function of the Advisory Commission has been satisfied in officially calling this matter to the attention of the Secretary of the Interior.

Item 4. Progress Report -- Cape Cod National Seashore

Superintendent Gibbs announced the addition of Park Ranger Robert E. Cook to his staff. Mr. Cook came to Cape Cod from the Shenandoah National Park, and will be stationed in Provincetown. Prior to his entry on duty here Mr. Cook had be

selected to attend the 25th NPS General Administration (Executive) Training Course in the Northeast Regional Office, and is presently in Philadelphia.

It is expected one more Park Ranger will be added to the staff after January 1. An Interpretive Specialist position has been approved. It is anticipated this will be filled by recruitment from the list of Naturalist eligibles.

Recruitment is being conducted, but without too great success, for a crew of laborers at \$2.05 per hour. It is hoped enough men will be available to start the dune stabilization project shortly after the first of the year.

Land Acquisition Officer Thompson noted that at the last meeting he reported 70 properties had been appraised, or were in the process, representing 825 acres. At the present time, ¹⁷150 properties with a combined area of ^{2,010}1,500 acres are in this category. Of these, ⁶⁰47 properties, having a total area of ⁵⁹¹413 acres, have been authorized for negotiation. ²⁷20 signed options to purchase ^{71.5}71.5 acres have been obtained. These properties are in Wellfleet, Truro and Eastham. Negotiations are continuing with other owners on the basis of authorizations received.

Progress was reported in legal matters relating to the

transfer of State owned lands and Camp Wellfleet.

Interest was displayed in whether or not the prices paid for property should be divulged. It was noted that this would become a matter of public record at the time the deeds are recorded.

The question was asked whether or not the very moderate estimate of what it would cost to acquire the land for the Seashore was proving true. The answer was that the estimate was based on a gross appraisal, whereas the acquisition is being done on an individual basis, and since there is no itemized list covering estimates of costs of individual properties, it is impossible to make a comparison.

Item 5. Interim Master Plan

In response to the request of the Acting Chairman at the September meeting, Superintendent Gibbs provided a copy of the Interim Master Plan, and an outline of projects for the 1963 development program, for consultation with the Commission in compliance with Section 8, (f) of the Act as follows:

- I. Dune Stabilization Program - Camp Wellfleet
 - a. Grass planting of decontaminated area
 - 1. Hand planting
 - 2. Machine planting

- II. Dune Stabilization - Province Lands
 - a. Grass planting, hand
 - b. Machine planting
 - c. Possibly some reseeding and planting of tree seedlings
- III. Demolition of buildings - Camp Wellfleet and restoration of the area
 - a. Building removal and restoration will no doubt have to be done by contract, since we have experienced difficulty in hiring laborers
- IV. Development of a Parking Area - Interpretive Shelter and exhibits at Marconi site
- V. Development of three parking areas along the highway that parallels the ocean at Camp Wellfleet. Install information signs at the location of each parking area
- VI. Construct a paved road from US Route #6 into Pilgrim Spring area, construct an interpretive shelter with exhibits, parking areas, trail to Spring. Reconstruct Spring with appropriate interpretive signs
- VII. Enlarge the Race Point parking area. Construct a comfort station with an addition to provide a room for life guard and first aid equipment, information room, dressing rooms for changing clothes, outside cold water showers to rinse off sand and salt, access routes for beach buggies, which includes a wooden ramp to prevent dune destruction, wooden walks for pedestrians, installation of utilities such as water, sewer and electricity.
- VIII. Installation of appropriate interpretive exhibits at the observation tower on Race Point Road
- IX. Renovation of the main bathhouse buildings at Provincetown Beach, restoration of grounds, and provision for a potable water supply at the bathing beach.

- X. Renovation of Captain Penniman House and barn.
Restoration of grounds; relocation of road, construct parking area. Install interpretive and informational signs.
- XI. Construct a new road and parking area at Fort Hill, an interpretive shelter and appropriate interpretive signs.
- XII. Repaint the water tower and tank at Camp Wellfleet, which includes brushing or sand blasting.

It was noted that the last three items on the program would necessarily be delayed until the land is acquired.

Each item was discussed as fully as desired. A long discussion regarding parking fees was partially resolved by Mr. Edmunds calling attention to a Bill being introduced regarding a Land Conservation Fund, proposing to raise money for Federal and State area development and additional maintenance. Next year this legislation will probably provide many ideas of what should be done here; and legislation may control what can be done

Noting that items 1, 2, 3 and 12 are simply the protection of existing facilities, it was moved by Mr. Dyer, seconded by a member of the Commission and VOTED to waive the rule adopted at the February 16 meeting, namely: "it shall be the policy of the Commission that it shall not advise on matters coming before it under Section 8 at the meeting at which any

such matter is originally presented."

It was moved by Mr. Nickerson, seconded by Mr. Finlay and VOTED to advise in the affirmative in response to the development program as outlined above.

Item 6. The Cape Hatteras Trip

The members of the Advisory Commission who were finally able to make the trip to Cape Hatteras and adjacent areas, were the representatives from each of the towns within the Seashore boundary. They were accompanied by Superintendent Gibbs and Mrs. Baldwin, who acts as recording secretary for the Commission, and is also Mr. Gibbs' secretary; Mr. Henry G. McCarthy of the Massachusetts Department of Natural Resources, and Mrs. Robert McNeece. Mr. and Mrs. McNeece drove down by automobile; and Mrs. Wiles, Messrs. Finlay, Chase, Dyer, Malchman, McCarthy and Mrs. Baldwin and Superintendent Gibbs went down by plane.

We left Provincetown airport at eight o'clock on Thursday morning October 25 for Newport News, Virginia, and were met at the Patrick Henry Airport by Superintendent Abbott and Mr. Robinette of the Colonial National Historical Park. They had picked up Mr. and Mrs. McNeece who had arrived earlier.

Following lunch in Yorktown we proceeded to the Visit

Center where we were joined by Assistant Superintendent Emery and Chief Park Historian Hatch. We saw an orientation film, and visited the museum, the rooftop, and the Moore House, and then toured the Battlefield area including Encampment Drive and Surrender Field, observing interpretive methods such as audio and audio-visual, use of glass covered framed paintings at points of historic interest.

At 6:30 p.m. the group attended a reception by Colonial Williamsburg at the restored Greenhow-Repiton House, the home of the Chief of the Branch of Historical Research, Edward M. Riley and Mrs. Riley. Following the reception we ate dinner at the Kings Arms Tavern, and at 9 p.m. attended a showing of "Williamsburg - The Story of a Patriot" at the Colonial Williamsburg information center.

On Friday morning as guests of Colonial Williamsburg we were provided with a special bus, and Mrs. W. F. Low, Supervisor of Training Hostesses, as an escort for a tour of the Williamsburg area. We visited The Capitol, Raleigh Tavern and Bakery, The Courthouse, Bruton Parish Church, The Governor's Palace, the George Wythe House and the Deane Shop and Forge. Mrs. Low was described as "incomparable" by Superintendent Abbott, and all

us can certainly agree with him.

We were met at 1 p.m. by Superintendent Abbott and Historian Hatch and proceeded via the Colonial Parkway to Jamestown, where following an indoctrination film, we toured the Visitor Center and exhibits, the church and graveyard, building ruins and exposed and marked foundations, the glass furnace ruins and the working furnace at Glasshouse Point.

At 3:30 p.m. we left for Nags Head, North Carolina arriving at 7 p.m. We were met at the Carolinian Hotel by Superintendent and Mrs. Reese Smith and Chief Park Naturalist and Mrs. Gilbert of the Cape Hatteras National Seashore. After dinner Mr. Gilbert showed slides of the Cape Hatteras area which were selected with the view of orienting us on what we might expect to see on Saturday and Sunday.

On Saturday, accompanied by Superintendent Smith and Mr. Gilbert we drove to Ocracoke and returned to Buxton for the night. At Ocracoke we toured the village and stopped at the Visitor Center at the dock and at the lighthouse. Here we were able to see at first-hand a grass planter which is used in dune stabilization work. We had lunch at the Island Inn and returned to Hatteras Island. At the Cape we visited the light

and the Museum of the Sea, drove through the campground, and stopped at the amphitheater, and also observed stabilization projects along the Hatteras Island barrier dunes, pedestrian and vehicle ramp facilities.

Sunday morning we left Buxton and drove to Bodie Island, stopping en route to do a little bird watching at the Pea Island Refuge. We were met at Bodie Island by Superintendent Smith and Assistant Superintendent Rundel and were shown the Oregon Inlet campground, the marina and fishing center, day use facilities at Coquina beach, the Bodie Island Museum and nature trails and interpretive exhibits, and the maintenance and residential areas.

During the afternoon we visited the Wright Brothers Memorial at Kill Devil Hills, the Visitor Center facilities and interpretive exhibits, including the interior of the Wright Brothers living quarters; at the Fort Raleigh National Historical site on Roanoke Island we were joined by Park Naturalist Gilbert, and visited the Waterside Theatre, the Visitor Center, and restored areas, and the Thomas Hariot Trail, observing Naturalists method of identifying exhibits. Before leaving the area we were privileged to visit the Elizabethan Garden.

On Sunday evening we were guests at a reception in the home of Superintendent and Mrs. Smith. Many of the local business and professional people were invited, and members of the Commission had an opportunity to ask them questions concerning the effect of the National Park areas on the local communities.

On Monday morning, October 29, we drove to Norfolk, Virginia, departing at 10:35 by plane for Boston and Provincetown.

The following are some of the reactions expressed by various members of the Commission:

Williamsburg was interesting and entertaining, and a good example of careful restoration. The motion picture "Williamsburg - The Story of a Patriot" was extremely well done and effective, and possibly something of this type would be interesting if worked out for Cape Cod.

The National Park Service has done a tremendously good job at Yorktown and Jamestown. They are well conceived with direct historical significance, and have a profound effect and emotional impact. The National Park Service has done a beautiful job in restraining itself in not trying to reproduce buildings and by supplying enough audio and visual information at Visitor Centers and with the aid of informational signs to give

general knowledge of history and leave other details a challenge to individual reconstruction.

There is no comparison between Cape Hatteras and Cape Cod. Cape Hatteras lacks the physical charm of Cape Cod and seemed to be without historic significance. We are highly developed by comparison and our sophisticated economy is better equipped to handle problems that will arise.

Nags Head presented a horrifying picture and the hopeless and unfortunate lack of zoning there and in adjacent towns seemed to make it incumbent on Commission members to pass on to their individual towns the necessity for strict zoning.

We were impressed with the continuous work of dune building, and grass planting; but plagued with the thought of whether or not there was a better way; found it frustrating not to see the ocean on the drive down Hatteras Island where the ocean observation points seemed too scattered. This brought to mind the desirability of construction of an ocean view drive in the Cape Cod National Seashore.

The nature walks and observation points were very nice.

Although there seemed no particular established patte

of architecture as at Cape Cod, the use of coast guard facilities was well done, but the designs and colors used in other modernistic type buildings and signs was not considered appropriate for Cape Cod.

There seemed to be no residences of wealthy seasonal visitors such as abound on Cape Cod, which places an additional responsibility on us to do our utmost to maintain the fineness we have here.

Everywhere Park personnel were superb and Commission members were impressed with the uniformly high caliber of Park personnel and their ability of making a great impact with simple things. At Cape Hatteras they were impressed with the high regard in which Superintendent Gibbs is held.

The Park Service is very restrained in brochures and pamphlets and does not seem to make any effort to attract visitors. They do their job and there it is.

In talking with local people the consensus seemed to be that those who opposed the Seashore in the beginning are now in favor of it. It was stated that three-quarters of the business in Nags Head is due to the Seashore; also that bank assets went from $2\frac{1}{2}$ million in 1953 to 4 million in 1962.

Some felt the Seashore was mainly responsible for the influx of campers, although it was pointed out that replacing ferries across the Sounds as the State has done, has made it easier for more people to reach the Seashore; and the fact there are no public campgrounds on the ocean in Maryland and Virginia; and Hatteras being the only one in North Carolina has also contributed.

Mr. Nickerson estimated that Plymouth and Barnstable County now have twice as many camp sites as are available on the entire 85 miles of Hatteras, suggesting that the Park Service could use this information as a valid reason for resisting for at least several years possible political pressures brought on the Department of the Interior to establish more camp sites in the Cape Cod National Seashore.

Mr. Edmunds pointed out that the National Park Service does not feel the responsibility to provide camping for all people who want to come; and has so testified; also Mr. Wirth has given his promise that camping will be established in the Cape Cod National Seashore only when the need is so great that it cannot be supplied by private facilities and by public and State facilities; and then only in limited quantity and on terrain which

will stand it. The suggested map did show campgrounds; but was meant to indicate they possibly could be put there; not that they actually would be established.

It was moved by Mrs. Wiles, seconded by a member of the Commission and VOTED that these minutes contain an expression of the appreciation of the Advisory Commission to Mr Lee, Superintendent Abbott and his staff at the Colonial National Historical Park, personnel at Colonial Williamsburg, Superintendent Smith and staff at Cape Hatteras, personnel at Wright Brothers Memorial, Fort Raleigh National Historical Site and the Elizabethan Garden, for their interest and courtesy in making the trip worthwhile and memorable, and to Superintendent Gibbs for his careful planning and leadership.

Item 7. New Business

Mr. Child noted the Cape Cod Horseman's Association were interested in trying to coordinate plans for bridle trails throughout Cape Cod with the Seashore Master Plan, and would contact Mr. Gibbs.

The January meeting will be held at Seashore headquarters at 1 p.m. on January 11, 1963; following 12 o'clock lunch at the Orleans Inn.

On the agenda for discussion will be the status of present commercial enterprises within the Seashore and policy on town owned lands.

The meeting adjourned at 4:30 p.m.

C O P Y

12435-R

PARKS

November 15, 1968

Dear Mr. Foster:

This is in response to your letter of June 12 which contains the views of the Cape Cod Advisory Commission concerning continuation of the practice of cottage rentals within the seashore. We appreciate the careful consideration the Commission has given this question.

As you know, the Act of August 7, 1961, requires that the standards promulgated to facilitate adoption of zoning bylaws for towns within the Cape Cod National Seashore contribute to the effect of prohibiting commercial and industrial uses of all property within the boundaries of the seashore, except such uses as are permitted by the Secretary. We recognized that these standards, which were issued on July 9 and published in the Federal Register of July 14, could not require the adoption of zoning bylaw amendments that would prohibit the continued operation of commercial or industrial ventures already existing within the seashore. However, as issued, they do require that zoning bylaw amendments adopted for the seashore preclude the establishment of commercial and industrial districts and the establishment of further commercial and industrial ventures except certain described uses of improved property. It should be understood, however, that any other business uses of property within the seashore would subject such property to acquisition, except in cases where continuation of the use or uses is permitted by the Secretary.

We believe that, generally, it would be appropriate to authorize continuation of the practice of renting existing cottages in cases where such use is traditional, where it is associated with improved property under one ownership and the facilities were in existence prior to September 1, 1959. After carefully considering the question as to the means by which such use might be authorized, we have concluded that the certificate provided for in Section 6 of the Cape Cod Act may be utilized for this purpose. Accordingly, we are in the process of preparing an appropriate certificate that could be issued to owners of improved residential property who operate rental cottages generally meeting the requirements stated above. Such a certificate would be in a form suitable for recording at the Barnstable County

C O P Y

Registry of Deeds and would continue in effect unless some unacceptable use were made of the property which required its revocation.

We can give no assurance that properties containing rental cottages that came into existence between September 1, 1959 and August 7, 1961, will be given the protection afforded by such a certificate. Whether or not issuance of a certificate is warranted in these instances would depend upon the circumstances involved in each case.

Representatives of the National Park Service have told us of the valuable advisory assistance rendered by your Commission in preparation of the Cape Cod zoning standards and in other matters affecting the seashore. We take this opportunity to express our sincere appreciation for this assistance and for the Commission's continuing efforts to further the purposes of the seashore.

Sincerely yours,

/sgd/ John M. Kelly
Assistant Secretary of the Interior

Mr. Charles H. W. Foster
Commissioner, Department
of Natural Resources
15 Ashburton Place
Boston 8, Massachusetts

UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
Cape Cod National Seashore
Box 442
Eastham, Massachusetts
February 6, 1963

Memorandum

To: Members, Cape Cod National Seashore Advisory Commission
From: Superintendent, Cape Cod National Seashore
Subject: Minutes of Tenth Meeting

Enclosed are two copies of the minutes of the Tenth Meeting of the Cape Cod National Seashore Advisory Commission which was held at this Headquarters on January 11, 1963.



Robert F. Gibbs
Superintendent

Enclosure (in dup.)

Copy w/minutes to:

Director, National Park Service, Washington, D.C. (4)
Regional Director, National Park Service, Northeast Region (3)



(For Administrative Use Only)

M I N U T E S

Tenth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

January 11, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Tenth Meeting

January 11, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of agenda
2.	Approval of minutes of the previous meeting
3.	Communications received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Acquisition of town-owned lands by the Federal government
6.	Continuation of commercial operations within the Seashore
7.	Agenda items and date for next meeting
8.	New business

The tenth meeting of the Cape Cod National Seashore Advisory Commission was held January 11, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts with the following members in attendance:

MEMBERS

Charles H. W. Foster, Chairman
Joshua A. Nickerson, Vice-Chairman
Robert A. McNeece, Secretary
Ralph A. Chase
Josiah H. Child
Leo Diehl
John R. Dyer, Jr.
Arthur Findlay
Nathan Malchman
Esther Wiles

Representing

Commonwealth of Massachusetts
Barnstable County
Town of Chatham
Town of Eastham
Commonwealth of Massachusetts
U.S. Dept. of the Interior
Town of Truro
Town of Orleans
Town of Provincetown
Town of Wellfleet

OTHERS

Lawrence Davis, Dept. of Corporations & Taxation, Massachusetts

National Park Service, U.S. Department of the Interior

Ronald F. Lee	Regional Director, Northeast Region
Robert F. Gibbs	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, Cape Cod Nat'l. Seashore
Leslie W. Piel	Asst. Land Acquisition Officer Cape Cod Nat'l. "
Robert G. Cooke	Staff Appraiser, Cape Cod National Seashore
Lyndell Baldwin	Secretary, Cape Cod National Seashore

Chairman Foster called the meeting to order at 1:15 p.m. and welcomed Mr. Lee.

Item 1. Adoption of Agenda

It was moved by Mr. Dyer, seconded by Mr. Child, and VOTED to adopt the agenda for this meeting.

Item 2. Approval of Minutes of the Previous Meeting

It was moved by Mr. Nickerson, seconded by Mr. Finlay, and VOTED that the minutes of the previous meeting be approved with the following changes and additions:

Page 7: the first line in the third full paragraph should be changed to read: "Noting that items one through twelve"...

Page 13: It was suggested that the last sentence in the third full paragraph which reads: "This brought to mind the desirability of construction of an ocean view drive in the Cape Cod National Seashore" does not reflect the feeling of all members of the Commission. Mr. Child wishes to go on record as hoping we do not have an ocean view drive; rather that we should have parking areas and permit the visitor to walk or bicycle and enjoy the ocean view. Another member suggested serious consideration should be given to access roads at right angles to the ocean which would accommodate the improved property along the roads and provide parking areas at their terminus at the ocean front.

Item 6. The Cape Hatteras Trip: Although Mrs. Wiles stated, when questioned by the Secretary, that she did not feel the minutes failed to reflect the opinion of the Commission; she wished to be put on record as feeling that the term "horri-fying"

went too far in the degree of description of the conditions at Nags Head; and personally in the course of the trip was impressed with the different circumstances between Cape Hatteras and Cape Cod, and with the difficulty in trying to draw comparisons between the two areas; pointing out that it appeared to her no valuable land was taken from the towns on Hatteras for the Park.

Item 3. Communications Received by the Commission

The Chairman read a letter from Mr. Wirth in reply to the Commission's letter of November 7, 1962 regarding the Eastern Survey and Engineering Company.

Item 4. Progress Report - Cape Cod National Seashore

Superintendent Gibbs reported that the dune stabilization project is expected to commence next Monday.

Mr. F. Cliff Pearce of Orleans has reported for duty as Architect on the staff of the Eastern Office of Design and Construction. His office will be in this Headquarters and he will serve projects at the Minute Man National Historical Park, the Adams National Historic Site and the Salem Maritime National Historic Site.

Mr. Vernon C. Gilbert, Jr., a Naturalist will report for duty on February 1 and commence work on the interpretive program

The staff continues to receive many requests to fill speaking engagements. Although it is time consuming we feel it is very worth while and are pleased to meet people in this interesting phase of the work.

Land Acquisition Officer Thompson reported that the first item of accomplishment of note which has occurred since the last Commission meeting is the acquisition by direct purchase of five properties.

On December 20, 1962, Mr. and Mrs. Ned Lebac of Wellfleet conveyed to the United States 6-1/2 acres of their 9 acre holding together with the improvements thereon. Under the terms of the Act authorizing the Cape Cod National Seashore, the Lebac's retained fee title to 2-1/2 acres together with a single dwelling where they will continue to reside.

On December 27, 1962, Mr. and Mrs. Pierre Drewsen of Northampton, Massachusetts conveyed their 7.5 acres of land together with a small dwelling, located in the Town of Truro.

On December 31, 1962, Mr. and Mrs. George K. Higgins of Brookline, Massachusetts conveyed three parcels of unimproved land on Bound Brook Island, Wellfleet, totaling 139.7 acres.

These transactions mark the beginning of the government acquiring title through negotiation and direct purchase of

properties within the Cape Cod National Seashore.

Progress is continuing in appraising properties.

Reports are coming in right along and additional assignments are being made. Among the more recent assignments are several properties having large acreages. All except one are in the towns of Wellfleet, Truro and Eastham. The 20 assignments that have been made since the December 14 meeting of the Commission bring the total to 170 properties, embracing approximately 2000 acres.

The number of authorizations to proceed to negotiate option contracts with property owners, received from the Washington office to date now stands at 60, with a total of 591 acres. This represents an increase of 13 authorizations since the last meeting of the Commission.

We have succeeded in negotiating 27 options. 6 were accepted since the last meeting of the Commission. The 27 properties contain 220 acres. It might be of interest to the Commission to know that Mr. Prescott Cummings accepted the government's offer for his three lots on Ocean View Drive in Eastham, and his option has gone to Washington for approval.

Item 5. Acquisition of Town Owned Lands by the Federal Government

Draft (No. 4) 9-6-62, Policy Statement Covering Town Owned Lands, was placed on the agenda today because several towns

have prepared Articles for Town Warrants covering donations of Town owned lands which include beaches and roads, and the Service would like to get the feeling of the Commission.

An Article to transfer land known as "Coast Guard Beach" and certain town ways, (reserving to the taxpayers of Eastham, and their families and tenants, the right to use the property without charge in perpetuity), prepared by a resident of Eastham for presentation at the Eastham Town Meeting was reviewed.

One member of the Commission felt the Article should be rejected; not on the merits of the proposal, but because it is premature because the basic policies for acceptance of town owned lands have not been established by the National Park Service.

However, Mr. Lee felt the Service will have to consider some questions of principle on whatever turns out to be the first offer received, and some discussion would be helpful to the Service and to the Commission. He noted there is some precedent for special arrangements for people who live adjoining the Parks, but when the word "tenant" is added it would be virtually impossible to administer any system of fees and charges, since everyone visiting would be a "tenant" somewhere. If it would serve some useful purpose he felt the Service could, between now and Town Meeting time, attempt to develop language on proposed exemptions which would represent what

would be satisfactory to them.

Mr. Chase explained that the feeling in Eastham regarding the "Coast Guard Beach" seemed to be that eventually the Park would have it, so why spend any town money there cleaning it up, providing adequate lifeguard protection, caring for the parking facilities or preventing further beach erosion - let the Park have it; they can't do worse.

Mr. Dyer noted that in Truro very likely town lands and beaches would be turned over - but not without certain negotiations; and where the town has spent lots of money it would want to be reimbursed.

Mrs. Wiles stated that one reason there would be an Article to transfer town lands in the Wellfleet Warrant was that there is a great deal of damage needing repair at Duck Harbor and the citizens do not feel they should spend money for repairs and then give it up for nothing. Practically all the roads in town lead to or pass through the Seashore area and they need forty to fifty thousand dollars spent on them. Every person in town has had their taxes raised because of the Park and they will have to pay more. They feel it is not fair to take their revenue from them and then ask them to continue to maintain roads.

Mr. Lee agreed that the National Park Service is here to meet its responsibilities whatever they turn out to be, and it is their responsibility to come to grips with the problem in fairness to towns with maintenance situations.

Over a period of time he felt it would be in the interest of towns and the state to transfer all properties within the Seashore boundary, and while the Service is prepared to carry out its responsibility, it is not seeking lands or urging towns to come to it with property. The Service is willing to consider them if they bring them to it. It is a good relationship to deliberate about these matters he felt. At the present time the Service has many immediate questions ahead with the transfer of the Province Lands and Pilgrim Spring State Park. Mr. Gibbs reiterated that the Service is not soliciting any beaches or roads at this time; but if it is the will of the townspeople to turn them over, the Park Service will do everything within its means to operate them in the very best manner possible.

It was moved by Mr. Nickerson, seconded by Mr. Diehl and VOTED it is the consensus of this meeting the National Park Service should issue a statement covering their present basic ideas with respect to the acquisition of town owned land for release to the town officials; and send it to the towns and

subsequently release it publicly.

Following a lengthy discussion it was concluded the guideline statement should indicate steps to be taken in the following order in preparation for transfers of town owned lands:

1. The Selectmen call a public hearing
2. On the basis of the result of the hearing the Selectmen or other town officials negotiate with Service personnel to discuss all aspects of the proposed transaction.
3. Prepare a properly worded Article for the Warrant to be acted upon at Town Meeting.

Also it should be indicated that the National Park Service is available for consultation with appropriate town officials and interested citizens; that the Service after legal authorization and upon a reasonable notice, a minimum of six months, will accept such lands. That pending a study of existing town roads, including their legal status, and completion of the Park Master Plan, the roads if offered should be accepted. That at an appropriate time , following a study of their relationship to the Park, a statement will be issued by the Service in regard to its policy on ponds, marshes and other matters.

Item 6. Continuation of Commercial Operations Within the Seashore

Under the provisions of Section 8 (g) of the Act, Superintendent Gibbs presented a list of known existing commercial and industrial operations within the Seashore boundary as shown on the following pages, and Mr. Lee presented copies of "CERTIFICATION OF SUSPENSION OF CONDEMNATION OF PROPERTY USED FOR COMMERCIAL OR INDUSTRIAL PURPOSES".

Superintendent Gibbs noted that although cottage rentals do fall into a different category and the certificate would not apply to them, they were included in the list as a matter of interest.

It was the consensus following a fairly detailed discussion that adequate consideration could not be given this subject in the remainder of this meeting. That the principal objectionable operation on the list was the single industrial operation, the discontinuance of which should be a matter of negotiation.

It was moved by Mrs. Wiles, seconded by Mr. Diehl and VOTED that this Commission as part of its official functions under Section 8 (g) of the Act advises the National Park Service it should give written assurance to present operators of commercial enterprises within the Seashore boundary that they may continue their present operation without a permit for at least one year as of January 1, 1963.

SUMMARY

WELLFLEET

Housekeeping Cottages
Owners: 12
Units: 78
Capacity: 334+

Service Stations 1

Coctail Lounge and
Snack Bar 1

Real Estate Broker 1

Law Office 1

EASTHAM

Housekeeping Cottages
Owners: 3
Units: 10
Capacity: 48

Guest Houses
Owners: 1
Units: 4
Capacity 6

Motel
Owners 1
Units 18
Capacity 36

Snack Bar 1

Furniture Maker 1

Home Cooked Food 1

Real Estate Broker 1

Sand & Clay Pit 1

ORLEANS

Motels

ORLEANS

Motels
Owners: 1
Units: 12
Capacity: 36

Housekeeping Cottages
Owners: 1
Units: 8
Capacity 32

PROVINCETOWN

Sand Pit 1

TRURO - Housekeeping Cottages

Name of Establishment: Cliffside Acres
Name of Owner: Peggy & Harry T. Pearsall
Location: Coast Guard Road
Number of units: 8
Capacity: 32

Name of Establishment: DeBrine's
Name of Owner: Frank DeBring
Location: Coast Guard Road
Number of units: 3
Capacity: 12

Name of Establishment: Ray-Beau Haven
Name of Owner: Bill and Lu Beaudoin
Location: Coast Guard Road
Number of units: 3
Capacity: 12

Name of Establishment:
Name of Owner: John Davis
Location: Coast Guard Road
Number of Units: 10
Capacity: 40

Name of Establishment: Driftwood Cottages
Name of Owner: Mrs. Tracy Crapser
Number of units: 4
Capacity: 12

Name of Establishment:
Name of Owner: A. Lawrence
Location: Coast Guard Road
Number of Units: 2
Capacity: 8

Name of Establishment: Pinehurst
Name of Owner: Dickinson
Location: Coast Guard Road
Number of Units: 2
Capacity: 8

TRURO -Housekeeping Cottages (Cont'd)

Name of Establishment: Windcliff
Name of Owner: Chilton & Frederickson
Location: Coast Guard Road
Number of units: 1
Capacity: 4

Name of Establishment: Cliff House Colony
Name of Owner: W. B. Spink
Location: Highland Road
Number of Units: 3
Capacity: 12

Name of Establishment: The Surf Caster
Name of Owner:
Location: Head of the Meadow Road
Number of Units: 1
Capacity: 4

Name of Establishment:
Name of Owner: Gelofin
Location: North Pamet Road
Number of Units: 7
Capacity: 28

Name of Establishment:
Name of Owner: S. O. Ball
Location: North Pamet Road
Number of Units: 24
Capacity: 144

Name of Establishment:
Name of Owner: Arthur F. Joseph
Location: South Pamet Road
Number of Units: 2
Capacity: 12

Name of Establishment: Longnook Beach Cottages
Name of Owner: R. Sherman
Location: Longnook
Number of Units: 7
Capacity: 30

$\frac{dI}{dt} = -\beta I \left(\frac{S}{N} + \frac{I}{N} \right) + \beta I \left(\frac{S}{N} + \frac{I}{N} \right) - \gamma I$

TRURO - Apartments

Name of Establishment: Windcliff
Name of Owner: Chilton & Frederickson
Location: Coast Guard Road
Number of Units: 6
Capacity: 18

Name of Establishment: Cliff House Colony
Name of Owner: W. B. Spink
Location: Highland Road
Number of Units: 7
Capacity: 28

Name of Establishment: Jobi's
Name of Owner: Colliano & Hastings
Location: Highland Light
Number of Units: 2
Capacity: 6

Name of Establishment: Ocean Farm
Name of Owner: Flannigan
Location: Coast Guard Road
Number of Units: 1
Capacity: 6

TRURO- Guest Houses

Name of Establishment: Pinehurst
Name of Owner: Dickinson
Location: Coast Guard Road
Number of Units: 4
Capacity: 8

Name of Establishment: Ray Beau Haven
Name of Owner: Bill & Lu Beaudoin
Location: Coast Guard Road
Number of Units: 5
Capacity: 20

TRURO - Motels

Name of Establishment: Vista del Mar
Name of Owner: Joe Hoeppler
Location: Pilgrim Heights
Number of Units: 5
Capacity: 20

Name of Establishment: Governor Prence Motor Lodge
Name of Owner: Delbert Johnson
Location: Pilgrim Heights
Number of Units: 60
Capacity: 120

TRURO - Hotels

Name of Establishment: The Highland Hotel
Name of Owner: Harold Conklin
Location: Highland Light
Number of Units: 32 rooms
Capacity: 60

TRURO - Campgrounds

Name of Establishment: North of Highland Camping Area
Name of Owner: Edward W. Stearns & M. S. Currier
Location: Head of the Meadow Road
Capacity: 263 tents

Name of Establishment: North Truro Camping Area
Name of Owner: Edgar W. Francis, Jr.
Location: North Truro
Capacity: 150 tents

Name of Establishment: Horton's Park
Name of Owner: Mrs. Sumner Horton
Location: South Highland Road
Capacity: 100 tents - 34 trailers

TRURO - dining facilities

Name of Establishment: Governor Prence Motor Lodge
Name of Owner: D lbert Johnson
Location: Pilgrim Heights
Capacity: Approximately 140

Name of Establishment: Highland Hotel
Name of Owner: Harold Conklin
Location: Highland Light
Capacity: 250 - 300

Name of Establishment: Clam Bar
Name of Owner: Thompson Brothers
Location: U.S. Route #6
Capacity: Approx. 100

TRURO - Service Stations

Name of Establishment: Mike & Tom's Gulf Station
Name of Owner: John Cyoski
Location: Junction U.S.Route #6 & Head of
the Meadow Road

Leased to Gulf Oil Co.,
Operated by Leonard Francis

Name of Establishment: Esso Station
Name of Owner: Assessed to J.I.D.A. Corp.
99 Elm St., W. Newton, Mass.
Leased to: Frederick Davis, 72 Douglas Rd., Needham, Mass.

TRURO - Gift Shops

Name of Establishment: Jobi Shop and Pottery
Name of Owner: Colliano & Hastings
Location: Highland Light

Name of Establishment: Ray Beau Haven Gift Shop
Name of Owner: Bill & Lu Beaudoin

TRURO - Miscellaneous

Name of Establishment: North Truro Art Center
Name of Owner: Warren Nelson
Location: Coast Guard Rd., & Highland Rd.

Name of Establishment: Highland Golf Club
Name of Owner: Harold Conklin
Location: Highland Light Road

Name of Establishment: Law Office
Name of Owner: John R. Dyer, Jr.
Location: North Pamet Road

Name of Establishment: C and F Realty
Name of Owner: S. J. Chilton
Location: Coast Guard Road

Name of Establishment: Harry T. Pearsall (Real Estate)
Name of Owner: Harry T. Pearsall
Location: Coast Guard Road

Name of Establishment: Wilfred G. Slade (Registered Land
Surveyor)
Name of Owner: Wilfred G. Slade
Location: Longnook Road

Name of Establishment: (General Landscaping Service)
Name of Owner: Sumner Horton
Location: South Highland Road

Name of Establishment: A.F. Joseph Cement Block Co.
Name of Owner: Arthur F. Joseph
Location: U.S.Route #6 - Block Plant

Name of Establishment: A.F. Joseph Concrete Block Co.
Name of Owner: Arthur F. Joseph
Location: U.S.Route #6 - Sand pit

Name of Establishment: Lieb's Truro Test Gardens
Name of Owner: Werner Lieb
Location: North Pamet Road

TRURO - Miscellaneous (Cont'd)

Name of Establishment: Osteopathic physician
Name of Owner: Dr. J. Madelane Winslow
Location: Highland Road

Name of Establishment: Horton's Camp Store (and Snack Shop)
Name of Owner: Mrs. Sumner Horton
Location: Horton's Park

Name of Establishment (Snack Shop & Store)
Name of Owner: Marie Sherman
Location: Longnook Road

Name of Establishment: MITRE Corporation
Name of Owner:
Location: @ Truro-Wallfleet line (approx)

WELLFLEET - Housekeeping Cottages

Name of Establishment: Cook's Camps
Name of Owner: Mr. and Mrs. Laurence Cardinal
Location: LeCount Hollow
Number of Units: 16
Capacity: 80

Name of Establishment: The Foote Rest
Name of Owner: Mr. and Mrs. William A. Foote
Location: Wireless Road
Number of Units: 4
Capacity: 16

Name of Establishment: Hosmer's Ocean Breeze
Name of Owner: Mr. and Mrs. Fred Hosmer
Location: Ocean View Drive
Number of Units: 2
Capacity: 8

Name of Establishment: Maguires Cottages
Name of Owner: Dr. Frank G. Maguire
Number of Units: 11
Capacity: ?
Location: LeCount Hollow Road

Name of Establishment: Rockwells
Name of Owner: L. D. Rockwell
Location: Rockwell Avenue
Number of Units: 2
Capacity: 12

Name of Establishment: Ryder Pond
Name of Owner: Joseph Peters
Location: Ryder Pond
Number of Units: 1
Capacity: 4

Name of Establishment: Sea and Sand
Name of Owner: Conners
Location: Wilson Avenue
Number of Units: 3
Capacity: 12

WELLFLEET - Housekeeping Cottages (Cont'd)

Name of Establishment: Surfside Colony
Name of Owner: Reid and Ulich
Location: Ocean View Drive
Number of Units: 17
Capacity: 96

Name of Establishment: Wellfleet Beachcomber Club Inc.
Name of Owner: Russell Gallagher
Location: Cahoon's Hollow
Number of Units: 5
Capacity: 30

Name of Establishment: Wellfleet-by-the-Sea
Name of Owner: George Crosen
Location: Ocean View Drive
Number of Units: 11
Capacity: 44

Name of Establishment: Wheeler's cottages
Name of Owner: Harry H. Wheeler
Location: Ocean View Drive
Number of Units: 4
Capacity: 20

Name of Establishment:
Name of Owner: Goepner & Switzer
Location: Wilson Avenue
Number of Units: 2
Capacity: 12

WELLFLEET - Miscellaneous

Name of Establishment: Chevron Service Station
Name of Owner: Norman Berrio
Location: U.S. Route #6 & Pamet Point Rd.

Name of Establishment: Wellfleet Beachcomber's Club Inc.
(cocktail lounge & Snack Bar)
Name of Owner: Russell Gallagher
Location: Cahoon's Hollow

1. The first part of the paper is devoted to the

study of the properties of the function $f(x)$ defined by the equation

$$f(x) = \int_0^x \frac{1}{1+t^2} dt$$

and to the investigation of the behavior of the function $f(x)$ as $x \rightarrow \infty$. It is shown that the function $f(x)$ is increasing and concave down, and that it approaches the value $\frac{\pi}{2}$ as $x \rightarrow \infty$.

2. In the second part of the paper, we consider the function $f(x)$ defined by the equation

$$f(x) = \int_0^x \frac{1}{1+t^2} dt$$

and study its properties. It is shown that the function $f(x)$ is increasing and concave down, and that it approaches the value $\frac{\pi}{2}$ as $x \rightarrow \infty$.

3. In the third part of the paper, we consider the function $f(x)$ defined by the equation

WELLFLEET - Miscellaneous (Cont'd)

Name of Establishment: L. D. Rockwell Real Estate
Name of Owner: L. D. Rockwell
Location: Ocean View Drive

Name of Establishment: (Law Office)
Name of Owner: Silas Clark
Location: Pamet Point Road

EASTHAM - Housekeeping Cottages

Name of Establishment: Hall's
Name of Owner: A. A. Hall
Location: Cable Road @ Nauset Light
Number of Units: 7
Capacity: 30

Name of Establishment:
Name of Owner: Maurice Moore
Location: Nauset Light Beach Road
Number of Units: 1
Capacity: 6

Name of Establishment: Unknown
Name of Owner: Unknown
Location: Nauset Light Beach Rd.
Number of Units: 2
Capacity: 12

EASTHAM - Guest Houses

Name of Establishment: Aloha Cottage
Name of Owner: J. Silanski
Location: Nauset Light Beach Rd.
Number of Units: 4
Capacity: 6

EASTHAM - Motels

Name of Establishment: Salt Pond Motel
Name of Owner: Henry Moreno
Location: U.S. Route #6
Number of Units: 18
Capacity: 36

EASTHAM - Miscellaneous

Name of Establishment: Bob's Dog House
Name of Owner: Robert Whiting
Location: Nauset Light

Name of Establishment: The Spar Shop
Name of Owner: Ted & Ruth O'Gorman
Location: Nauset Road
(Furniture making & home cooking)

Name of Establishment: Eastern Associates (real estate)
Name of Owner:
Location: Doane Road

Name of Establishment: Sand and Clay Pit
Name of Owner: Nathan Nickerson
Location:

ORLEANS - Miscellaneous

Name of Establishment: Nauset Knoll Motor Lodge (Motel)
Name of Owner: N. E. Bergland
Location: Orleans Beach
Number of Units: 12
Capacity: 36

Name of Establishment: Stewart's Beachside Cottages
Name of Owner: John Stewart
Location: Orleans Beach
Number of Units: 8 - housekeeping
Capacity: 32

PROVINCETOWN

Name of Establishment: Sand Pit
Name of Owner: Whitehead Bros. Co.
Location: US Route #6 at n/end Pilgrim Lake

Mr. Lee thanked the Commission on behalf of the National Park Service, and asked that this item be not dropped from the agenda for several meetings, and that the Commission continue to work on it because it is a tough problem. He suggested members become as familiar as possible with commercial operations in their individual areas so they can discuss them more specifically at future meetings.

It was moved by Mr. Diehl, seconded by a Commission member and VOTED that this item be placed on the Agenda for next meeting directly after the Progress Report.

Item 7. Agenda Items and Date for Next Meeting

Mr. Lee called attention to Special Regulations which are being prepared for the Cape Cod National Seashore. He expressed a desire for Commission members to review them and comment on them in advance of next meeting or the meeting after. Copies will be mailed to members for study, and the Chairman agreed to give this matter high priority on the agenda of the meeting.

Following a discussion as to whether or not the Commission or the National Park Service should make any effort to have another lane added to the highway between Barnstable and Orleans, it was moved by Mr. Diehl, seconded by a Commission member and VOTED the Chairman contact the Commissioner of Public Works, Massachusetts,

and invite a representative from his office and a representative from the Bureau of Federal Roads to attend the next meeting of this Commission and discuss any improvements on U.S. Route 6.

The February meeting will be held at Seashore Headquarters
*
at 1 p.m. on February 8, following 12 o'clock lunch at the Orleans Inn.

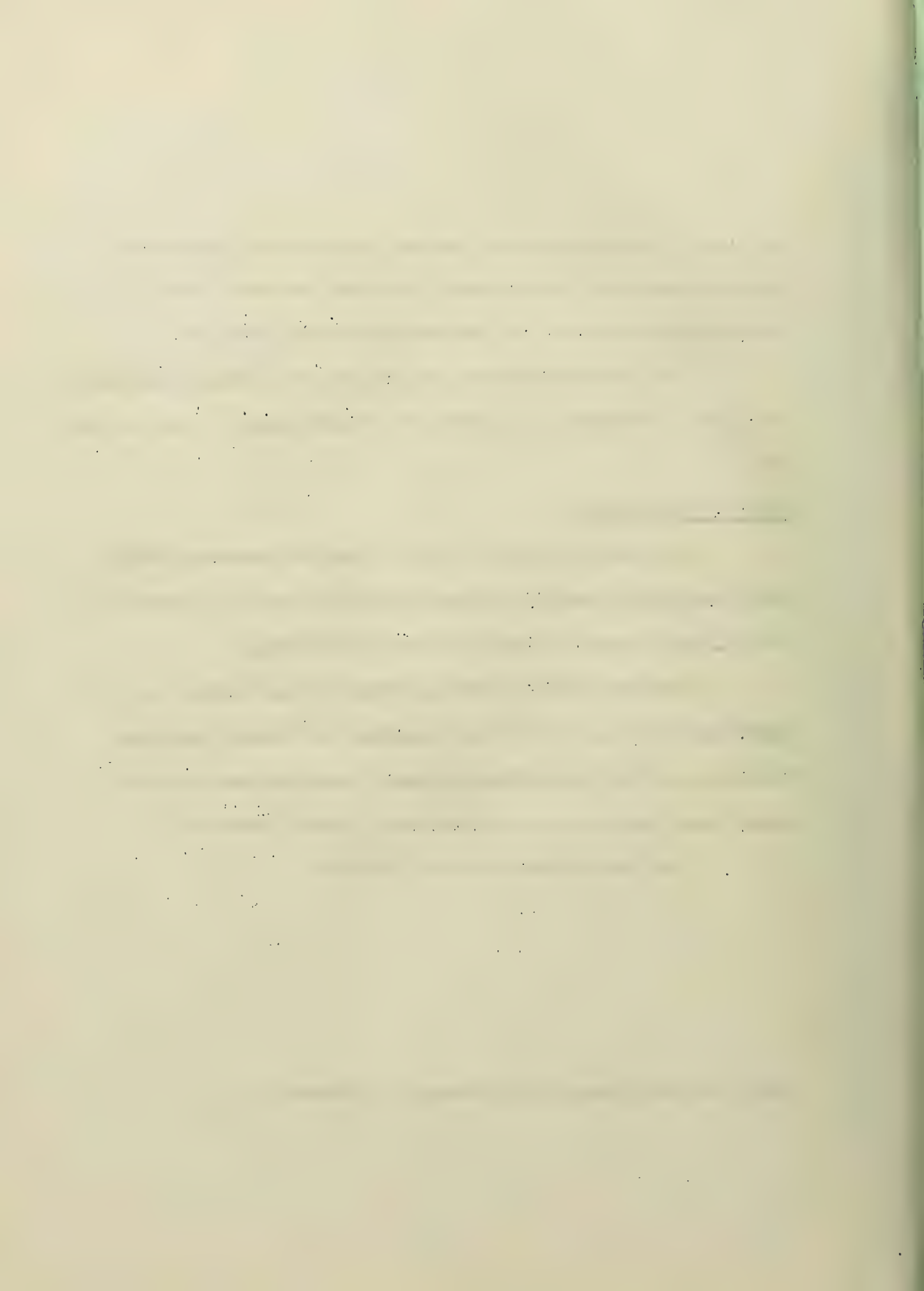
Item 8. New Business

Mr. Child reported that the Cape Cod Horseman Bridle Trail Association and South Shore Association met on January 27. He will report more in detail at the next meeting.

Chairman Foster mentioned that at some future date it might pay the Commission to get together with their companion Commission at the Minute Man National Historical Park and swap notes since they wrestle with the same kind of problems.

The meeting adjourned at 4:30 p.m.

*This date was subsequently changed to February 15.



SUMMARY

TRURO

Housekeeping cottages

Owners: 14
Units: 77
Capacity 358

Apartments

Owners 4
Units 16
Capacity 58

Guest Houses

Owners 2
Units 9
Capacity 28

Motels

Owners 2
Units 65
Capacity 140

Hotels

Owners 1
Units 32
Capacity 60

Camp Grounds

Owners 3
Tents 513
Trailers 34

Dining Facilities

Owners 3
Approx. Capacity 500

Service Stations

Owners 2

Gift Shops

Owners 2

Gift Shops

Owners: 2

Art Dealers

1

Golf Clubs

1

Law Office

1

Real Estate Brokers

2

Land Surveyor

1

Block Plant

1

Sand Pit

1

Test Garden

1

Physician

1

Camp Store

2

Research Inst.

1

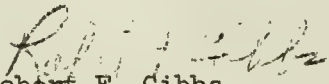
UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
Cape Cod National Seashore
Box 442
Eastham, Massachusetts

MAR 6 1963

Memorandum

To: Members, Cape Cod National Seashore Advisory Commission
From: Superintendent, Cape Cod National Seashore
Subject: Minutes of Eleventh Meeting

Enclosed are two copies of the minutes of the Eleventh Meeting of the Cape Cod National Seashore Advisory Commission which was held at this Headquarters on February 15, 1963.


Robert F. Gibbs
Superintendent

Enclosure (in duplicate)

Copy w/minutes to:

Director, National Park Service, Washington, D. C. (4)
Regional Director, National Park Service, Northeast Region (3)

(For Administrative Use Only)

M I N U T E S

Eleventh Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

February 15, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eleventh Meeting

February 15, 1963

Item No.	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of the Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Commercial Operations Within Seashore
6.	Possible Widening of U.S. Route #6
7.	Proposed Special Regulations for Seashore
8.	Agenda Items and Date for Next Meeting
9.	New Business

The eleventh meeting of the Cape Cod National Seashore Advisory Commission was held February 15, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts with the following members in attendance:

MEMBERS

Charles H. W. Foster, Chairman
Joshua A. Nickerson, Vice-Chairman
Robert A. McNeece, Secretary
Ralph A. Chase
John R. Dyer, Jr.
Arthur Finlay
Nathan Malchman

Representing

Commonwealth of Massachusetts
Barnstable County
Town of Chatham
Town of Eastham
Town of Truro
Town of Orleans
Town of Provincetown

OTHERS

Paul Reed
Thomas Connors
Henry McCarthy
William B. Fleming

Representative, 1st Barnstable Dist.
Department Natural Resources, Mass.
Department Natural Resources, Mass.
Town of Wellfleet

National Park Service, U. S. Department of the Interior

Allen T. Edmunds	Asst. Regional Director, Northeast Region
Robert F. Gibbs	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Lyndell Baldwin	Secretary, CCNS

Chairman Foster called the meeting to order at 1:15 p.m. and welcomed Messrs. Edmunds, Reed and Fleming.

Item 1. Adoption of Agenda

It was moved by Mr. Dyer, seconded by Mr. Chase, and VOTED to adopt the agenda as submitted for this meeting.

Item 2. Approval of Minutes of the Previous Meeting

It was moved by Mr. Nickerson, seconded by Mr. Malchman and VOTED that the minutes of the previous meeting be adopted.

Item 3. Communications Received by the Commission

The Chairman reported that in reply to his letter to the Commissioner of Public Works, inviting a representative of his Department and a representative of the Bureau of Public Roads to attend today's meeting, District Engineer Raymond J. Kelleher and Mr. Raymond Bergeron will be here at 3:30 p.m. They will discuss improvements planned for U. S. Route #6.

He also reported receipt of a letter from Mrs. Wiles indicating her ability to attend the meeting today, and requesting that Mr. William B. Fleming be permitted to attend in her place.

A communication from Mr. Child indicating he would not be able to attend the meeting today, and also suggesting an article for inclusion in the agenda for the next meeting.

Following a brief discussion, it was the consensus the Minutes carry the substance of the Commission's policy with reference to the designation (if desired) of an observer to

attend meetings in place of absent member:

1. There appears to be some advantage to the Commission in making sure there is full representation.
2. Commission members should authorize substitution and clear with Chairman (whose advice shall be inviolable) as much in advance of the meeting as possible.
3. The observer should preferably be someone in an official capacity in the member's area.
4. The observer shall have discussion privilege, but no voting power.

Item 4. Progress Report - Cape Cod National Seashore

Superintendent Gibbs reported that approximately one month ago the work of dune stabilization began at Camp Wellfleet with a crew of twenty-five laborers. These men are grateful for employment at this season of the year, and although due to extreme weather conditions some are occasionally assigned other projects, the work is progressing satisfactorily.

Work on the Master Plan is coming along very well; several members of the Master Plan Team have been in the area going over some of the work. Mr. Gibbs spent three days in the Regional Office working out details. The Master Plan is expected to be ready for presentation to the Commission on April 5.

Mr. Vernon C. Gilbert, Jr., whom many Commission

members met as the Naturalist at Cape Hatteras has entered on duty as head of the Seashore Interpretive Section.

Mr. James H. Bowman, formerly of Isle Royale National Park has entered on duty as Engineer.

About ten days ago we were advised the deed transferring the Province Lands would be ready in three weeks from that time. Plans for that area are being completed as discussed at previous Commission meetings.

Regional technicians have been working at the Pilgrim Spring State Park where a paved road is planned from U. S. Route 6 to a parking area for thirty-five cars, and a shelter where exhibits can be shown, and information pertaining to the interpretive story can be available. A one-half mile self-guided nature trail, and a trail to the Spring have also been worked out.

Following the Commission's recommendation at the last meeting, a draft of guide lines regarding transfer of Town owned lands was prepared and mailed to officials in all Seashore towns and to members of the Commission.

Land Acquisition Officer Thompson reported regarding surveys that a contract was entered into with New England Surveys Service, Inc., Boston, Mass., in January for the preparation of

aerial mosaics for the entire area within the National Seashore perimeter boundary.. The contractor is to furnish the finished product within forty-five days.

The mosaics will be valuable for a number of uses. They will be most helpful to the appraisers, surveyors, engineers, and planners; in identifying property lines in connection with appraising, preparation of property index maps, planning studies, development and administrative purposes.

A contract was also entered into on January 9 for obtaining tract maps of a specified area in Wellfleet of approximately one thousand acres.

Eastern Survey and Engineering Company, Inc., is now engaged in field survey work up to forty-four field party days in connection with preparing property index maps for the area in Truro covered by their contract.

It is expected that a contract for surveying properties in Camp Wellfleet ^{✓✓} will be negotiated shortly.

Sixteen (16) authorizations to negotiate options were received since the last Commission meeting which brings total authorization to seventy-nine (79) ¹⁰¹ covering seven hundred and ⁶³ seventy-seven (777) acres.

1031

15
Seven (7) Land Purchase Option Contracts were secured during the same period, bringing the total to date to thirty-four (34), covering four hundred and seventy-two (472) acres. Agreement has been reached with four non-resident property owners as to price acceptable to them; and options have been prepared and forwarded to them for signing.

On January 31, Antone Duarte conveyed to the United States title to twenty-five acres of land, together with the improvements thereon, located on South Pamet Road in Truro.

Assistant U. S. Attorney (District of Boston) Stephen Moulton, visited Headquarters in connection with Camp Wellfleet matters. A contract to survey that area to identify individual properties will be negotiated shortly in the Regional Office, and a contract is being prepared to cover appraisals in that area. Sixty (60) of the one hundred four (104) title evidences have been furnished by the contractor; and the balance are expected by March 15.

Mr. Nickerson distributed information showing comparison of total assets of Cape Cod banks for the period April 1953 to April 1962 showing combined assets of Savings and Co-operative Banks rose from forty-five million to one hundred five

million, a 131% increase.

He felt this to be one more indication of the dramatic differences between Cape Cod and Cape Hatteras where an increase of from two and one-half to four million had been shown over a comparable period.

He felt the growth of bank assets may have been significant at Nags Head in connection with the establishment of the Cape Hatteras National Seashore; but it did not result here from the proposed establishment of the Seashore, and is another indication that parallels cannot be drawn merely because both are Seashore areas.

Item 5. Continuation of Commercial Operations Within the Seashore

Mr. Gibbs distributed copies of a letter prepared at the Commission's suggestion last meeting, and sent to operators of commercial establishments, advising them that the Commission recommends and the Park Service agrees that all business operations be authorized to continue their present operation without a permit for at least one year as of January 1, 1963.

Tentative Draft Certificates that could be issued to

owners of:

1. Improved property (one-family dwelling)
2. Cottage rental property
3. Commercial operations

have been prepared. It was requested copies be made and mailed to Commission members for review.

The method by which the Commission should determine whether or not to advise the Park Service to permit continuance or establishment of individual commercial operations was briefly discussed. It was suggested Superintendent Gibbs list those considered desirable to continue and have the Commission observe them in summer-time operation.

In the case of new enterprises two suggestions were advanced:

1. The Commission should inspect every location and every detail because future policies are being established.
2. Lists of proposed locations be reviewed and if any questions develop, the Commission visit them, but not attempt to judge each one if there is no particular conflict involved.

Item 7. Proposed Special Regulations for Seashore

The draft of the Special Regulations for the Cape Cod National Seashore was discussed in detail. Minor changes were

suggested to clarify some sections. The discussion of the regulation prohibiting motor boats and other motor-propelled craft/in that portion of the Seashore in Federal ownership in fresh water ponds divulged a difference of opinion among the Commission members and the Chairman asked for an expression as to whether stiffer regulations or prohibition should be invoked. Five members were in favor of prohibition; three in favor of stiffer regulations and one member did not express an opinion.

A new draft will be prepared incorporating the suggested changes. This will be ready for review at the next meeting of the Commission.

Item 6. Possible Widening of U. S. Route #6

Chairman Foster introduced Mr. Kelleher, District Engineer of the Massachusetts Department of Public Works, and Mr. Bergeron, District Engineer of the Bureau of Public Roads who discussed with the Commission plans for U. S. Route #6. Both Mr. Kelleher and Mr. Bergeron were extremely generous with their time and willingly answered all questions from members. Mr. Kelleher said that nobody has to sell him any reasons from a safety standpoint why Route #6 should be double-barreled. He is quite concerned with it, but can not tell when it will be done.

At the present time there are 21 miles of highway under construction in this area; 12 in this District, so we are getting our share of the money.

The construction priority is decided in the Boston office on the basis of traffic counts and needs. There are roads in Massachusetts more crowded every day in the week than this road is in the summer. Our normal traffic increase is from 3 to 5 per cent. If it increases a lot, somebody will have to come up with some money. If other money were available outside of the Department of Public Works, the job could be done without delay. The land for the 23 mile lay-out from the Hyannis traffic circle to the Orleans traffic circle is all taken. By splitting the job into five contracts, the road could be built in one to one and one-half years at a cost of nine million dollars.

Mr. Bergeron stated the Mid-Cape Highway is on the Federal Primary System which would entitle it to a 50% Federal contribution. Unless legislation is changed there would be no chance of larger Federal participation.

Representative Reed spoke of a conversation with Commissioner Ricciardi of the Massachusetts Department of Public Works in which he indicated State funds would be available as

soon as Federal funds were; and volunteered to request the Commissioner to confirm this in writing.

It was the consensus of the meeting:

1. It is a function of the Advisory Commission to advise the Secretary of the Interior of the traffic problem in the area which Park Service personnel feel will increase twenty fold in a fifteen year period.

2. The Federal government has certain moral obligations because of establishment of the Park since while not created, the problem is aggravated by establishment of the Seashore; and all indications are it will be more aggravated.

3. Massachusetts is in the process of turning over to the Federal government millions of dollars worth of real estate at no cost.

4. The problem has been discussed by the Commission and consensus is that steps be taken immediately to attempt to improve sections of U. S. Route #6 for which plans have already been prepared, and obtain Federal money that is needed.

5. The Commission is prepared, if it meets with the approval of the Secretary of the Interior, to address members of Congress and other persons in behalf of promoting the necessary legislation to obtain Federal funds.

It was moved by Mr. Nickerson, seconded by Mr. Finlay and VOTED, the Chairman be authorized to write to the Secretary of the Interior on behalf of the Advisory Commission making official representation with respect to the highway problem, based on the suggestions and discussions at this meeting.

The Chairman noted it should be the sense of this meeting that the Commission appreciates the efforts of Representative Reed in this direction, and appreciates his offer to contact Commissioner Ricciardi requesting confirmation of the availability of State funds for U. S. Route #6.

Mr. Nickerson expressed for the record the appreciation of the Commission for the time and effort contributed by Messrs. Kelliher and Bergeron in joining in the discussion today.

Item 8. Agenda Items and Date for Next Meeting

It was determined the next meeting will be held at 1 p.m. on March 8 at Seashore Headquarters, following 12 o'clock lunch at the Orleans Inn.

Items on the agenda will include Proposed Special Regulations for Seashore; Draft Instruments on Permits; and a discussion of architectural design for any new buildings to be constructed.



Item . New Business

Mr. Fleming expressed his thanks and enjoyment at being permitted to sit in at the meeting.

The meeting adjourned at 4:50 p.m.

UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
Cape Cod National Seashore
Box 442
Eastham, Massachusetts

APR 22 1963

Memorandum

To: Members, Cape Cod National Seashore Advisory Commission
From: Superintendent, Cape Cod National Seashore
Subject: Minutes of Twelfth Meeting

Enclosed are two copies of the minutes of the Twelfth Meeting of the Cape Cod National Seashore Advisory Commission which was held at this Headquarters on March 8, 1963.

Robert F. Gibbs

Robert F. Gibbs
Superintendent

Enclosure (in dup.)

Copy w/minutes to:
Director, National Park Service, Washington, D. C. (4)
Regional Director, Northeast Region (3)

(For Administrative Use Only)

M I N U T E S

Twelfth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

March 8, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Twelfth Meeting

March 8, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of the Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Certification of Suspension Certificates
6.	Proposed Special Regulations
7.	Architecture and Design
8.	Agenda Items and Date for Next Meeting
9.	New Business

The twelfth meeting of the Cape Cod National Seashore Advisory Commission was held March 8, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts with the following members in attendance.

MEMBERS

Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph A. Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo Diehl	U.S. Dept. of Interior
John R. Dyer, Jr.	Town of Truro
Arthur Finlay	Town of Orleans

Representing

OTHERS

William B. Fleming	Town of Wellfleet
Henry McCarthy	Dept. of Natural Resources, Mass.

National Park Service, U. S. Department of the Interior

F. Cliff Pearce	Resident Architect, EODC
Robert F. Gibbs	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Leslie W. Piel	Asst. Land Acquisition Officer, CCNS
Lyndell Baldwin	Secretary, CCNS

Vice-Chairman Nickerson called the meeting to order at 1:30 p.m. and welcomed Messrs. Fleming and McCarthy.

Item 1. Adoption of Agenda

It was moved by Mr. Dyer, seconded by Mr. Chase and VOTED to adopt the agenda for this meeting as submitted.

Item 2. Approval of Minutes of the Previous Meeting

Mr. Nickerson requested the record reflect the following information in connection with the comparison of total assets of Cape Cod banks for the period April 1953 to April 1962: the total assets of all banks, Savings, Cooperative and commercial in 1953 were \$88,855,674; in 1962, \$173,055,815.

It was moved by Mr. Diehl, seconded by Mr. Child and VOTED that the minutes of the previous meeting be adopted with the addition of the foregoing paragraph.

Item 3. Communications Received by the Commission

All members reported receiving copies of the following proposed certificates: Suspension of Condemnation of Improved Property (single family dwelling); Suspension of Condemnation Cottage Rental Property; Suspension of Condemnation of Commercial Operation.

Item 4. Progress Report - Cape Cod National Seashore

Superintendent Gibbs reported that the Town of Eastham at its Annual Town Meeting, voted to donate to the United States of America for inclusion in the National Seashore, a stretch of ocean front (approximately 1,500 feet), containing at least twenty acres, known as Coast Guard Beach; and approximately two miles of town road (Nauset and Doane) which connect the site with U. S. Route #6.

100

Mr. Carlton McCarthy of Fire Island, New York representing the Citizens Committee seeking to establish a National Seashore in that area is on Cape Cod gathering information about the Seashore. He has toured the area with the Chief Ranger and is very much interested and impressed with the operation of the grass planting machine, since dune stabilization is his principal line of work. He plans to visit Seashore town officials and possibly will contact some members of the Advisory Commission.

The Commonwealth of Massachusetts has provided draft of deeds for transfer of the Province Lands and the great marsh area in Truro to the United States of America. These drafts are presently being studied in the Washington office.

Clean-up work continues at Camp Wellfleet and it is expected full-scale grass planting will commence today.

EODC Resident Architect Pearce is preparing plans for restoration of the Captain Edward Penniman House and barns at Eastham. He is also giving thought to arrangements for moving two residences; one into the Province Lands for use of the North District Ranger, and another into the former Camp Wellfleet for living quarters for the South District Ranger, who with his family is now occupying sub-standard living quarters in the fire station.

the first of these is the fact that the
 second of these is the fact that the
 third of these is the fact that the
 fourth of these is the fact that the
 fifth of these is the fact that the
 sixth of these is the fact that the
 seventh of these is the fact that the
 eighth of these is the fact that the
 ninth of these is the fact that the
 tenth of these is the fact that the
 eleventh of these is the fact that the
 twelfth of these is the fact that the
 thirteenth of these is the fact that the
 fourteenth of these is the fact that the
 fifteenth of these is the fact that the
 sixteenth of these is the fact that the
 seventeenth of these is the fact that the
 eighteenth of these is the fact that the
 nineteenth of these is the fact that the
 twentieth of these is the fact that the
 twenty-first of these is the fact that the
 twenty-second of these is the fact that the
 twenty-third of these is the fact that the
 twenty-fourth of these is the fact that the
 twenty-fifth of these is the fact that the
 twenty-sixth of these is the fact that the
 twenty-seventh of these is the fact that the
 twenty-eighth of these is the fact that the
 twenty-ninth of these is the fact that the
 thirtieth of these is the fact that the
 thirty-first of these is the fact that the
 thirty-second of these is the fact that the
 thirty-third of these is the fact that the
 thirty-fourth of these is the fact that the
 thirty-fifth of these is the fact that the
 thirty-sixth of these is the fact that the
 thirty-seventh of these is the fact that the
 thirty-eighth of these is the fact that the
 thirty-ninth of these is the fact that the
 fortieth of these is the fact that the
 forty-first of these is the fact that the
 forty-second of these is the fact that the
 forty-third of these is the fact that the
 forty-fourth of these is the fact that the
 forty-fifth of these is the fact that the
 forty-sixth of these is the fact that the
 forty-seventh of these is the fact that the
 forty-eighth of these is the fact that the
 forty-ninth of these is the fact that the
 fiftieth of these is the fact that the
 fifty-first of these is the fact that the
 fifty-second of these is the fact that the
 fifty-third of these is the fact that the
 fifty-fourth of these is the fact that the
 fifty-fifth of these is the fact that the
 fifty-sixth of these is the fact that the
 fifty-seventh of these is the fact that the
 fifty-eighth of these is the fact that the
 fifty-ninth of these is the fact that the
 sixtieth of these is the fact that the
 sixty-first of these is the fact that the
 sixty-second of these is the fact that the
 sixty-third of these is the fact that the
 sixty-fourth of these is the fact that the
 sixty-fifth of these is the fact that the
 sixty-sixth of these is the fact that the
 sixty-seventh of these is the fact that the
 sixty-eighth of these is the fact that the
 sixty-ninth of these is the fact that the
 seventieth of these is the fact that the
 seventy-first of these is the fact that the
 seventy-second of these is the fact that the
 seventy-third of these is the fact that the
 seventy-fourth of these is the fact that the
 seventy-fifth of these is the fact that the
 seventy-sixth of these is the fact that the
 seventy-seventh of these is the fact that the
 seventy-eighth of these is the fact that the
 seventy-ninth of these is the fact that the
 eightieth of these is the fact that the
 eighty-first of these is the fact that the
 eighty-second of these is the fact that the
 eighty-third of these is the fact that the
 eighty-fourth of these is the fact that the
 eighty-fifth of these is the fact that the
 eighty-sixth of these is the fact that the
 eighty-seventh of these is the fact that the
 eighty-eighth of these is the fact that the
 eighty-ninth of these is the fact that the
 ninetieth of these is the fact that the
 ninety-first of these is the fact that the
 ninety-second of these is the fact that the
 ninety-third of these is the fact that the
 ninety-fourth of these is the fact that the
 ninety-fifth of these is the fact that the
 ninety-sixth of these is the fact that the
 ninety-seventh of these is the fact that the
 ninety-eighth of these is the fact that the
 ninety-ninth of these is the fact that the
 hundredth of these is the fact that the

Engineer Bowman has taken over the program with the work crew at Camp Wellfleet. He is working out plans for setting up a maintenance and utility area there where equipment and supplies can be stored; as well as a smaller, similar area in the Province Lands. He is also drawing up plans for maintaining our roads and buildings, and planning for the operation of Coast Guard Beach until funds are available to provide needed facilities.

Tommy Gilbert our Naturalist has already started work on an Interpretive Program for the summer, and is making contacts with people who can help him with historic and natural history information. He has worked up preliminary plans for a modest, temporary outdoor amphitheater where he can provide evening programs this summer. We would like to locate it on the lower end of the lawn at Headquarters, which is a beautiful spot with the view of the marsh and ocean. A parking area for visitors is also available. He is getting our colored slides in order; and has already looked over possible locations for self-guided nature trails. Neither of us can think of any place in the United States having a greater number of interesting items concerning natural and human history than right here on Cape Cod.

Our Rangers have met with beach taxi operators who provide sightseeing trips through the Province Lands area. They are trying

to work out selected routes to avoid indiscriminate dune driving. Our Naturalist wants to make sure too that the most accurate information possible is provided beach taxi patrons regarding the Seashore area.

The Chief Ranger is working with the County Fire Warden visiting public schools and providing programs about fire protection. He plans later to do a general conservation program in the schools.

Mr. Nickerson commented on the opportunity to minimize friction between the Service and the dune taxi operators by encouraging a sense of participation in reaching a decision on a standardized route through the dunes.

Messrs. Nickerson and Child pointed out advantages to be gained by contacting the Junior Museum in Brewster and the Science Museum in the Blue Hills Reservation.

Briefly discussed, without reaching any conclusion, was the former Province Land Superintendent's use and occupancy of a house which he built in the area.

Land Acquisition Officer Thompson reported regarding surveys that the Regional Office in Philadelphia is negotiating with a local surveying and engineering firm for a contract to obtain a survey of properties in Camp Wellfleet. The results of the negotiations have not been announced.

The appraisal work continues at about the same rate as reported during the past three to four months. New assignments are being made as rapidly as completed reports are turned in. Twenty-two (22) authorizations to negotiate options with owners were received since the last Commission meeting, representing sixty-three (63) acres. This brings the total number of authorizations received to date to one hundred and one ¹¹⁸ (101) covering one thousand and thirty-one ¹¹⁵⁰ (1,031) acres.

Fourteen (14) options were secured during the same period covering sixty-seven (67) acres, bringing the total number of options secured to forty-eight ⁶⁷ (48) embracing five hundred forty (540) acres. Included in the options obtained is one covering Fort Hill Estates from the Mel-Con Realty Trust. The option covers the remaining unsold lots within the sub-division. Options have previously been secured from the owners of seven of the nine lots previously sold by the Trust. No difficulty is anticipated in obtaining an option from the owner of the two remaining lots.

On February 20, 1963, Mr. and Mrs. Tracy Crapser conveyed title to $3\frac{1}{2}$ acres of land in Truro with improvements thereon to the United States of America.

On March 3, 1963, Mrs. Gertrude (Kennedy) Prosser of New York City conveyed title to four acres of land more or less in Eastham,

Appraisal work continues at about the same rate as reported during the past three to four months.

together with improvements thereon to the United States of America.

Mr. McNeece inquired whether or not Commission members would be provided with reproductions of the aerial mosaic mentioned at the last meeting. It was noted by Mr. Piel that at the scale of 1 to 1200 the overall size would be in the vicinity of 16 to 17 feet long and about 6 feet wide. However, it was agreed if it was favorable or practical to reproduce them in a suitable size for the use of the Commission, this could be done.

Mr. Nickerson requested a clarification for the Commission of what is meant by having an option.

Messrs. Thompson and Piel explained that in a private transaction it is the equivalent of signing a buy and sell agreement. As used here an option and contract form sets forth the terms of the agreement; the acreage involved, the amount agreed upon, what the seller is required to meet in the way of payment of taxes, mortgages etc. It is signed by the owner and forwarded with a deed description to Washington for action. It is a binding contract when accepted and signed in the Washington office.

Item 5: Certification of Suspension Certificates

In a discussion of the draft Certificates of Suspension of Condemnation, the importance of showing book and page as well as date of the deed was noted.

In reference to the certificate concerning Improved Property, it was suggested the following phrase be added following the word "supra" in the third full paragraph: "without the written approval by the Secretary of such variance or exception."

In reference to the certificate concerning Cottage Rental Property it was suggested the phrase "at this time" at the end of the first full paragraph on Page 2 was redundant and might be open to criticism even though it added no extra meaning. Also that the last full paragraph on Page 2 should contain the same phrase as in the Improved Property certificate following the word "supra," and that in item (2) of this paragraph, the word "new" should be inserted so as to read as follows: "if any new use or development occurs, etc."

Regarding the certificate concerning Commercial Operations it was suggested that a notice period of three (3) years be given if it is determined by the Secretary the property is required for Administration or development of the S ashore.

Mr. Gibbs agreed these points were well taken, and will be followed up.

Mr. Gibbs asked the advice of the Commission on the request of the Governor Prence Motel in North Truro to extend their lounge room 22' on the back side of the building. He noted this is a request

for the expansion of a facility within the development (a non-conforming use) for the purpose of better accommodations for the patrons of the existing motel units, and has been approved by the Board of Appeals of the Town of Truro.

It was moved by Mr. Dyer, seconded by Mr. Diehl and VOTED to advise in favor of the request.

The erection of a new 24x12 sign by the Governor Prence was discussed. It is considered to be unsightly and against the Town zoning bylaws. Mr. Dyer assured the Commission this matter is under investigation by the Town of Truro.

Mr. Gibbs asked the advice of the Commission regarding the continuation of a clay pit operation in Eastham where clay and sand are being removed for road hardening. It was the consensus of the Commission that the operator has automatic permission to continue for the rest of this year and they suggested he be encouraged to do something about putting the premises back in shape if he expects to receive permission to continue beyond that time.

It was also suggested that in all such cases, applicants be advised the approval of the proper Town agency should be secured before applying to the Seashore for a permit.

Item 6. Proposed Special Regulations

Mr. Gibbs explained to the Commission that the proposed

Special Regulations are the result of consultations between the Seashore and officials in the Seashore towns and the Massachusetts Department of Natural Resources. He requested favorable recommendation of the Commission in order for them to become effective for this year's operation. If desired, he noted, they could be revised after one season and changed by publication in the Federal Register.

It was suggested by the Commission that fishing be prohibited within 500' of any established and designated bathing area during the periods used for bathing; and that it would be desirable if charcoal grate fires could be permitted.

It was moved by a member of the Commission, seconded by a member of the Commission and VOTED to advise favorably on the Regulations as submitted with the above suggestions.

Item 7. Architecture and Design

Mr. Child gave a brief and interesting rundown on his recent visit to the Everglades National Park. He was impressed with the abundance of bird life, the good taste displayed in planning and construction of the recently completed marina and staff housing, and the courteous treatment accorded his party by the Park Staff.

Mr. Child spoke of his interest in the architecture of buildings which will be built in the Seashore in the future, particularly as he is an architect by profession, and was appointed to

the Commission by Governor Volpe because of this background and recent experience in designing beach installations and playgrounds for Massachusetts. He read a letter he had written to ten of his colleagues, and the replies of Messrs. Gropius, Chermayeff and Lawrence, which he considered to be of the most value. They are appended for reference, together with a copy of the last paragraph from "Guiding Principles for Federal Architecture" approved by the President on May 23, 1962.

Divergent opinions were expressed by members of the Commission, among them the thought that the Seashore is preserving Cape Cod cottages and certain buildings representative of Colonial architecture because people come here wanting to see these specimens of the Cape Cottage they have heard so much about. It would therefore seem they come to Cape Cod expecting to find a Colonial atmosphere. The predominant appearance of the Seashore should be what people expect to find here and buildings erected should be so simple in their architecture or so well set back or landscaped that they, even if not of Colonial architecture, will not clash with it.

The questions of the function of this particular Commission in regard to the architecture of new buildings in the Seashore and whether or not the National Park Service is expecting any advance expression of opinion from the Commission were raised. Mr. Gibbs

stated he understood plans for major developments should be presented to this Commission; also he would insist that a model as well as a drawing be prepared for the first building of any major importance to be constructed.

Mr. Child suggested a copy of Dr. Gropius' letter be released to the press and a copy sent to the Regional Director. He expressed his desire for all designers working on the project to see the letter.

It was the expression of the Vice-Chairman that no communication should be sent to the Park Service or released to the press as coming from this Commission which appeared to endorse Dr. Gropius' opinion. There would be no objection on the part of the Commission to Mr. Child releasing the information as an individual.

Item 8. Agenda Items and Date for Next Meeting

It was established that the next meeting of the Commission would be held on Friday April 5, 1963. The Cape Cod National Seashore Master Plan will be the chief item on the agenda.

Mr. Nickerson stated he would be unable to attend this meeting and requested Mr. Milton Gray be permitted to sit in his place; to which the Commission agreed.

The meeting adjourned at 4:35 p.m.

From "Guiding Principles for Federal Architecture"

(approved by the President on May 23, 1962)

"The choice and development of the building site should be considered the first step of the design process. This choice should be made in cooperation with local agencies. Special attention should be paid to the general ensemble of streets and public places of which Federal buildings will form a part. Where plausible, buildings should be located so as to permit a generous development of landscape."

ON THE DESIRABLE CHARACTER OF DESIGN FOR THE CAPE COD NATIONAL SEASHORE

Since the Cape Cod Seashore has now been legally secured as a national treasure, various installations will have to be built there to meet the needs of many visitors from all over the country and from abroad. The looks of these installations and buildings will give evidence of the cultural status of the American people in the twentieth century. Only a fresh and imaginative contemporary design approach can result in a worthy solution of this challenging task. Here is the opportunity to make architectural history for ourselves by designing in unmistakable terms of our own period.

Well-meaning people may think that the old Cape Cod character should be kept frozen, believing that new buildings should be shrouded in an historical shell from the past. This, however, would confuse the art of architecture with archaeology. As history shows, the conception of "beauty" has changed along with progress in thought and technique. Whenever man imagined he had found "eternal beauty", he fell back into imitation and stagnation. True tradition is the result of constant growth. Its quality must be dynamic, not static, to serve as an inexhaustible stimulus.

The Cape Cod shore is not a museum; it lives, it grows, it changes. It would be against its inherent tradition if we should try to preserve an external "cosmetic" uniformity. A creative attitude only, not an imitative one, will keep this unique region of New England alive. New buildings in this area, therefore, must be invented, not copied. They must be blended into the existing scenery of landscape and buildings with tact and understanding for its peculiar scale and its characteristic materials, but using the design language of today.

We cannot go on indefinitely reviving revivals. Architecture must move on, or die. Its new life comes from the tremendous changes in the social and technical fields during the last generations. Colonialism cannot express the life of the twentieth-century man. There is no finality in architecture -- only continuous change.

Professor, Dr. h.c. Walter Gropius

25 January 1963

Mr. Josiah Child
711 Boylston Street
Boston 16, Massachusetts

Dear Mr. Child:

Thank you for your letter of January 12th. You must forgive me for not answering more promptly.

I am happy to share with you whatever ideas have been growing in my mind over the years in connection with the physical facilities which the Cape needed to serve the growing, enormous numbers of visitors. These were needed even before the establishment of the Cape Cod National Seashore, but the latter makes the task both more urgent and more feasible.

I am quite confident that the design of installations however excellent in themselves, will be largely ineffective if some measure of conservation of the already existing "good" New England architecture is not attempted, for what shall the new installations harmonize with? We need control, not only of zoning provisions but of Design and tree cutting, to take an obvious complementary aspect of Architecture. Too many trees which had made, or could make for the future, the shade and pleasure of the Towns have been cut down for questionable road widening.

The "public face" of the highway permits too many ugly things to greet the visitor.

Therefore the strictest "conservation" of existing man-made "assets" should go side by side with the conservation of the natural resources.

If this were indeed accomplished then the new Architecture of the Cape could have a proper setting and balance in the whole picture.

This does not in my mind, of course, imply the reproduction of the old New England style for New England purposes, for as you well know, one may not adapt an excellence derived from a certain purpose, size and scale to unprecedented purposes and vastly increased scale and changed character of function. A private Cape Cod cottage cannot be expanded to a public beach installation, nor can a barn or wharf warehouse be usefully transformed for entirely different purposes and users.

The entirely new needs of the Park which will spring from the carefully prepared programs must find their own proper plans and forms.

There are, however, certain aspects of the old, indigenous architecture of the Cape which may be employed with skill and sensitivity in the new architecture without interfering with proper measure of safety and maintenance: the classic clapboard and its variations as cladding, the proportions of fenestration and opening, the colors and white trim which make the New England architecture such a consistent delight, can all be employed, to cite a few obvious things.

My own attempt to marry the old and new, in a search for a contemporary Cape Cod idiom, such as in the few houses in Wellfleet, and the Cape Codder offices in Orleans, were so well received by the Cape Codders that I believe acceptance of similar architecture is probably much easier than some people would have the public believe. As you know, acceptance of Architecture can really only follow on demonstration: Architecture, like children, "must be seen but not heard".

I would add one more conviction of mine for your consideration: The success of public installations, and particularly those designed for large numbers of very "mobile" visitors, depends not only on the excellence of the design of buildings and the landscaping. The visitors require constant guidance and directioning.

In this context, road signs, notices, facility identifications, and the whole paraphernalia of information everywhere in the National Seashore area, becomes part and parcel of a total architecture which must be designed simultaneously with the landscape, the roads and the buildings.

Only if all these things are carried out at every level to match, in your words "the finest contemporary American Architectural thought" will the man-made contribution match the beauty of the natural resources which it is our common concern to preserve for public pleasure.

Sincerely yours,

s/ Serge Chermayeff, Professor of Architectural Design

30 January 1963

Mr. Charles H. W. Foster
Chairman, Advisory Commission
Cape Cod National Seashore
11 Ashburton Place
Boston, Massachusetts

Dear Mr. Foster:

At Mr. Child's suggestion I am writing to express my views regarding the spirit of the architecture we hope to see reflected in the buildings to be built within the confines of the Cape Cod National Park.

In all buildings for which our Federal Government is responsible -- above all, when the buildings in question are to be visited by great numbers of people -- it is vital that one finds embodied in them the best architectural thinking of our day. To do less is to suggest that our government neither knows nor cares what constitutes good architecture, nor understands its profound and beneficial role in the lives of our citizens.

Contemporary architecture has long since shed the cold austerity which marked its earlier days and now offers us a brilliant diversity of forms, materials and colors. Therefore, architects selected to design the various buildings which will be required by our Park Department, should be encouraged to develop fresh, vigorous contemporary solutions for the many different problems, in the confident belief that with the passage of time, what they do today with integrity and high imagination will be honored tomorrow, even as we today honor the work of our ancestors, who were true to the spirit of their time.

Sincerely,

/s/ James Lawrence, Jr.

JL/REW

1870

1871

1872

1873

1874

1875

1876

1877

1878

1879

1880

1881

1882

1883

1884

1885

1886

1887

1888

1889

1890

1891

1892

1893

1894

1895

1896

1897

1898

1899

1900

1901

1902

1903

1904

1905

1906

1907

1908

1909

1910

(For Administrative Use Only)

M I N U T E S

Thirteenth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

April 26, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Thirteenth Meeting

April 26, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of the Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	The Master Plan - Cape Cod National Seashore
6.	Agenda Items and Date for Next Meeting
7.	New Business

The thirteenth meeting of the Cape Cod National Seashore Advisory Commission was held April 26, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts with the following members in attendance:

MEMBERS

C.H.W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph A. Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo Diehl	U.S. Dept. of the Interior
John R. Dyer	Town of Truro
Arthur Finlay	Town of Orleans
Nathan Malchman	Town of Provincetown
Mrs. Esther Wiles	Town of Wellfleet

Representing

OTHERS:

Henry McCarthy Department of Natural Resources, Mass.

National Park Service, U. S. Department of the Interior

Ronald F. Lee	Regional Director, Northeast Region
Eugene R. DeSilets	Supv. Park Architect, Project Design EODC
Larry Isaacson	Landscape Architect, Master Planner EODC
Robert F. Gibbs	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Leslie W. Piel	Asst. Land Acquisition Officer, CCNS
Lyndell Baldwin	Secretary, CCNS

Chairman Foster called the meeting to order at 1:20 p.m.

Item 1. Adoption of Agenda

It was moved by Mr. Dyer, seconded by Mr. Chase, and
VOTED to adopt the agenda as submitted for this meeting.

Item 2. Approval of Minutes of the Previous Meeting

Referring to Paragraph 3, Page 8, regarding the certificate concerning Commercial operations, Mr. Nickerson requested the Minutes reflect in more detail the discussion of the Commission; specifically the suggestion that a five year permit be issued, to be reviewed for possible renewal at the end of three years.

Mr. Lee said that it was his hope the Master Plan could be reviewed with the Commission before coming back to the question of commercial operations, because they should be thought of in the light of the whole Master Plan.

Mr. Child requested the quote from "Guiding Principles for Federal Architecture" (approved by the President on May 23, 1962), and appended to the Minutes, be continued to include the following phrase: "The finest contemporary American architectural thought will be used in the creation of Federal buildings."

It was moved by Mr. Dyer, seconded by Mr. Chase, and VOTED that the Minutes of the previous meeting be adopted with the addition of the foregoing.

Item 3. Communications Received by the Commission

The Chairman read a letter from Mr. Lee replying to his letter written as the first phase of exploring, at the Commission's

direction, what might be done at the Washington level, to obtain necessary funds to bring about improvements to U.S. Route #6 through special legislation or from special funds. A copy of the letter is appended for information purposes, together with correspondence between Representative Paul D. Reed, Jr., of the 1st Barnstable District and Commissioner Jack P. Ricciardi of the Massachusetts Department of Public Works.

Mr. Nickerson inquired whether or not Mr. Lee would be willing to explore the possibility of the Secretary of the Interior addressing the Governor of Massachusetts on the subject, since it appears from this correspondence that funds would probably not be available through special legislation or special funds. He suggested an expression from the Secretary, supporting the published statements from State and Federal agencies that the improvements are needed, would give moral support, even if financial support was not available, and that an expression of the hope that steps be taken at the most convenient moment to accomplish the improvements would also be helpful.

Mr. Lee said there might be more than one item related to this enterprise on which the Secretary might wish to express a view to the Governor, and for this reason he would like to wait until late Summer or early Fall before making any recommendation

in order to have an opportunity to study the Blair report, and to have the benefit of discussions of this report and the Master Plan with the Advisory Commission.

Mrs. Wiles reported having received a questionnaire regarding the Cape Cod National Seashore from a Chamber of Commerce, which she said she had completed truthfully and returned. It was noted by Chairman Foster that although several members have received questionnaires from time to time, none have been received for answering as a Commission.

Mr. Nickerson stated that Mr. Carlton McCarthy of Fire Island, New York had visited with him and discussed the Seashore purely on the basis of his personal opinion; and that he explained to Mr. McCarthy that although he had been opposed to the establishment of the Seashore, he felt the important thing now was to do what we could to make this the best Park possible. He said he could see very little comparison between Cape Cod and Fire Island.

Mrs. Wiles said she had visited a site in Truro where she understood arrangements had been made to relocate a commercial operation, and wondered why this had not been brought before the Commission for discussion.

Mr. Gibbs explained the circumstances in detail, pointing out that at this time negotiations regarding land acquisition are

involved rather than the status of a commercial operation.

Item 4. Progress Report - Cape Cod National Seashore

Superintendent Gibbs reported bids were opened for the construction of roads, parking areas, water and sewage system at the Race Point bathing area, and the parking area for the Marconi Wireless Station site on April 19. Two bids were received as follows: M. F. Roach Company, East Bridgewater, Massachusetts for \$85,870 and C. B. Reynolds Company, Inc., Canton, Massachusetts for \$88,981. After conferring with EODC and the Northeast Regional office, it has been recommended that the low bid, which was close to engineering estimates, be accepted.

A telephone call from the Chairman of the ^{Eastham} Board of Selectmen today says the deeds for three of the tracts of land and the road leading to them will be signed and ready within the next few days.

Preliminary plans for the bathing and interpretive shelters at Race Point, and the interpretive shelters at Pilgrim Spring and the Marconi site were shown the Commission, and Mr. " explained the details.

The grass planting at Camp Wellfleet is moving along, with approximately one mile between the road and the ocean planted during the last six weeks; and it is a very impressive sight with 80% of the planting alive and growing.

A meeting was held recently at this Headquarters to discuss a draft of a cooperative fire agreement with the Seashore towns. 15 town officials were present and general agreement, with the exception of method of reimbursement was reached. It was generally agreed town services should be reimbursed on a per call instead of an annual basis, and more meetings will be held to work out this phase of the agreement. We own a brush-breaker fire truck which is available for use anywhere, through the County fire system, and are willing to acquire from surplus, tanker trucks or other equipment recommended by Town Fire Departments, but would like to utilize Town fire equipment on a reimbursement basis, rather than establish a complete separate fire department of our own. We hope eventually to be tied in to the fire lookout stations and town fire departments via short wave radio.

Mr. Lee assisted Superintendent Gibbs in explaining the plans for the exhibits and the interpretive shelters. He said Mr. Frank Buffmire, Assistant Chief, Branch of Museums from the Washington office was responsible for designing the exhibits which will be genuinely attractive, practical and effective. They will consist of panels of cast aluminum with a story and a picture.

The general reaction of the Commission to the plans was favorable, however Mr. Nickerson pointed out that the size of the

projects was so small that whatever is done will not be disastrous in regard to architectural plan, utilization etc., and will give the Service and the Commission an opportunity to observe how it will fit, without sticking their necks out too far, and if mistakes have been made, the pace can be changed and recovery made, without having to spend too much.

Mr. Nickerson called to Superintendent Gibbs' attention the fine rescue squad and emergency ambulance services maintained by most Seashore towns, and suggested it might be possible to tie in with them on any radio facilities that became available.

Land Acquisition Officer Thompson reported that Schofield Brothers of Orleans has the contract for furnishing a survey of properties in Camp Wellfleet. The order to proceed with the work was given March 28 with ninety calendar days for completion of the work.

New England Survey Services Inc. has delivered the aerial mosaic photography of the entire area of the National Seashore in accordance with the terms of the contract for this work.

Contracts are being negotiated for obtaining two appraisals of the Camp Wellfleet properties which will be based on the property surveys furnished by Schofield Brothers.

Seven (7) closings were accomplished since the last Commission meeting, whereby twenty-two (22) acres of land were

conveyed to the United States. The total number of closings to date is thirteen (13) covering two hundred and eleven (211) acres.

Several checks are on hand, and arrangements are now being made with the owners and representatives of the Title Insurance Company for a date for settlement.

One hundred eighteen (118) authorizations to negotiate options to purchase properties have been received covering one thousand one hundred and fifty (1150) acres. Seventeen (17) of the authorizations were received since the last meeting.

We have sixty-seven (67) signed options for seven hundred forty (740) acres. Nineteen (19) of these were secured since the last Commission meeting.

Before leaving Progress Reports, Mr. Lee said he felt it might be appropriate to advise the Commission that the Interior Appropriation Bill is making its way through Congress. The House Appropriation Committee recommended the one million five hundred and eighty-seven thousand dollars asked for by the President for construction; but did not approve two million of land acquisition funds. He said the Department has recommended to the Senate Committee that this and other cuts made in the House be restored, and hearings will be held this week. He said if the fund is not restored in the Senate there is the regular appropriation procedure

when supplements are being considered; and that Congress would consider an appropriation in the next Annual Budget.

Mr. Lee noted that as of March 31, 1963, the unobligated balance for land acquisition is two million six hundred and seven thousand dollars.

Item 5. The Master Plan - Cape Cod National Seashore

Before calling on his colleagues to present the Master Plan, Mr. Lee said that he would like to mention briefly that this is of course the initial presentation of the Master Plan for Cape Cod, and it is presented with a view to comment and reactions.

He said, "We are sure that you will want to think about the Plan, and that we will want to discuss it further at the next meeting of the Commission. It is a substantial document and is not to be comprehended in a short time. We don't expect to make a public announcement of the contents of this Master Plan until you have had an opportunity to examine it and we have the opportunity to discuss it together; more than the opportunity we will have this afternoon - at least another meeting, depending on how discussion will go later on. We intend to issue a statement that the newspapers can have, and a plan that can be published so that people generally will have an opportunity to know what we all have in mind.

"This is a tentative Master Plan; by that I mean that while we certainly want to have a plan that has full approval, we don't consider this an approved plan until you have examined it and we have had an opportunity to discuss it together. Mr. Wirth and our colleagues in Washington have been over this plan, and it represents their thinking as well as the thinking of our Design Office, our Regional Office and Superintendent Gibbs and the Park Staff, and we also hope it will have the general sympathy of the Commission; and until it does, I think we will all consider it tentative. Nevertheless, it is a serious plan and represents the best thought and effort our people have been able to put into it.

"A good many people have worked on it. It has been generally prepared in the Master Plan Section of the Eastern Office of Design and Construction under the general direction of Mr. DeSilets, Chief Landscape Architect of EODC. Several members of the Design Office have worked on it including other Landscape Architects, Historians, Naturalists, Maintenance Chiefs, Chief of Ranger Activities, and we have had cooperation from outside the Service from the State, the County and Town officials and the Massachusetts Audubon Society. I do not mention all that to suggest it is a perfect plan. We are trying to develop and do a good job all the way.

We have one copy of the entire plan here. It is entirely possible that after today some of the members may want to look at it more at leisure. It will be here and you can come and take a look at it and later on we hope to have a simplified version that we can give wider distribution. I am going to ask Mr. DeSilets to tell you more about it's development."

Mr. DeSilets: "I have sensed by visiting you before and today that this is something like Christmas morning. What we have for you today has taken the combined efforts of lots of people one and one-half years. A year ago March we talked about thoughts of designs. I sensed you hoped we could show you a plan then. We placed in your hands a little booklet which we called 'First Stage Report'. It was meant only as a progress report of early thinking and to let you know how we go about our job. Then in August the Head of the Master Plan Division came up to show you another progress report. These are the backgrounds of the approach to the solution. They have been done in accordance with guidelines from the Washington office, for the purpose of accomplishing public enjoyment of this facility; for Congress has stated this Seashore shall be 'for people to enjoy'.

"My part is to tell you about this package; there is a way to look at it and read it to get the most out of it. We have

assembled what we call base sheets from G20 on to G35. These are the facts upon which we make a design. For these we have sifted out of the resource (Park) the important elements.

"Ross Moffett has made a complete and careful study of Cape Cod, both in and out of the Park boundary and that is assembled on an archaeological base map.

"We have gone to the Coast and Geodetic Survey and assembled a hydrographic base map.

"There are three historic base maps that talk about the history of Cape Cod. There is a sheet on historical architecture, a sheet on non-Pilgrim sites.

"There is a vicinity map showing the relationship of the Park to the surrounding country, cities and highways.

"Then the existing recreational use of the Cape as we find it.

"Existing highway maps.

"The study of climates and how they effect the operation.

"A base map of the entire Park.

"A U. S. Coast and Geodetic Survey topographic map in three sheets; a very strong part of the consideration of the plan.

"A map of fragile areas, showing the natural areas in the Park we would like to keep and preserve in a natural state if

possible.

"We have written down in the Narrative portion of the plan, on three main sheets, facts gleaned from Mr. Lee and his Staff, Mr. Gibbs and his Staff, and from our office about the land, the visitor, the Staff and how the Park will be run. Remember, we haven't had this Park yet, we haven't tried this; but this is our projection. This is not the last fixed idea - this is the point of beginning.

"There is a series of maps called 'Management Plans'; one of these is called 'Visitor Use'- how he is going to use this Park, showing what we anticipate and how our management is going to effect him. This is management's idea of how we are going to tell the story of Cape Cod to visitors - our first projection - the important type of interpretation. Another is the 'Protection Plan', another is the utilities map which shows reviewed and recorded the utility service to the Cape. We show the main lines of power, sewage, etc. There is a 'Long Range General Development Plan', a projection as we look at it now and far into the future. What we hope can be accomplished when all the land has been purchased. But, knowing this will take a long time, we have developed a 'Phase Plan' showing the first five years and the second five years; showing realistically what we anticipate can be done in the next ten years.

"We hope this first effort will meet with your general approval and agreement and concurrence. We welcome your comments. This is not the complete job; this is the general package for the entire Park. We will take into the study next, the Protection Plan which will be divided into two parts - vicinity packages, a north and south district; blown up on a larger scale. Then we will take up individual area developments with separate package master plans for each of these. Someday the plan for Cape Cod will be a book of fifty to sixty sheets or more.

"We have put together now, one folder of information which is composed of drawings, base sheets, narrative material and designs. We think this is the best way to review it and to understand the total picture and Mr. Isaacson will tell you about it."

Mr. Isaacson: "There are thirty-five sheets in the general package. Our problem was how to tell you anything of what is in them in this short time. The long range general development plan showing many of the principal developments, shows all lands within the proposed boundary of the Seashore. Will the visitor come in from the land - through Orleans or through Provincetown by air or boat? Our first problem is to receive him and orient him to this Park and give him the information he requests or needs. As the visitor comes up Route 6, the first area that opens to him is to

the north of Salt Pond and Doane Road which leads up to the Nauset Coast Guard Station. Somewhere in this vicinity we propose a facility to meet the visitor. In the Province Lands near the vicinity of an oceanview overlook we propose another facility to take care of those people coming in in that direction. Everybody had an entirely different idea where people would come. As you know, Provincetown is a dominant factor in drawing people to Cape Cod. Some said they will go right out the mid-cape highway to Provincetown then backtrack. Others said they will be coming in from Orleans, and we can pull all the visitors in here. So we have information and orientation in Eastham and Provincetown."

Mr. Isaacson next showed the general view of the circulation concepts within the Seashore noting there are many areas of interpretation, preservation and recreation with lands on the ocean and bay side. He traced proposed routes from Eastham to Provincetown which utilize existing roads, new road construction in cases where they fit into the landscape, always trying to preserve connecting portions of existing roads, noting new roads would be constructed to provide access for the visitor without interference of the high speed highway.

He indicated a trail system to permit the visitor to see as much as possible and obtain all possible benefits and enjoyment.

One called the Long Trail commencing at Race Point and continuing the entire length of the Seashore; and the Beach Trail connecting with all facilities inland, as well as various bicycle and horse trails.

He said that various methods are planned to present the natural and human history of the area, indicating the Eastham Visitor Center, the Nauset Coast Guard Station, Fort Hill, the Marconi site, Griffin Island, Great Island, the Pilgrim Spring and Race Point areas; with museums, exhibits, interpretive trails, self-guided trails and historic houses. He pointed out active recreation areas consisting of beaches and beach facilities at Race Point, Provincetown, Head of the Meadow, Newcomb Hollow, Duck Harbor, Nauset Beach and Orleans Beach, where beach access, protection and parking will be provided.

Mr. Isaacson said that at this point visitor entrances, circulation, information, services, interpretation, active and passive recreational facilities, housing, the Staff and their position within the Seashore can be defined; but it is much too early to decide how the Park will be protected, and this subject will be studied in the light of the operation of the Park. He suggested at this point questions would be in order.

Mr. Nickerson suggested provision be made in the plan for a complete circulatory system within the Park for over-sand vehicles. Also that museums which would show the history of sea rescue and salvage work, and the history of the fishing industry would be more interesting than a maritime museum, as such.

Mr. McNeece urged planning to attract and accommodate the greatest number of visitors at the center of the Seashore in the Camp Wellfleet area, where they could disperse in both directions rather than risk the problem of "jamming up" at Eastham.

Mr. Malchman noted there was no mention made of the art and literature background of the area and its impact on the modern day. Mr. Lee agreed this point was extremely well taken.

At Mr. Foster's request, Mr. Isaacson pointed out the developments in the five year and the ten year phase of the Master Plan, noting these were contingent on such items as land acquisition, development funds and agreement on the plan.

Some concern was expressed by Commission members that the areas planned for recreation would be inadequate to accommodate the number of visitors and that further thought should be given to recreational use of additional areas as they are acquired.

Mr. Nickerson suggested it would be desirable if a copy of the Master Plan could be made available for each member of the

Commission for study. It was agreed that a half-size copy could be made available to members before the next meeting, with the clear understanding that the plan is not at this stage definitive, but will evolve.

Chairman Foster expressed the thanks of the Commission to Mr. DeSilets and Mr. Isaacson for their interesting and stimulating presentation of the Master Plan, and said that the members would await with interest an opportunity to go over the detailed plan.

Item 6. Agenda Items and Date for Next Meeting

It was established that the next meeting of the Commission would be held on Friday May 24, 1963 at 1 p.m. A field trip, commencing at 10 a.m. at the Camp Wellfleet entrance will precede the meeting. Details on this and luncheon will be worked out by Superintendent Gibbs, and Commission members notified.

Further discussion of the Master Plan will be an item on the agenda if the one-half size version is received by Commission members for study in advance of the meeting.

The meeting adjourned at 4:45 p.m.

COPY

UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
Northeast Region
143 South Third Street
Philadelphia 6, Pa.

D30

March 21, 1963

Mr. Charles H. W. Foster
Commissioner
Department of Natural Resources
15 Ashburton Place
Boston 8, Massachusetts

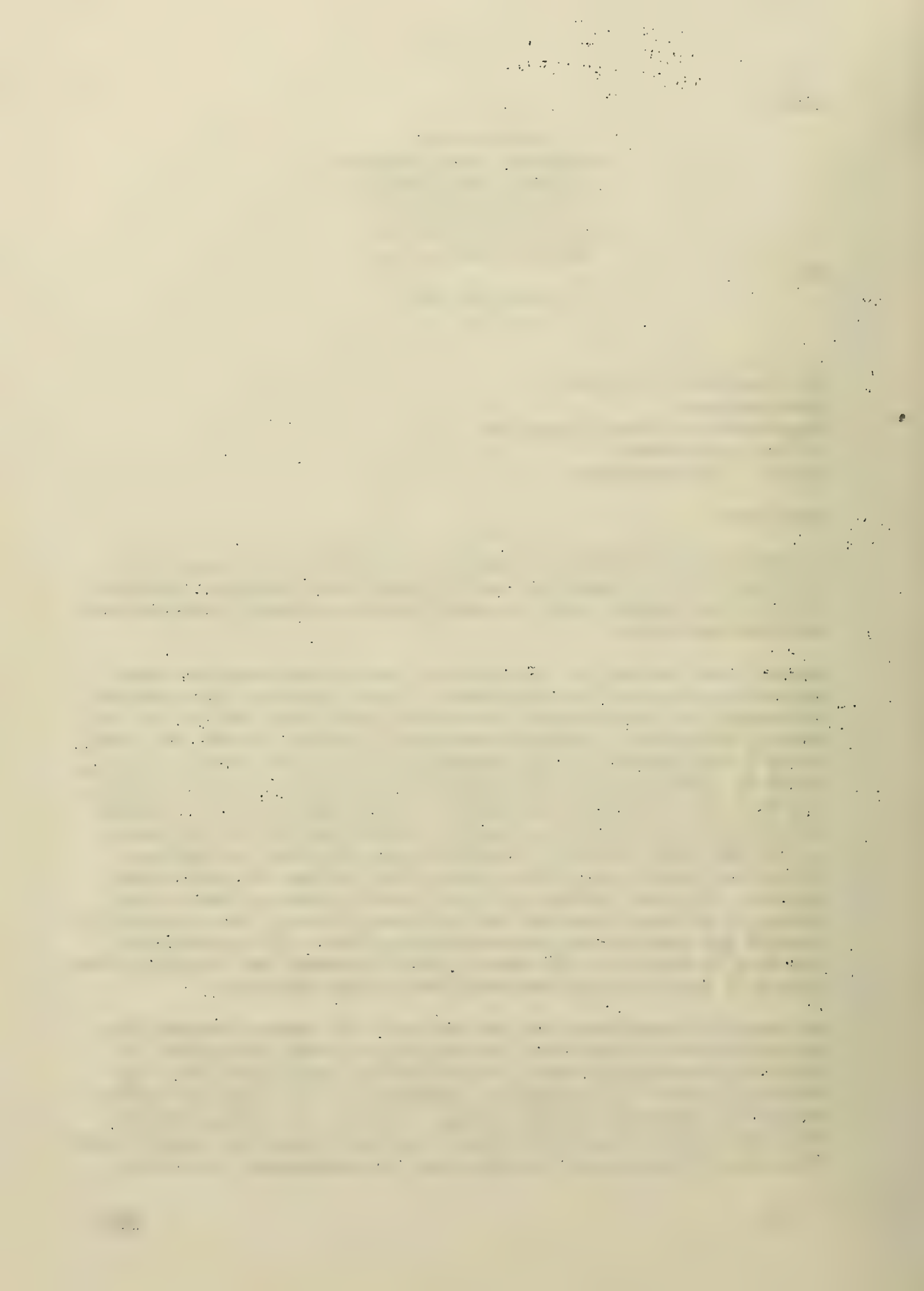
Dear Hank:

I appreciate your letter of March 15 affording us an opportunity to comment on the possibilities of Federal assistance in improving the Mid-Cape Highway prior to your initiating formal correspondence with the Secretary.

While I have not as yet explored this matter with Director Wirth nor through him with the Department, I have discussed this subject informally with key members of our Washington staff and as you will readily recognize it presents some complications. First, of course, there is the matter of legal authority. It is our present opinion, based on legislation by the Congress bearing on the subject, that the Secretary is without authority to seek funds for this purpose. Authority in the form of an Act of Congress exists for the designation and construction of so-called approach roads to National Parks when there is no road in the public system that serves that purpose. In other words, in those instances where a park's road system is isolated from the Public Highway System, this legislation permits the construction of a connecting link. It requires that the land be wholly or 90% owned by the Government and restricts the length of road that can be classified in this category.

We naturally appreciate the use visitors will make of the Mid-Cape Highway enroute to and from the Seashore and that visitation to this newly-established unit in the National Park System will undoubtedly result in substantial increases in the volume of traffic using this important highway artery. We also recognize, however, that the Highway also serves many areas and communities outside the Seashore. We share your concern that its improvement is at the

COPY



COPY

moment in relatively low priority and appreciate your desire and that of the Commission to have it improved in advance of its present schedule. It seems to us that in due course the Commonwealth might be willing to reconsider the priority for the improvement of this highway in light of changing conditions on the Lower Cape.

We would not look with optimism on an effort to secure special legislation by which to place the Mid-Cape Highway in more or less a special category outside of the established Federal System to receive special and no doubt unprecedented treatment. In view of the number and distribution of Federal installations throughout the country, it seems to us that it would be pretty difficult to get the support of the two Houses of Congress to accord this highway preferential consideration.

Thank you again for your letter. I wish it were possible to be more encouraging and constructive in finding ways and means of advancing the improvement of the Mid-Cape Highway. I will be glad to discuss this with you further when we are next together if you so desire.

s/Ronald F. Lee
Regional Director

.COPY

COPY

THE COMMONWEALTH OF MASSACHUSETTS
HOUSE OF REPRESENTATIVES
State House, Boston

February 21, 1963

Mr. Jack Ricciardi,
Commissioner,
Department of Public Works,
100 Nashua Street,
Boston, Mass.

Dear Commissioner Ricciardi:

I am writing to you on behalf of the Cape Cod National Seashore Park Advisory Commission, Senator Allan Jones, Representative Stephen Weekes and myself.

As you will remember, a short time ago we discussed the possibility of obtaining matching Federal funds for the construction of the second "barrel" of the Mid-Cape Highway or Route 6 from the West Barnstable Rotary to its present terminus in Eastham. At that time you indicated that if Federal funds were made available that you would budget the necessary State funds.

The Advisory Commission which was appointed by Secretary Udall is writing to him to express their feeling that this road must be completed at the earliest possible date and is asking the Secretary to assist in any way possible in obtaining the necessary Federal funds.

The Commission has asked me to contact you regarding your estimate of the total cost involved and also an expression of your feelings on the availability of the matching State funds if and when the Federal funds are allocated.

Thank you for any help you may be able to give in this matter.

Sincerely yours,

s/ Paul D. Reed, Jr.
1st Barnstable District
Scudder Lane, Barnstable

COPY

COPY

THE COMMONWEALTH OF MASSACHUSETTS
DEPARTMENT OF PUBLIC WORKS
OFFICE OF THE COMMISSIONER
100 Nashua Street, Boston 14

March 7, 1963

Representative Paul D. Reed, Jr.
House of Representatives
State House, Boston

Dear Representative Reed:

Reference is made to your letter of February 21, 1963, regarding the construction of the second barrel of the Mid-Cape Highway from West Barnstable to Eastham, there is no further information available beyond that given by Mr. R. J. Kelleher, District Highway Engineer, at the meeting of the Cape Cod National Park Seashore Advisory Committee in Eastham, on February 15, 1963 at which you were present.

Following is a summary of Mr. Kelleher's answers to the inquiries of the Commission regarding this project:

1. The project was not on any program for construction at present.
2. An approximate cost of the twenty-three mile project was nine million dollars.
3. While congestion existed on the road for ten weeks in the summer, there were other State highways needing attention which had as heavy congestion all the year long.
4. The project is classed as a Federal Aid Primary project with the construction costs divided equally between the State and Federal Governments. The total allotment for this type of project is about ten million dollars per year on a Statewide basis.
5. Although average daily traffic was a factor in programming projects, seasonal traffic was given consideration.

COPY

COPY

-2-

6. When the existing layout was made it included enough land for the second barrel.

7. The department would cooperate with the commission in helping to solve the highway problems in the vicinity of the Park.

The approximate cost is a very rough estimate and can not be determined until better studies are made.

As to the availability of matching State funds, the monies now appropriated by the Legislature are only sufficient to match the present Federal funds for Primary, Secondary, Urban and Interstate Highways.

For your information, the problems encountered by the establishment of the Cape Cod National Seashore Park are also being found in regard to the Minute Man National Historical Park in Concord, Lincoln and Lexington. Several meetings have been held between this Department, the National Park Service and the Bureau of P^ublic Roads to determine if special Federal and State funds could be procured to relocate and construct certain highways which are affected by this National Park. Representative James DeNormandie of Lincoln is aware of the negotiations which have transpired. It might be possible to combine efforts to obtain such funds.

Any assistance in obtaining additional funds to construct these highways will be greatly appreciated.

Very truly yours,

s/ Jack P. Ricciardi
Commissioner

COPY

UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
Cape Cod National Seashore
Box 442
Eastham, Massachusetts
June 15, 1963

A18


Memorandum

To: Members, Cape Cod National Seashore
Advisory Commission

From: Superintendent, Cape Cod National Seashore

Subject: Minutes of Fourteenth Meeting

Enclosed are two copies of the minutes of the Fourteenth Meeting
of the Cape Cod National Seashore Advisory Commission which was
held at this Headquarters on May 24, 1963.


Robert F. Gibbs
Superintendent

Enclosure (in dup)

Copy w/minutes to:

Director, National Park Service, Washington, D. C. (4)
Regional Director, Northeast Region (3)

(For Administrative Use Only)

M I N U T E S

Fourteenth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

May 24, 1963

The fourteenth meeting of the Cape Cod National Seashore Advisory Commission was held May 24, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts, following a field trip commencing at 10 a.m. at Camp Wellfleet visiting areas at LeCount Hollow, Newcomb Hollow, ponds and Herring River in Wellfleet, with the following members in attendance:

MEMBERS

Representing

C.H.W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph A. Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo Diehl	U.S. Dept. of the Interior
Arthur Finlay	Town of Orleans
Mrs. Esther Wiles	Town of Wellfleet

OTHERS

Harold J. Conklin	Town of Truro
Henry McCarthy	Mass. Dept. of Natural Resources

National Park Service, U. S. Department of the Interior

Eugene R. DeSilets	Chief Landscape Architect, EODC
Larry Isaacson	Landscape Architect, EODC
Robert F. Gibbs	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Leslie W. Piel	Asst. Land Acquisition Officer, CCNS
Lyndell Baldwin	Secretary, CCNS

ABSENT MEMBERS

John R. Dyer and Nathan Malchman

At the request of Chairman Foster, whose arrival was delayed, the meeting was called to order by Vice-Chairman Nickerson at 1:40 p.m.

Item 1. Adoption of Agenda

It was moved by Mr. Chase, seconded by Mr. Child, and VOTED to adopt the agenda as submitted for this meeting.

Item 2. Approval of Minutes of the Previous Meeting

It was moved by Mr. Chase, seconded by Mr. Diehl, and VOTED to adopt the minutes of the previous minutes as printed.

The policy regarding the present status of certification of suspension of condemnation of improved property (single family dwelling), cottage rental property and commercial operations was reviewed for a member of the Commission. This was followed by a brief discussion of procedure which could be followed in sale of a commercial operation under a permit.

Chairman Foster arrived and took the chair.

Item 3. Communications Received by the Commission

There were no communications reported. However, Mr. Nickerson raised the question of why members received two copies of the minutes, and wondered whether or not there would be any objection to the Barnstable County Commissioners having his

second copy. Chairman Foster stated his understanding was that one copy was an official copy, and one a personal copy for use of members. Members reported providing Town Planning Boards and/or Selectmen with copies, and there seemed no objection to this procedure.

Item 4. Progress Report - Cape Cod National Seashore

Superintendent Gibbs reported Invitation for Bids for building Interpretive Shelter at the Marconi Station site have been distributed today for opening May 31, with completion date twenty days after the award. It is planned to have this facility operating by July 1 in time for the 200th Anniversary celebration at Wellfleet.

Plans for the shelters at Race Point and Pilgrim Heights are also complete.

Bids have been opened and contracts awarded for 160 picnic tables, 30,000 feet of snow and sand fence and cross bracing lumber, and lumber for various projects. Lifeguard stands have been built and other equipment for the beach operation has been purchased. Grass planting operation at Camp Wellfleet has been suspended and walkways are under construction. The clean-up

crew started work in Provincetown at the Herring Cove beach and bathhouse and will work on down toward Headquarters. Work of trying to heal scars where construction had been started and in areas where roads have been built is in progress. A great deal of work has been accomplished in plans for the Interpretive program. Commencing July 1 this program will be underway with a nightly program at the Headquarters amphitheater. Outstanding guest speakers will appear on this program. Fine contacts have been made with local organizations and individuals whose cooperation has been outstanding. We are open for suggestions for additional subjects and speakers for these programs. A position for Historian has been approved and a selection made from Service eligibles. The man chosen has a background in history and archaeology and twenty years in the National Park Service; he will be here in about three weeks.

Mr. Nickerson noted that Superintendent Gibbs did not mention walks while the Commission was visiting Camp Wellfleet on the morning field trip. Mr. Gibbs explained plans are being prepared for two parking areas parallel to the beach, one for 50 and one for 30 cars. There will be walks here leading out to a platform on the edge of the cliff, and a walk to the beach itself.

Mr. Nickerson asked with respect to the bids for the buildings whether or not there is a provision that the pay rates for various types of employment are the same as the State requirement, noting that rates established here are based on Boston labor rates, and fearing contractors would not bid if these rates were not met.

Mr. Gibbs explained Service rates are obtained from the Labor Department and it is not known upon what they are based.

Mr. Foster suggested the State prison camps would be a source of supply for picnic tables if hardware were supplied.

Mr. Gibbs mentioned the Youth Conservation Corps Bill which was a number one item on the agenda when Congress opened, noting if it passes we could expect 100 boys for conservation work in the Seashore.

Land Acquisition Officer Thompson reported there were ¹⁴seventeen (17) closings since the last Committee meeting, whereby ⁹⁶eighty-nine (89) acres of land were conveyed to the United States. ¹⁴²The total number of closings to date is thirty (30) covering three ³¹⁵hundred (300) acres.

¹²Twenty-one (21) authorizations to negotiate options were received since the last meeting, which brings the total

authorizations to one hundred thirty-nine (139) covering one thousand three hundred and seventy (1,370) acres.

Twelve (12) options were secured during the same period representing one hundred ninety-two (192) acres. Total number of options signed to date is seventy-nine (79) covering nine hundred forty-seven (947) acres.

A contract for furnishing tract maps of a specified area, comprising approximately two thousand (2,000) acres in North Eastham and South Wellfleet, was entered into May 9. Work under the contract is to be completed in one hundred thirty (130) calendar days.

Additional appraisal assignments are being made as rapidly as completed reports are turned in by the appraisers.

The signed deeds to the State lands have been received and forwarded to Washington. It is a matter of timing as to when a meeting for acceptance will take place.

The deeds to Coast Guard Beach and adjacent land and roads are pretty well in order and it is expected they will be signed shortly.

Mr. Nickerson asked if any member of the Service would care to make any statement with respect to probability of date of establishment

of the Seashore in relation to the expectancy that deeds will be passed shortly. Mr. Gibbs stated he had recommended establishment be delayed if possible until immediately after Labor Day this year feeling that to formally establish the National Seashore at an early date would no doubt tend to cause large crowds of visitors to come to the area expecting to find a Park in full operation. If the date is set for sometime immediately following Labor Day it would allow a cooling off period before next season which would be desirable during this period of the development of the Seashore.

Following a discussion it was determined it is the consensus of the Commission that official establishment could well be deferred until after Labor Day, and it was moved by Mr. Nickerson, seconded by Mr. McNeece and VOTED the Chairman write the Secretary of the Interior conveying the feelings of the Commission relative to the date of establishment of the Cape Cod National Seashore.

It was also the sense of the Commission that continued efforts to indicate to the public the Seashore is far from complete would still be in order through one means or another.

Item No. 5. The Master Plan - Cape Cod National Seashore

Mr. Foster expressed his appreciation to Mr. DeSilets for his copy of the complete Master Plan, and suggested opening the meeting for general discussion of the Plan.

The following observations were made by

MR. NICKERSON: "I would like to say I think this is a splendid job. However, the statement in the Introduction section on Page G-1 in the second column under Land Use the statement 'Generally speaking, lands outside the Seashore are privately owned and used primarily for summer and year-round homes and services for visitors and permanent residents.', strikes me as being ill-chosen. The fact is there is more land publicly owned outside of the National Seashore than inside of it. This is a reference to Barnstable County. If the reference were to the lower six towns then it would be accurate; but referring to Barnstable County is inaccurate and it gives a false impression here; there should be some indication that this isn't the only publicly owned area of significance in Barnstable County. It infers that there is no other place for a man to put his foot except on private property. Do indicate that there are other public areas owned by State and Federal government.

"On Page G-2 under Significant Resources the statement in the second full paragraph limiting the cultural exhibits of man even architecturally to three items: Cape Cod House, lighthouses, and U. S. Coast Guard stations, is too restrictive and pretty much of a joke to most people; because there are many things of cultural interest.

"In the final paragraph of the same section, with reference to the historic background, it seems some mention of early Norse explorations and early European contacts including those by Portuguese, French and Spanish fishermen should be made.

"And on the same page, under section titled The Land in Paragraph 2, I question the wisdom of making statements at this time that Pochet and Great Island and adjacent land area 'shall be forever roadless except for such hiking trails as further study may determine', as it seems utilization is still too indeterminate to make such a statement at this time. This is one of the few, if not the only place where such a statement is made with regard to specific land areas.

"On the same page under the section titled The Visitor in Paragraph 15 it says 'Public hunting will be permitted as set

forth in the Park's special regulations. Stocking and introduction of game animals for hunting will not be permitted.' Is the Park Service going to be in conflict with State policy with reference to fish, pheasant and quail?

"I emphatically approve Item 17 on policy regarding boating in fresh water ponds and I want to emphasize my approval of the attempt to limit water skiing to salt water.

"You are not going to be able to make Paragraph 22 "stick", which says 'No major food or lodging concession facilities shall be introduced within the Seashore etc.,' but it is a good position to start with.

"On the next page, G-3 mention is made in the last full paragraph under Water Rights of The Colony Ordinance of 1641-47 which reserved for the people the right to fish in, and obtain water fowl on water of great ponds. It seems to me some mention should be made also of an ancient law that inhabitants have the right to go between high and low water mark on salt water areas for the purpose of hunting, fishing and fowling, as long as they can go without trespassing on high land. Not for bathing, but for those special purposes.

"In the third column on the same page under Wildlife, mention is made of marine turtles; these are extremely rare here. Seals are common and are not mentioned, and there will be other things that are of interest.

"On Page G-4 at the top of second column, Item 19 refers to Sampson and Pochet Islands and says: 'Pochet to be added after developments are removed.' At present there are no developments on Little Pochet. Big Pochet will come under release of condemnation. It seems to me that statement should be rewritten.

"At the bottom of the same column which refers to plants, shrubs etc., no mention is made of the beachplum. It should be mentioned, also the shad bush and poverty grass.

"In the next column, under Weather and Storms it says in the second paragraph: 'The sand spits are vulnerable to severe damage in heavy storms and their occupancy by humans, structures or equipment during heavy storms can be disastrous.' If you listen to the radio they will be awfully busy keeping them off the beaches.

"On the same page in the Design and Analysis section under Development you say: 'No areas of the Seashore are to be maintained as Wilderness.' Couldn't you say that it will be a

policy of the Park Service to maintain sections of the Seashore forever in their natural state - it should be clear you intend to maintain the forest in selected areas in it's natural state.

"In the next column under Utilities you mention sewers. Are there any sewers in the Seashore? I ask just as a question of fact; it is of no importance as far as I am concerned.

"On Page G-14 in the Analysis of Existing Conditions & Problems section, under Visitor Characteristics, Number, you mention 'The Economic Report for Cape Cod'; it should be made clear this is the economic report made for the National Park Service and not another economic report. Make a specific reference.

"In the same column under Activities and Facilities, you say: 'Various other uses, of course, occur. Facilities for such uses are largely unplanned or even nonexistent.' If you are talking about within the Seashore boundary that may be technically so, but in or close by there are numerous such facilities which are available for people that will be in the Seashore. The implication is that this is it. How about saying so in specific words if you mean strictly within the Seashore?

"In the last colum on this page in the Design Analysis section, under Trails; it seems to me there should be some mention

of trails for vehicles that are designed for operation on sand.

"One other general comment from Nickerson - with respect to Page G-24 Historical Information (Non-Pilgrim Sites) I would like to suggest with respect to these base maps that in addition to the authority sources each one of these historic spots be double-checked with local people for authenticity. I am not questioning the ability of people who are professionally responsible, but in spite of best intentions, researchers are bound to make mistakes.

"I have not attempted to go over this information in detail, I have attempted to hit a few things that struck me with the hope these comments might be objective to further approach. I think it is a splendid job that has been done and thank you for being so patient.

Mr. DeSilets and Mr. Gibbs agreed that Mr. Nickerson's point was well taken regarding the statement in reference to specific land areas at Pochet and Great Islands, but all three agreed in Mr. DeSilet's statement that to err on the side of restraint is a "good" sin in such matters.

Mrs. Wiles said: "I don't think you should make any recommendation about Great Island until you have seen it. Wellfleet

people haven't been able to put their feet on it and it is a sore point that now the government has it, and they still can't put their feet on it."

Mr. DeSilets also explained regarding the statement that no major food or lodging facilities would be introduced that the Service takes the position the facilities are now in sufficient quantity to be adequate.

Mr. Foster opened a brief discussion regarding control of beach erosion by asking whether or not any attempt would be made to control erosion at the bottom of the cliffs, since erosion of many of these cliffs serves as a source of nourishment of barrier beaches. Mr. Gibbs said that no attempt will be made to control this type of erosion, the effort will be to control erosion by planting stabilizing grass near the top of the dunes and on the slope.

It was agreed that the statement in Item 19 on Page G-4 regarding Pochet Island should be rewritten; and possibly the section regarding plants, shrubs etc., should be reevaluated, although the idea was to mention a few to get the mind working.

Mr. DeSilets explained that the reference to Wilderness areas was a policy statement in view of the pending Wilderness Bill in Congress.

It was noted for the record that there are sewers within the Seashore Boundary at the former Camp Wellfleet and in the town of Provincetown.

Mr. DeSilets assured Mr. Nickerson with regard to historical research that reasearch of this type never ends and we will be at difference from now on so long as the Seashore exists. There is always a conflict between fact and legend; but these things will be carefully researched. However, from now on material for revision will be furnished by the Seashore Staff, who will be more than glad to receive a letter regarding anything which could be explored.

Mr. Finlay called attention to the omission on Page G-21 of any mention of the Pilgrim's signing The Compact in Provincetown harbor.

Mrs. Wiles said that the Wellfleet Selectmen had asked if there were any definite places designated for picnic areas.

Mr. Isaacson said their not being shown was definitely his doing. After seeing the size of the Master Plan drawing and realizing the probable number of picnic areas involved it was felt to show them would destroy the readability of the map, so they stated

"picnic areas will be provided in areas designated, wherever they will not detract or disturb." This gives the Superintendent, the man on the ground, the ability to pick these sites. He also added that when the Master Plan is broken into vicinity packages and into individual packages, they will show clearly.

It was agreed a line should be added to the Trails section regarding over-sand vehicle trails as this had been inadvertently omitted.

Mr. Nickerson expressed the general satisfaction of the Commission with the nature of the general plan and said: "As you know, I have been very much concerned about the possible usurpation of the natural resources. My criticism would be, if anything, that the emphasis on preservation and conservation of natural features has been so great, and I am wondering whether the Park Service has indicated in this Master Plan sufficient lee-way to take care of the pressure for recreational activities. I am concerned with the possibility of the tightness of this from a conservation basis. If the public pressure should come rapidly to the point when we would have insufficient day recreation facilities available, and their demands would become so emphatic that the Park would be forced to use areas not suitable

should they have to quickly take care of such pressure if it comes. My point is I think that such great emphasis has been placed on conservation I wonder if there is sufficient elbow room. I feel that Great Island might be a recreational area. I would rather see Great Island become a recreational area you maintain than to have the ocean front become a recreational area. On the ocean side you have the Thoreau concept which can be retained, whereas on the other side you do not have that, and you can have a purely recreational area on the Cape Cod bay side. The real question is - where are you going to put all these people in 1968?"

Mrs. Wiles inquired "what is meant by biological interest which is mentioned in several places, and how did you find out Great Island is of great biological interest if you have never gotten over there?"

Mr. Gibbs noted conservation is the greatest interest regarding Great Island because the area has been undisturbed.

Mr. Foster observed "it seems the only way to handle these things on Master Plans is to lay down the ground rules as to how these areas will be defined and that they shall not intrude on natural or other significant values."

It was again noted by Chairman Foster, Messrs. DeSilets and Gibbs that this is not a Plan which cannot be changed if circumstances warrant change. It is a document setting down guide lines that can be strengthened or released. It is a document normally not for public use but for guidance of the Service and of the Advisory Commission. It is not a secret document, but is normally never published for the benefit of the public. It is a guiding document, not only for planning but for fiscal policy.

Mr. DeSilets said: "We already have made a careful analysis and study of the natural areas and the fragile areas, and where recreation can be carried on. This is our first study, but we know pretty well in land area; we do know about where these things can be done. I think we are in safe hands."

Mr. Nickerson said: "Yet, you have a situation at Camp Wellfleet where it was contemplated for a bathhouse. I think it never should be used for that. We discussed museums at our last meeting - if there could be a number of small specialized museums scattered through the Park relating to graphic arts etc., that would tend to attract and make people conservation minded and educate those

coming for a day in the sun to realize that there are other values."

Mr. Gibbs added: "That is in keeping with our thoughts."

Following a discussion it was the consensus of the Commission to release to the press a prepared statement and map containing information about the Master Plan.

Item No. 6. Agenda Items and Date for Next Meeting

It was agreed that the subject of permits should be placed on the agenda for the next meeting, and also the matter of cottages in the dunes in the Province Lands. Mr. Nickerson suggested it would be helpful if Mr. Gibbs could supply a map showing the location of the cottages to be discussed.

The next meeting will be held on June 21 at Seashore Headquarters at 1 p.m., it will be preceded by a field trip which will include Griffin and Bound Brook Islands in Wellfleet. The group will assemble at the entrance to the former Camp Wellfleet at 10 a.m.

Chairman Foster and Superintendent Gibbs expressed their pleasure at having Mr. Conklin attend this meeting; and Chairman Foster expressed his thanks to Messers. DeSilets and Isaacson for attending the meeting, and observed that from the comments of Commission members, they know their work was well done.

The meeting adjourned at 4:30 p.m.

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

June 21, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Fifteenth Meeting

June 21, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of the Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Status of cottages in Province Lands and Pilgrim Spring area
6.	Status of suspension of condemnation certificates
7.	Agenda Items and Date for Next Meeting
8.	New Business

The fifteenth meeting of the Cape Cod National Seashore Advisory Commission was held June 21, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts, following a field trip commencing at 10 a.m. at the Marconi Station area and visiting sections of Bound Brook and Griffin Islands in the town of Wellfleet. The following members attended the meeting:

MEMBERS

Joshua A. Nickerson, Vice Chairman
Robert A. McNeece, Secretary
Ralph A. Chase
Josiah H. Child
Leo Diehl
John R. Dyer
Nathan Malchman
Mrs. Esther Wiles

Representing

Barnstable County
Town of Chatham
Town of Eastham
Commonwealth of Massachusetts
U.S. Dept. of the Interior
Town of Truro
Town of Provincetown
Town of Wellfleet

OTHERS

Henry Mc Carthy

Mass. Dept. of Natural Resources

National Park Service, U.S. Department of the Interior

Robert F. Gibbs	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Leslie W. Piel	Asst. Land Acquisition Officer, CCNS
Lyndell Baldwin	Secretary, CCNS

ABSENT MEMBERS

Charles H. W. Foster and Arthur Finlay

The meeting was called to order at 1:45 p.m. by Vice-Chairman Nickerson.

Item 1. Adoption of Agenda

It was moved by Mr. Child, seconded by Mr. Dyer and VOTED to adopt the agenda as submitted for this meeting.

Item 2. Approval of Minutes of the Previous Meeting

It was moved by Mr. Chase, seconded by Mr. Diehl and VOTED to adopt the minutes of the previous meeting as printed.

Item 3. Communications Received by the Commission

None.

Item 4. Progress Report - Cape Cod National Seashore

Superintendent Gibbs characterized the elapsed period since the last Commission meeting as "Clean-Up Month". He noted the parking area contract at the Marconi Station site is 40% complete, and the Interpretive Shelter at the same site is 60% complete. He said that the work is on schedule and will be completed prior to July 5. This target date ties in with the rededication of the Marconi Plaque at the Marconi site a part of South Wellfleet Day of the Bicentennial celebration in the town of Wellfleet. The Service has been working very closely with the various town Committees who are organizing various activities for this celebration.

and is directly involved in three separate functions as follows: exhibits to be on display at the Chequessett Country Club; the Navy Day program at which Marines and Seabees will demonstrate a landing attack and other maneuvers at the Marconi Station area, and the rededication of the Marconi Plaque and scheduled tours each half hour from 10 to 11 a.m. on South Wellfleet Day which will include a twenty minute talk at the Marconi Station site.

Work on the contract for the parking area at Race Point is just getting started. This contract was delayed because of changes in plans.

Bids as follows were opened today at 10 a.m. covering the Race Point Bath - Beach house facility and the interpretive shelter at Pilgrim Heights: Anderson & Murray, Orleans, Massachusetts, \$43,835., Arthur K. Wells, Jr. Inc., Newton, Massachusetts, \$41,800.

Seats for 400 people are now in place in the outdoor amphitheater between the Headquarters building and the bathing beach and the stand for the screen will be constructed next week.

Signed deeds were received about two weeks ago for the Coast Guard beach and road from the town of Eastham. We are now busy getting this area in shape.

The breaks in the dunes have been repaired and wooden walks are under construction and will be put in place next week over the dune and sand fences erected to channel people over the walks in order to protect the dunes. A new well and well point have been installed.

A four day training school for Seasonal Rangers and Lifeguards was conducted from June 1 through the 4th. The first two days training was held at Seashore Headquarters; the second two days consisted of actual participation by the trainees in the surf at Provincetown. Mr. Tulis of the American Red Cross was in charge of the surf and rescue training assisted by two instructors from Otis Air Force Base. It was an excellent training course and the town of Orleans have asked us to put on the same type of training for their lifeguard personnel on June 24. Our lifeguards have been on duty for the past week.

We will be fully staffed for the summer beginning June 26 with 15 lifeguards, 11 seasonal rangers and 3 seasonal ranger-naturalists.

Beginning July 1, illustrated talks will be given every evening at the outdoor amphitheater or at Camp Wellfleet if the weather is bad. Guided walks will be scheduled each day from July 1 through Labor Day. Printed programs will be available next week.

Mr. Gibbs was questioned by a Commission member as to why there were so few bidders. He noted the bid invitation was published in Dodge Reports, one other trade publication and local newspapers as well as mailed to a long list of local contractors. Some local contractors indicated their inability to bid due to peak work loads at this season of the year and the short time for completion of the project.

Mr. Child said he had often been successful in getting local contractors to bid simply by asking them to do so, and suggested this method be tried in the future.

Land Acquisition Officer Thompson reported there were fourteen (14) closings accomplished during the month whereby owners conveyed ninety (90) acres of land to the United States. Ten (10) of the properties conveyed are in Eastham, one (1) in Wellfleet and three (3) in Truro. The number of closings to date is thirty-six (36) covering three hundred fifteen (315) acres.

Five (5) Land Purchase and Option Contracts were entered into during the month, covering twenty-three (23) acres. The total number of options secured to date is eighty-four (84), covering nine hundred sixty-two (962) acres.

Twelve (12) authorizations to negotiate options were received during the month covering two hundred fifty-eight (258)

acres. This brings the number of authorizations received to date to one hundred forty-three (143) covering one thousand five hundred ninety-eight (1,598) acres of land.

Contracts for furnishing tract maps of specific areas were awarded on June 9 to the following firms: Arthur L. Sparrow Company of Orleans, Massachusetts, approximately 1,100 acres in Provincetown. Nickerson and Berger, Eastham, Massachusetts, approximately 1,000 acres in Eastham. Notices to proceed with the work were given these firms on June 9.

The narrative description and map of the Seashore boundary as described in the Act of August 7, 1961, which were prepared by Schofield Brothers of Orleans, Massachusetts were furnished the Washington office for use by the Secretary in connection with the notice of publication in the Federal Register.

The Attorney General, Commonwealth of Massachusetts, has approved the zoning bylaws adopted by the towns of Eastham, Orleans, Truro and Chatham and these approved bylaws, together with the zoning maps have been forwarded to the Washington office for appropriate action.

Item 5. Status of Cottages in Province Lands & Pilgrim Springs area

Superintendent Gibbs showed pictures and descriptions of cottages in the Province Lands and former Pilgrim Spring State Park,

and displayed a map showing the location of one cottage in the Province Lands, 14 on private lands between the Province Lands and Pilgrim Spring State Park and 8 in the former Pilgrim Spring State Park. These fall in various ownership categories and present a complex situation which will undoubtedly require consideration on an individual bases. Some are located on publicly owned land, others on private land of known and/or unknown owners, and some could be classed as single family dwellings in private ownership.

In this connection the present status of zoning bylaws in Seashore towns was discussed, and it was noted all Seashore towns except Wellfleet and Provincetown have now adopted zoning bylaws prescribed by the Secretary of the Interior. The town of Wellfleet is preparing to present a bylaw for action at a Special town meeting. However, although all agree it is desirable, there is a singular lack of interest on the part of the Board of Selectmen and Town Manager in Provincetown. The Chairman of the town Planning Board considers the matter should be taken up at the same time as a Master Plan for the town which has been voted. There are 1100 acres in private ownership in Provincetown which are entitled to all the protection the law will give.

Following a lengthy discussion it was moved by a member of the Commission, seconded by a Commission member and VOTED that a

letter be written to the Selectmen of Provincetown with a copy to the Town Manager and Planning Board as follows: "It is noted that the Town of Truro has already taken appropriate action with respect to a zoning law as provided by the Act of Congress establishing the Seashore and that the Town of Provincetown has not taken such action. The Commission therefore suggests that for the protection of private owners in this area the Town of Provincetown should institute proceedings for the adoption of zoning bylaws effecting this area as provided for in the Act of Congress."

It was also suggested a copy of the letter be sent to the Secretary of the Interior and to the Regional Director (Northeast) of the National Park Service; and that the subject be a topic for discussion at the press conference following this meeting.

During a lengthy discussion regarding the ultimate resolution of the status of the cottages involved, the thought was expressed that specific regulations regarding individual properties were not in the province of the Advisory Commission. However, an expression of opinion as to guide lines was considered to be desirable.

It was also suggested: "each situation will have to stand on its own feet."

"The problem with reference to publicly owned lands is technically distinct from privately owned land."

"Protection for people on privately owned lands is in the bylaw prescribed by the Secretary of Interior."

"These people are getting treated better than those that pay taxes . . . they shouldn't be given more preferential treatment than those of us who pay taxes."

"If the Federal government wants them as tenants, OK; if not they can get out."

"We would recommend that the people on publicly owned lands should be removed and prompt confiscation and condemnation follow but there be an avoidance of hardship where this can be demonstrated."

"We will run into the argument that part of them, particularly in the Peaked Hill area should be left as a monument to the people who lived and worked there . . . the shacks are not all 'inharmonious'."

"Burn them all down."

"Don't lets have free-loaders still free-loading."

It was moved by a Commission member, seconded by a member of the Commission and VOTED the Commission recommend to the Secretary of the Interior that the Superintendent of the Cape Cod National Seashore investigate each individual case, and after securing legal advice on their status be authorized to work out a temporary permit with the present residents for a limited number of years.

Item 6. Status of Suspension of Condemnation Certificates

Superintendent Gibbs distributed new drafts of suspension of condemnation certificates for improved property, detached cottages for rent and commercial enterprises. These contained the changes recommended by the Commission at the last discussion of the subject at the March 8, 1963 meeting.

A long discussion with reference to detached cottages for rent, and particularly detailed with regard to the length of notice to be given commercial operators in the event the Secretary desired to terminate condemnation suspension, resulted in a suggestion by Mr. Nickerson that Mr. Elmer V. Buschman, legal assistant in the Washington office be requested to attend the next Commission meeting. An effort to work out a mutually acceptable certificate would be made at that time.

Item 7. Agenda Items and Date for Next Meeting

The next meeting will be held on July 19 at Seashore Headquarters at 1 p.m., it will be preceded by a field trip arranged by Superintendent Gibbs. The Commission will be advised regarding details of the field trip as soon as these have been determined.

One item on the agenda will be the continuation of the discussion of suspension of condemnation certificates.

The meeting adjourned at 4:45 p.m.

UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
CAPE COD NATIONAL SEASHORE
Box 428
Eastham, Massachusetts 02642
August 16, 1963

A18

Memorandum

To: Members, Cape Cod National Seashore Advisory Commission
From: Superintendent, Cape Cod National Seashore
Subject: Minutes of Sixteenth Meeting

Enclosed are two copies of the minutes of the Sixteenth Meeting of the Cape Cod National Seashore Advisory Commission which was held at this Headquarters on July 19, 1963.



Robert F. Gibbs
Superintendent

Enclosure (in dupl)

Copy w/Minutes to:

Director, National Park Service, Washington, D. C. (4)
Regional Director, Northeast Region (3)

(For Administrative Use Only)

M I N U T E S

Sixteenth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

July 19, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Sixteenth Meeting

July 19, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of the Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Suspension of Condemnation Certificates
6.	Cottages - Province Lands & Pilgrim Spring area
7.	Agenda Items and Date for Next Meeting
8.	New Business

The sixteenth meeting of the Cape Cod National Seashore Advisory Commission was held July 19, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts, following a field trip along Wood End and Long Point in Provincetown. The following members attended the meeting:

MEMBERS

Representing

C. H. W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph A. Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo Diehl	U.S. Dept. of the Interior
John R. Dyer	Town of Truro

OTHERS

The Honorable Hastings Keith, Member of Congress
Henry McCarthy, Massachusetts Department of Natural Resources

National Park Service, U.S. Department of the Interior

Harry K. Sanders,	Assistant Chief of Lands, Washington Office
Robert F. Gibbs,	Superintendent, Cape Cod National Seashore
George H. Thompson,	Land Acquisition Officer, CCNS
Lyndell Baldwin,	Secretary, CCNS

ABSENT MEMBERS

Arthur Finlay and Nathan Malchman

The meeting was called to order at 2:25 p.m. by
Chairman Foster.

Mr. Foster extended the Commission's thanks to Mr. Child
for the hospitality of his home and garden at lunch time.

Mr. Foster warmly welcomed Congressman Keith, and invited
him to address the Commission.

MR. KEITH: "I would like to say I am very pleased to be
your guest at this meeting. It is my first opportunity to see at
first-hand the operation of this Commission, which I think is the
essential ingredient to making this Seashore a success. With this
channel to funnel the sentiments of the people of the area to the
Park Service and in turn to relay the sentiments of the Park to the
people in the area it is a most worthwhile characteristic of the
whole Seashore.

"I am particularly pleased to have Mr. Gibbs as a
Superintendent. I knew him from my visit to Hatteras before I
filed the Bill. I went there to see how that was operating and
got to know and appreciate the Park and also the services of this
career servant. I think we are very fortunate to have him here.

"I am here to learn more than I am to pontificate, and
for that reason I will close my remarks. I am delighted with the

composition of the Board and delighted to have the opportunity to visit with you."

MR. FOSTER: "Any time you can be in this area for any of our monthly meetings I would like to have you sit in. If there is anything new at the Congressional level on the Seashore it would be appreciated if we could hear about it at this time."

MR. KEITH: "You know of course we had a little difficulty in funds, but I feel any failure to appropriate more money in this most recent legislation will not in any way inhibit the land taking procedure. I feel if you move more rapidly in the land acquisition Congress will restore the funds in a supplemental budget or another."

Item 1. Adoption of Agenda

It was moved by Mr. Dyer, seconded by Mr. Chase and VOTED to adopt the agenda as submitted for this meeting.

Item 2. Approval of Minutes of the Previous Meeting. It was the consensus of the meeting following a discussion, that the minutes be corrected by adding to the last paragraph on page 9 the words: "at a reasonable annual fee", so that the paragraph would read as follows: "It was moved by a Commission member, seconded by a member of the Commission and VOTED the Commission recommend to the Secretary of the Interior that the Superintendent of the Cape Cod National

Seashore investigate each individual case, and after securing legal advice on their status be authorized to work out a temporary permit with the present residents for a limited number of years at a reasonable annual fee."

It was moved by Mr. Childs, seconded by Mr. Nickerson and VOTED to adopt the minutes of the previous meeting as printed and corrected.

Item 3. Communications Received by the Commission

The Chairman reported receipt of carbon copies of letters written by Vice-Chairman Nickerson on behalf of the Commission to the Secretary of the Interior and Provincetown Selectmen in accordance with action taken at the June 21, 1963 meeting. Copies of each of the letters are appended for information purposes.

It was moved by a member of the Commission, seconded by a member of the Commission and VOTED to consider next:

Item 5. Suspension of Condemnation Certificates

Superintendent Gibbs introduced Mr. Harry K. Sanders, Assistant Chief of Lands from the Washington office, attending today's meeting in place of Legal Assistant Elmer V. Buschman who was unable to attend. He stated Mr. Sanders has worked with

Mr. Buschman on all matters connected with the Suspension of Condemnation Certificates and can handle this subject in a capable manner.

Mr. Sanders said that Mr. Buschman regretted he could not attend today's meeting but had asked him to report the Secretary has approved the Eastham bylaw with the condition that one minor amendment be taken care of and it is expected approval of the bylaw in the other Seashore towns will come along automatically within a very short time. It was noted each town would be notified of the approval by a letter from the Secretary. The members of the Advisory Commission will be notified by Superintendent Gibbs as soon as official notification is received.

Copies of the newest draft of the Suspension of Condemnation Certificates were distributed. Mr. Sanders called attention to the fact that the residential and cottage rental units have been combined in one certificate entitled "Certificate of Suspension of Condemnation of Improved Property (for use with or without cottage rental units). This certificate and the Certificate of Suspension of Condemnation for Commercial and Industrial Property were discussed in detail. Mr. Nickerson also presented a draft of a proposal to revise the Commercial permit to provide for the

addition of a contractual agreement whereby owners of Commercial property would be granted varying terms of condemnation suspension in order to insure against financial loss of heavy capital investment. In addition to minor changes suggested in the Commercial permit it was requested by the Commission that (2) in the first full paragraph on Page 2 of the draft be changed to read as follows: "giving at least three years advance notice in writing to such owner or such further notice as may be contained in the special terms and conditions set out above, if it is determined by the Secretary that all or any part of the herein-described property is required for the administration or development of the Cape Cod National Seashore."

In addition to minor changes in the Improved Property permit it was requested by the Commission that a clause be included to provide for permission to rebuild a property which was destroyed or damaged by fire, storm, or other causes beyond the control of the owner. The Commission requested revised drafts of the Permits be prepared and distributed to them for study as early as possible, and agreed to place the item high on the agenda for the next meeting.

Before leaving the meeting at 2:45 p.m. Congressman Keith said that he liked Mr. Sanders' coming here and being authorized to speak for the Secretary. He said that it speaks well for the

Department of the Interior and must be extremely helpful to the Commission. He also said that he feels the fact the Commission has no real authority has made it possible for the Park Service to be completely honest with the Commission. It is not the way he wanted it, but it is working well.

Item 4. Progress Report - Cape Cod National Seashore

Superintendent Gibbs reported a complete summer program was put into operation by July 1. On that date 15 life guards were on duty covering the three following beaches: Coast Guard, Race Point and Herring Cove. Seven seasonal Rangers were on duty covering activities in the Coast Guard Beach area, the information station on Route 6 near the Eastham-Orleans line, the Marconi Station area, Pilgrim Spring State Park, Province Lands and the other scattered areas that have been acquired in the land acquisition program.

It was found necessary to have a night patrol in the Coast Guard Beach area, Marconi Station, Pilgrim Spring and Provincetown areas. These patrols are conducted by two men working together in the Pilgrim Spring and Province Lands area. On several occasions it would have been much better to have had as many as three or four together. After the bars close for the night in

Provincetown there is a period of about two hours during which almost anything can happen in the area surrounding the town. We are trying this first year to educate the people and get along being law-enforcement officers and game wardens and not make any arrests. However, one arrest was made for illegal parking which resulted in a misconduct case. After the trial the Commissioner called me and said that since the person was a student he would be inclined to give him a warning, but he had no respect for him as a United States Judge, or for the officials making the arrest, and he was so absolutely unrepentant that he felt justified in fining him.

Three Seasonal Ranger-Naturalists have been added to the Staff to assist the Chief Naturalist and Historian in conducting an ambitious interpretive program consisting of evening illustrated lectures each night of the week and a series of guided walks every morning.

These programs have been very successful since the beginning. Attendance at the evening program averaged over 100 and reached a total of 300 on Wednesday night of this week. Attendance on the walks averaged about 50 and on a peak day over 100 participated. It is difficult to handle more than 35 with one man, but every effort

is being made to make them as interesting as possible.

A summary of repetitive questions at the Information Station from June 15 to July 12 is shown below:

Directions	815	
Overnight accomodations-camping	574	
" " all others	266	
Recreational Facilities	769	
Hunting and Fishing	222	
Scientific	15	
Historic	51	
Land Acquisition	142	
Transportation	19	
History & function of NPS	4	
Completion of CCNS	255	
Referred to Town info stations	54	
Miscellaneous	21	Total 3,401

Travel at the Ma rconi Station area is estimated at eight cars per hour between 10 am and 7 pm.

The peak use day at the beaches thus far was July 11. The following is a summary of the hourly counts made daily on the beaches by the lifeguards for the period beginning June 15 and ending July 12:

<u>Beach</u>	<u>On Beach Total</u>	<u>In Water</u>	<u>Picnicking</u>	<u>Skin Diving</u>
Herring Cove	26,537	5,609	723	7
Race Point				
7-3 to 7-12	10,175	1,488	458	3
Coast Guard	33,823	10,110	2,643	

The following law enforcement actions were logged by Rangers and Lifeguards:

By Rangers - Courtesy warning for violations, verbal or written:

Fires	151	
Camping	130	
Littering	52	
Sleeping in open	47	
Indecent Exposure	1	
Sand Traffic		
Violations	20	
Parking and misc.	87	Total: 488

The Lifeguards logged 473 assorted beach violations. They also logged 6 rescues and 202 assists.

Land Acquisition Officer Thompson reported seven (7) closings were accomplished during the month, whereby the owners conveyed twenty-six (26) acres of land to the United States. Two (2) of the properties acquired included improvements thereon. The number of closings to date is forty-three (43) embracing three hundred forty-one (341) acres.

Ten (10) authorizations to negotiate options were received during the month covering two hundred twenty-four (224) acres. This brings the number of authorizations received to date to one hundred fifty-three (153) covering one thousand eight hundred twenty-two (1,822) acres.

Eight (8) Land Purchase Option and Contracts were secured during the month, covering one hundred ninety-four (194) acres. The total number of options secured to date is ninety-two

(92) covering one thousand one hundred fifty-six (1,156) acres.

New contracts were entered into with the fee appraisers at the outset of the fiscal year. One additional name has been cleared for appraising, which brings the number of appraisers cleared and under contract to ten.

A meeting was held in the Land Acquisition Office with representatives of Eastern Survey and Engineering Company, Inc., on June 26, 1963 for the purpose of reaching an understanding regarding final product to be furnished by the contractor under the provisions of the contract for tract mapping the area under contract. As a result of the meeting the contractor has been authorized to proceed with the work on the basis of agreements reached and additional field investigation and field survey party days were ordered.

Mr. Nickerson commented on the newspaper article reporting that the Association for Improving the Medical Resources of Outer Cape Cod (A.I.M.) had requested the Secretary of the Interior to set aside three fifty (50) acre parcels of land within the Seashore boundary for use as a possible medical facility. He said that he questioned whether the Secretary has the authority to do this, and

whether as a matter of policy the Park Service should start doing this even though this is a highly desirable objective. He said that if there were a special problem where a certain piece of land was desired for specific uses it would be a different picture, but to arbitrarily set aside one hundred and fifty (150) acres for an agency unrelated to the Cape Cod National Seashore does not have his support. He suggested the Park Service should go pretty slowly before going ahead and giving an affirmative answer.

Mr. McNeece questioned Superintendent Gibbs regarding spraying for the greenhead fly, asking whether or not he had heard any objections from wildlife and bird lovers.

Mr. Gibbs answered that no one had filed any objection at his office. Many people have discussed it and he has explained it was an activity of the Cape Cod Mosquito Control organization.

Item 6. Cottages - Province Lands & Pilgrim Spring area, was not discussed due to lack of time.

Item 7. Agenda Items and Date for Next Meeting

It was determined an item on the agenda for the next meeting which will be held on August 23, 1963 will be further discussion of the Suspension of Condemnation Permits. Mr. Gibbs requested the construction program this year also be an item as it will be

necessary to get an early start on this in order to be ready for the visitor season next summer. He also expressed the hope that the final decision on the Condemnation Certificates could be reached at the next meeting inasmuch as commercial operators are seeking information in order to plan for their operation next season.

The next meeting of the Commission will be preceded by a field trip, the destination and details of which will be supplied Commission members at a future date.

Item 8. New Business

No new business appearing, the meeting adjourned at 5:05 p.m.

C O P Y

R.F.D. #1, Box 251
Chatham, Massachusetts
July 11, 1963

The Honorable Stewart L. Udall
Secretary of the Interior
U. S. Department of the Interior
Washington 25, D. C.

Dear Mr. Secretary:

At a meeting of the Cape Cod National Seashore Advisory Commission held at Eastham on Friday, June 21st, I was instructed to write you giving the Commission's recommendation with respect to "squatters" and others who may be occupying portions of the land in Provincetown and Truro which is being turned over by the Commonwealth of Massachusetts to the Department of the Interior.

It is the recommendation of the Commission that the Superintendent of the Cape Cod National Seashore should investigate each individual case, and after securing legal advice as to their lawful status, he should be authorized to work out temporary permits as each case shall warrant, for a limited term of years.

This recommendation applies only to the land previously owned by the Commonwealth and does not apply to any land previously in private ownership.

Sincerely yours,

s/ Joshua A. Nickerson,
Vice-Chairman
Cape Cod National Seashore
Advisory Commission

JAN:glh

cc: Mr. Robert F. Gibbs, Superintendent, CCNS
Mr. Charles H. W. Foster, Chairman, CCNS Advisory Commission

C O P Y

R.F.D. #1, Box 251
Chatham, Massachusetts
July 11, 1963

Board of Selectmen
Provincetown
Massachusetts

Gentlemen:

At a meeting of the Cape Cod National Seashore Advisory Commission held on Friday, June 21st, I was instructed to write to you calling to your attention the status of the owners of improved property in Provincetown within the boundaries of the Cape Cod National Seashore. The Act of Congress establishing the Seashore provides that "improved property" -- meaning a detached one-family dwelling the construction of which was begun before September 1, 1959, is not subject to condemnation by the Secretary of the Interior during such times as the Town shall have in force and applicable to such property, a duly adopted valid zoning by-law approved by the Secretary of the Interior.

With the exception of Provincetown, the Commission was given to understand that all towns with such property within the Seashore have either already taken appropriate action with respect to a zoning law as provided by the Act of Congress, or are in the process of doing so. It is the opinion of the Advisory Commission that in order to protect the property rights of the owners of such property within the Town of Provincetown such action should be promptly instituted by the Town; otherwise the owners of improved property will have no protection against condemnation by the Secretary of the Interior.

It should be pointed out, we believe, that the other towns have thus far found the Park Service and the Department of the Interior most cooperative in developing their zoning by-laws. A check with the authorities in those towns should be of assistance in providing a basis from which to approach the problem.

Sincerely yours,

s/Joshua A. Nickerson, Vice-Chairman
Cape Cod National Seashore Advisory
Commission

cc: Town Manager, Provincetown, Mass.
The Planning Board " "
Mr. Robert F. Gibbs, Superintendent CCNS
Mr. Charles H. W. Foster, Chairman CCNS Advisory Com.

(For Administrative Use Only)

M I N U T E S

Seventeenth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

August 23, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Seventeenth Meeting

August 23, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of the Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Suspension of Condemnation Certificates
6.	The 1964 Construction Program
7.	Agenda Items and Date for Next Meeting
8.	New Business

The meeting was called to order at 1:05 p.m. by Chairman Foster.

Mr. Foster welcomed Mr. Edmunds and Commission Members joined in congratulating Mr. Finlay, on his 70th birthday.

Mr. Edmunds extended Regional Director Lee's greetings and his regrets at being unable to attend the meeting today although he plans to be in the area during the next two days to observe Seashore operations at the height of the travel season.

Mr. Edmunds observed that he had visited Sandy Neck in Barnstable en route to Eastham and was surprised at the number of automobiles and bicycles there. In talking with the bicyclists he learned of their tremendous interest in the possibility of facilities for bicycle travel in the Seashore, and predicted large numbers of bicyclists would use the trails when they are provided.

Item 1. Adoption of Agenda.

It was moved by Mr. Dyer, seconded by Mr. McNeece and VOTED to adopt the agenda as submitted for this meeting.

Item 2. Approval of Minutes of the Previous Meeting.

The name of Mrs. Esther Wiles was inadvertently omitted from the list of members attending the August 23 meeting, as was Mr. Nathan Malchman's who accompanied the Commission on the field trip although unable to attend the meeting.

It was moved by Mr. Chase, seconded by Mr. Child and VOTED the minutes be approved with the addition of the above information.

Item 3. Communications received by the Commission.

The Vice-Chairman reported receipt of a letter from Secretary Udall acknowledging his letter on behalf of the Commission in regard to the squatters in the Province Lands and Pilgrim Heights area. The Secretary advised that the Commission's recommendations would be favorably considered.

The Vice-Chairman reported no reply has been received from the officials of the Town of Provincetown in reference to the Commission's letter regarding the importance of adopting zoning bylaws approved by the Secretary. He noticed publicity appeared in the local newspapers on the subject during the period since the last Commission meeting.

Item 4. Progress Report - Cape Cod National Seashore

Superintendent Gibbs reported mailing to each Commission member on August 14, copies of the latest draft of Suspension of Condemnation Certificates for commercial and industrial property, and improved property (for use with or without cottage rental units). Enclosed with this mailing was information material which the Association for Improving the Medical Resources of Outer Cape Cod,

Inc., (AIM) provided, and requested he distribute to Commission members.

Suspension of

Copies of the/Condemnation Certificate draft were also mailed to the Board of Selectmen in each Seashore town in sufficient number for distribution to individual Board members and members of the town Planning Boards.

Reported as an item of general interest was the concern expressed from several sources to various Commission members and town officials regarding dune damage caused by visitors crawling up and down and jumping off the dunes. Superintendent Gibbs said that he was glad to know there is that much public interest in this problem and that in some areas it is possible to partially control the damage by providing walks and signs and channeling traffic.

The interpretive shelter for the Pilgrim Heights area will be completed today. As you observed today, this is the second shelter of this type completed this summer. The Marconi Shelter was completed last month.

Construction of the Race Point parking area and bathhouse facilities were started. We have asked the contractor to hold back on this project as long as possible in order to keep the parking area open for visitors. We now believe they will be able to work

around the parking area, enabling us to keep the area open until after Labor Day.

Plans are almost complete for the rehabilitation of the Herring Cove bathhouse, the Penniman House and conversion of the second story of the garage adjacent to headquarters for office space. Specifications are being prepared for scraping and painting the large water storage tank at Camp Wellfleet.

A survey was made during the past month of our radio needs. We hope to be able to issue invitations for bids before the end of the calendar year.

Interpretive panels were installed at the Pilgrim Heights interpretive shelter, the Marconi Station site and on the observation tower at the Ocean View Overlook in Provincetown. Trailside labels were installed, and the self-guided nature trail at Pilgrim Heights began operation.

Last month I reported to you that our evening illustrated programs averaged over 100 visitors and reached a total of 300 on peak nights. This month I can report the average as 300 per night and the maximum as 800.

Last month we reported an average of 50 people on the daily walks. This month the average is more than 100, and the maximum 250. We are now using two men for each walk and that is only

about half enough. One lady came in after the walk which starts here at headquarters and asked what we expect to do since the crowds were obviously too great for the two men assigned - 200 had participated in that particular walk. We advised her that we hoped to be able to provide additional help next summer which would enable us to increase the number of walks. However, we are concerned; the interest in the interpretive program is so great it will be difficult for us to obtain enough personnel. People tell us they are now learning many interesting things about the natural history and the history of Cape Cod. Many local people have advised us they never realized there were so many interesting things around them. Others have advised us that they are staying over an extra day or so to take advantage of the programs. Of course we receive all kinds of comments, and so far none of them has been unfavorable.

We had an interesting visitor on Wednesday of this week. General David Sarnoff, former Chairman of the Board of the Radio Corporation of America, who was at one time Commercial Manager of the Marconi Company. The General had visited the Marconi Interpretive Shelter, and stated he wanted to come by and tell me he thought we were doing an excellent job. I asked him if he had any recommendations for improving the exhibits. He said he had none, that he thought the exhibit was well done, and was pleased to know that this

exhibit was available to the public.

During the past month we have installed many new signs including a sign at the turn-off on Route 6, indicating the direction to this headquarters and Coast Guard Beach.

Grass planting was started again in the Marconi Station area. We expect to get this program underway on a fairly large scale after Labor Day.

Traffic counters installed early in August reveal between August 11 and 17 at Herring Cove Beach 11,247 cars, Pilgrim Heights 1,130; Marconi Station 2,129. August 6 was the biggest day at Herring Cove Beach with 1,705; July 27 at Race Point Beach with 796 and July 24 at Coast Guard Beach with 2,173.

A visitor survey conducted on August 10 at Coast Guard Beach disclosed less than 5% were one day visitors; that a larger number were staying in cottages and motels than were camping. The largest number of visitors came from Massachusetts, New York and Canada in that order. At the beaches in the Provincetown area about 20% of the visitors were staying one day only. Another survey is planned for August 25.

Land Acquisition Officer Thompson reported eleven (11) closings during the reporting period whereby the owners conveyed two hundred sixty-five and one-tenth (265.1) acres of land to the United States, bringing the total closings to date to fifty-four (54), embracing six hundred ninety-two (692) acres.

Fourteen (14) Land Purchase Option and Contracts were secured during the reporting period covering one hundred twenty-seven and three-tenths (127.3) acres. The total number of options secured to date is one hundred six (106), embracing one thousand two hundred eighty-three and three-tenths (1,283.3) acres.

Eighteen (18) authorizations to negotiate options were received during the reporting period covering one hundred eight and eight-tenths (108.8) acres. This brings the total of authorizations received to date to one hundred seventy-one (171) covering one thousand nine hundred thirty and eight-tenths (1,930.8) acres.

Appraisals completed during the reporting period number nineteen (19). Appraisals assigned during the reporting period number thirty-nine (39).

A program for acquisition for the fiscal years 1964-1968 is now being prepared at the request of the Washington office, based on appropriations made to date and estimates for the fiscal years 1965, 66, 67 and 68.

All buildings and structures at the former Camp Wellfleet have been photographed and keyed to the Camp Wellfleet map showing locations. Tract mapping and identifying owners of property is approximately 75% complete. This information is being supplied the United States Attorney's office for his review.

In answer to Mrs. Wiles' question: "Are you having everybody's property in the Park surveyed?", Mr. Thompson explained the contractors are going back through the record and using all available information, identifying property on the ground and on aerial mosaics. In cases where there is sufficient information to identify a property an actual survey is not necessary.

A set of aerial mosaics showing status of the land acquisition as of August 31 is being completed for submission to the Director for use in supporting his requests for additional funds for next year.

Chairman Foster inquired what is holding up the land acquisition program as it seems to be going very slowly and at the present rate could continue for thirty years.

Mr. Thompson replied that due to the lack of tract maps and accurate descriptions of properties it has not been possible to assign groups of contiguous properties for appraising; although the program is being accelerated upon the receipt of completed tract maps by the contractors.

Mr. Edmunds noted that the Washington office hopes to reorganize its program in some respects and give more authority to the Regional Office. This will eliminate one step, which should speed the program up somewhat.

Mr. Nickerson suggested an interesting and useful comparison could be made if a uniform procedure for gathering statistics regarding visitor use could be worked out by the Seashore and the Seashore towns.

Mr. Nickerson also suggested it would be desirable to continue the program of nature walks in September and October and possibly December, March and April, aimed at attracting participation by local and year round residents.

Following discussion it was the consensus the Minutes reflect the interest of the Commission in the Seashore Interpretive Program with the hope it will continue and grow and receive adequate support. That the Commission should be advised if its assistance is ever needed in helping to obtain additional funds or in any phase of the project.

Superintendent Gibbs briefly reviewed the story of AIM with respect to their request to the Secretary that three 50 acre plots of land be set aside for a possible site for a medical facility. He said that their request is not entirely without precedent. In some large isolated areas in the Park Service permits have been granted individuals or organizations to set up medical facilities. In some cases they have used available buildings. Following the receipt of the Secretary's reply, a committee from AIM visited Seashore headquarters

where it was explained the Secretary would be unable to set aside lands for any specific purpose unless authorized by an Act of Congress, and that no action is required by the Advisory Commission. It was explained that the Master Plan did not call for development of all areas authorized for acquisition. This committee from AIM requested the informational material be mailed to each member of the Advisory Commission to keep you informed of their progress to date.

Mrs. Wiles noted these circumstances just point out that altogether too much land has been taken, when people have to petition for land for the health of the people.

Mr. Gibbs told the Commission he had been advised by telephone all Seashore towns submitting their approved zoning by-laws would be notified by the end of next week they had been reviewed and approved by the Secretary of the Interior.

Mr. Nickerson raised the question of when the date for establishment of the Seashore would be set, recalling that one of the principal reasons for including an emergency preamble to the Bill to transfer the State owned lands to the United States was to provide land enough for an administrable unit so that the Seashore could be established. He was reminded of the Commission's previous action to recommend establishment be delayed until after the 1963 travel season.

Item 5. Suspension of Condemnation Certificates.

It was moved by Mr. Nickerson, seconded by Mr. Chase and VOTED to recommend adoption of the Certificate of Suspension of Condemnation of Improved Property (for use with or without cottage rental units) as submitted.

In the discussion prior to voting on this motion Mr. McNeece noted that the provision which would permit an Improved Property Certificate holder to replace improvements destroyed or damaged by fire, storm, etc., was not quite as clearly stated as in town bylaws. However, he agreed, if it was the consensus adequate protection is given the property owner it was alright with him.

Mrs. Wiles led a discussion regarding the discretionary acreage which might be retained by an owner of improved property indicating she felt the maximum allowed in any individual case should apply to all owners if they so desired.

It was moved by Mr. Nickerson, seconded by Mr. Chase and VOTED to recommend adoption of the Certificate of Suspension of Condemnation for Commercial and Industrial Property as submitted.

In a discussion prior to voting on the motion Mrs. Wiles indicated her desire to be recorded as being opposed to the portion of the Act empowering the Secretary to condemn commercial property. She said: "I don't think we have to back up Congress if

they are wrong. I feel we should say we don't approve of it. I want to go on record as disapproving it whether anyone else does or not. Put into the Minutes I think it is morally wrong.

"I think since a person had their business before the Park was established the condemnation proceedings should be done away with because that is really dictatorship. They haven't got to have any real reason to condemn, they can make up any excuse. It takes away a person's security. I am sorry for these people in business in the Park. I wouldn't like to feel I had a sword hanging over my head. It isn't just. They were here before the Park was established and I think Section 1 and 2 on Page 2 of this Certificate should be out.

"If this was a real small Park where there might be a reasonable amount of land really required for the Park it would be different, but this is such a large Park there is plenty of land, and no reason a man should feel he cannot run his business the next year. That he has to give it up is wrong, morally as well as from a point of justice.

"I think it is an injustice too to people who own good land and have paid taxes on it for a good many years and haven't put up a building, that they cannot build now. A man told me he had been out of the country and didn't know anything about the 1959 deadline or

he would have put up a cottage on the 50 acres he owns. It seems that they should have been notified. The thing was done real 'hush-hush'.

"I know some people who have only paid taxes a year and they were assured as long as they didn't put up an atrocity their property was not subject to condemnation. He is being offered one-third of the market value and feels it is unjust. These people should be allowed to retain ^{at least some of the land} their land and build on three acres."

Item 6. The 1964 Construction Program.

Mr. Gibbs distributed copies of the 1964 fiscal year Roads and Trails, Buildings, Utilities and other Facilities, Construction Program, a copy of which is attached for informational purposes.

Each item was discussed briefly.

Item 7. Agenda Items and Date for Next Meeting.

September 20 was established as the date for the next meeting. It was decided to invite the members of the Minute Man Advisory Commission to attend this meeting and to participate in the field trip before the meeting, which will be a guided walk from the Marconi Station area through the Atlantic White Cedar Swamp. On the agenda for the meeting will be brief reports of the summer operations by members of the Seashore staff.

Item 8. New Business.

No new business appearing, the meeting adjourned at
3:20 p.m.

ROADS AND TRAILS, BUILDINGS, UTILITIES,
AND OTHER FACILITIES, CONSTRUCTION PROGRAM,
1964 FISCAL YEAR

July 1963

	PROGRAMMED TOTALS	
	<u>Roads & Trails</u>	<u>Bldgs. Utils. etc.</u>
Cape Cod NS (Massachusetts)	\$1,587,500	
Reconstruction of Portion of Existing Roads, Trails, Walks, Paths and Parking Areas	\$130,000	-
Demolition and Grounds Improvement	-	\$173,200
Sand Dune Stabilization	-	102,400
Rehabilitation of Buildings for Utility Area	-	102,400
Rehabilitation of Buildings for Administration and Information	-	98,600
Moving and Rehabilitation of Buildings, Employee Housing (18)	-	55,000
Utilities for New Construction and Rehabilitation of Utilities for Existing Structures	-	102,400
Rehabilitation of Historic Structures	-	76,800
Construction of Miscellaneous Beach Facilities, Including Comfort Station	-	147,000
Picnic Area Development	-	128,000
Visitor Center and Exhibits	-	400,000
Interpretive Signs, Markers, Road and Trailside Exhibits	-	71,700
	\$130,000	\$1,457,500

(For Administrative Use Only)

M I N U T E S

Eighteenth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

at

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

September 27, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighteenth Meeting

September 27, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of the Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Summary reports of 1963 Summer Activities at Minute Man National Historical Park and Cape Cod National Seashore
6.	Agenda Items and Date for Next Meeting
7.	New Business

The eighteenth meeting of the Cape Cod National Seashore Advisory Commission was held September 27, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts, following a field trip which included a guided walk by Park Naturalist Gilbert into the Atlantic White Cedar Swamp in the Marconi Station area. Guests of the Seashore Commission were Superintendent Small and members of the Minute Man National Historical Park Project Advisory Commission. The following members attended the meeting:

MEMBERS

Representing

C.H.W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Josiah H. Child	Commonwealth of Massachusetts
Leo Diehl	U.S. Dept. of the Interior
John R. Dyer	Town of Truro
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

Minute Man National Historical Park Project

Mark Bortman, Chairman	U. S. Dept. of the Interior
Mrs. John W. White, Secretary	Town of Lincoln
David B. Little	Town of Concord
Donald E. Nickerson	Town of Lexington

OTHERS

Gaston Norgeot, Selectman, Town of Orleans
Maurice Wiley, Selectman, Town of Eastham
Eva Maria Dane, Cape Cod Standard Times
Grace Deschamps, The Provincetown Advocate

MRS. WILES: On page 13 it says I objected to section 1 and 2 of the permit. I objected to just section 2 on continuation of business; and on page 14 it says that I said a person should be able to retain their land and build on 3 acres. I said that they should be able to retain at least 3 acres and build on it.

MR. FOSTER: How would you like that to read and properly reflect your feelings?

MRS. WILES: Allowed to retain at least 3 acres of their land and build thereon.

It was moved by Mr. Malchman, seconded by Mr. Diehl and VOTED the minutes be approved with the corrections stated above.

Item 3. Communications received by the Commission.

No communications were reported.

MR. GIBBS: I communicated with Mr. Buschman as to the status of various zoning bylaws, and was informed that the bylaws adopted by Chatham, Orleans, Eastham and Truro have been approved by the Secretary.

MR. NICKERSON: Are the Certificates which we approved at our last meeting available for use of land owners, and how does a person get them?

MR. GIBBS: We will go ahead with them for owners of improved property. However, applicants for commercial property will have to be cleared through the Commission. We can begin issuing them to owners of

private homes. However, before we can issue a certificate the boundary of the land around the home must be clearly fixed as it becomes part of this certificate.

MR. NICKERSON: I suggest it would be a good idea for the Seashore to send a circular letter to the attorneys on the Cape explaining methods and procedures of issuing certificates, so that when they come to write mortgages and other papers on these properties they will be informed.

MR. GIBBS: We will start issuing certificates and send a letter to the President of the Cape Cod Bar Association with sample certificates.

MR. FOSTER: You may also wish to release a statement to the press to call this fact to their attention.

MR. MCNEECE: Do you have a form for use in permitting alterations and/or additions?

MR. GIBBS: No. We take care of it by a letter, first requesting a sketch from the owner. We then write him a letter which serves as a permit. We send the town building inspector a copy of the correspondence for information. It is processed pretty quickly. Some are handled by telephone and followed up by a letter.

MR. FOSTER: For the benefit of visitors, we are talking about certificates for suspension of condemnation. (Explains.)

Item 4. Progress Report - Cape Cod National Seashore

MR. GIBBS: My report will be brief since members of our staff will cover activities that I would normally report.

The construction project at Race Point is scheduled to be completed by the next meeting date.

Plans for the new development at the Coast Guard Beach area should be completed for your review at the next meeting. This installation will be almost identical to the Race Point development. Preliminary plans have been prepared but changes were suggested to include additional parking facilities.

I do not expect to be present for the next meeting. I am scheduled to attend a National Park Service Conference in Yosemite National Park from October 13 to October 19. I expect to drive to this meeting and will not be back at Cape Cod until sometime during the last week in October. Chief Ranger Von der Lippe will serve as Acting Superintendent during my absence.

MR. THOMPSON: Eight (8) closings took place during the reporting period whereby the owners conveyed two hundred twenty-eight and thirteen one-hundredths (228.13) acres of land to the United States. This brings the total number of closings to date to sixty-two (62) embracing nine hundred nineteen and twenty-one one-hundredths (919.21) acres.

Twelve (12) Land Purchase Option and Contracts were secured during the reporting period covering one hundred six and eighty-one one-hundredths (106.81) acres. The total number of options secured to date is one hundred eighteen (118) embracing one thousand four hundred seventy-three and nine one-hundredths (1,473.09) acres.

Twenty-nine (29) authorizations to negotiate options were received during the reporting period covering three hundred twenty-five and fourteen one-hundredths (325.14) acres. This brings the total of authorizations received to date to two hundred (200) covering two thousand two hundred fifty-seven and sixty-two one-hundredths (2,257.62) acres.

Appraisals completed during the reporting period number twenty-nine (29). Appraisals assigned during the reporting period number twenty (20).

During the U. S. Attorney's visit the first two days of last week he said that he will authorize the removal of buildings at the former Camp Wellfleet whenever we want to start. Mr. Foster called on Mr. Palmer for comments. Mr. Palmer noted this was his first visit to Cape Cod and that he was very glad to be here at a time which permitted him to attend an Advisory Commission meeting.

Item 5. Summary reports of 1963 Summer Activities at Minute Man National Historical Park and Cape Cod National Seashore.

Superintendent Gibbs introduced Administrative Officer Charles R. Rinaldi, Chief Park Ranger George M. Von Der Lippe, Park Naturalist Vernon C. Gilbert, Jr., and Park Engineer James H. Bowman, and each gave a summary report of the 1963 summer activity of his Division commencing with

MR. RINALDI: For the purpose of administration and management our operation is broken down into five divisions: Administration, Interpretation, Ranger Services, Operation and Maintenance and Plans and Programs. I am in charge of the Division of Administration. To carry out the functions which I will describe later, I have working with me as clerk-stenographer, Mrs. Marjorie S. Burling of Orleans and as general clerk, Mr. Walter O. Bushey of Truro.

This Division is responsible for functions covering personnel, budget and finance, procurement and contract administration, and property management. More specifically, during the year July 1, 1962 through June 30, 1963, we processed all necessary personnel papers for the appointment and/or transfer of 96 temporary, seasonal and permanent employees. Additionally, we have contacted, personally or through correspondence, several hundred prospective applicants, advising them how to apply for employment with the Cape Cod National Seashore. Our records indicate that last week we contacted 22 prospective applicants. This is an indication that

there is still keen interest in employment with the Seashore.

We recently appointed 20 laborers under temporary appointments, in connection with our dune stabilization program. The Civil Service Commission was able to supply us with only 11 names for consideration for these positions. We were successful in obtaining one candidate from this list. The Civil Service Commission then granted us authority to use our own applicant supply file. We contacted 54 more applicants in order to fill the 19 remaining positions. Of these 20 men, 8 are from Provincetown; 4 from Truro; 3 from Wellfleet; 3 from Eastham and 2 from Orleans. A few of the declinations were due to some completing their summer jobs; but the majority of the applicants did not bother to reply.

In the Administration Division we coordinated the preparation of the 1965 preliminary estimates in May and the 1965 final estimates in September of this year. Records were established and maintained to prevent the over-expenditure of funds. Also during the 1963 fiscal year, we issued 391 purchase orders totaling more than \$100,000. for supplies, equipment and services, and made 575 distinct purchases from the Imprest Fund totaling more than \$3,000. This was in addition to processing the many vouchers covering our various utilities and other miscellaneous services throughout the Seashore. During this same period, this Division handled four construction

contracts totaling \$150,000. approximately; 14 contracts with appraisers, and one concession permit at the Provincetown bathhouse.

After certain items of supplies and equipment are purchased, they must be controlled to prevent loss. We have established property control cards and records in accordance with the Property Management Handbook published by the National Park Service. This system assures that equipment purchased is needed and used, and prevents overstocking and minimizes loss.

In accomplishing our day-to-day duties, we are involved in many facets of the functions mentioned above of which I have hit only the highlights.

I thank you for this opportunity to acquaint you with the work of the Administration Division.

Mr. Nickerson said that he could not understand why there should be any difficulty in obtaining laborers at \$2.09 per hour when the towns of Provincetown and Truro are seeking Federal assistance to finance employment projects in both towns.

Mr. Norgeot suggested it might be because temporary Federal employees were not eligible for unemployment compensation when the job is over.

MR. FOSTER: It would be interesting if some sort of a yearly report were available from the Cape Cod National Seashore because of the

interest in the project. This might be worth considering since by the time the Annual Report of the Service comes out it is hardly timely.

MR. BOWMAN: I have been asked to talk about accomplishments in my Division during the past year, but first I want to mention our Maintenance staff consisting of myself, a Civil Engineer, as Park Engineer; Charles F. Atwood, Jr., of Eastham our Foreman III; Richard A. Fulcher of Orleans, Sign Maker; Roger Bassett of Brewster, Joseph E. Stephens and Robert W. White of Provincetown, permanent laborers. In addition last summer we employed between 15 and 30 seasonal laborers.

Our responsibility here falls into two general areas; first concerning those projects accomplished by contract where the design and construction are handled by the Eastern Office of Design and Construction in Philadelphia, and we provide for the necessary supplemental engineering duties on a preliminary basis involved with studies of development plans, sketches etc. Then those projects wherein we accomplish the work ourselves with our own forces.

I have been asked to talk about the dune stabilization which we have begun, consisting of grass planting, construction of dunes, building and erecting sand fences, erection of wooden walkways to the beach areas. At Camp Wellfleet we have planted along the two

and one-half mile range area. At the Coast Guard Beach we have erected sand fencing and walkways.

Here at Coast Guard Beach we have designed and constructed the amphitheater used by the Interpretive Division.

One big job of the Maintenance Division the past summer was the operation of the bathhouse at Herring Cove Beach. This involved making ready the water treatment system; providing for cleaning up and janitor services and general maintenance and upkeep.

We have constructed four interpretive trails through which Tommy Gilbert has now conducted guided walks. These are at Nauset Marsh, the Atlantic White Cedar Swamp in the Marconi Station area, the Small's Swamp trail at Pilgrim Heights and the trail from the ocean-view overlook in the Province Lands.

During the past season the land acquisition program has acquired approximately forty buildings. We are responsible for the general upkeep of these buildings, the ground water and utility systems and custodial services. Presently we are carrying out a program of assimilating data on these buildings concerning facilities etc., to develop a long range program.

Every National Park Service area is deeply concerned with signs. We have developed general area signs, control signs of a traffic nature, over-sand vehicle signs and route markers designating

beach use areas, interpretive areas and signs for use at interpretive shelters.

Of primary importance to the visitor is our cleanup and housekeeping. We feel the great importance of this and started by placing trash receptacles throughout the Seashore, providing for daily pickup. We have a clean up work detail patrolling roads and beaches and public use areas which are administered by the Seashore. Our life guards are also involved in this; they clean up the protected beach areas daily. Our crews take care of the other beach areas.

Although we plunged this year into a task somewhat rapidly and during the process I know we missed a number of things, we find by looking at the other side of the coin we have profited by our experience and next year we will have an improved maintenance operation.

(Mr. Bowman illustrated his discussion by a series of cleverly drawn sketches.)

MR. FOSTER: How do you determine which projects are to be contracted and which handled by your Division?

MR. BOWMAN: This is an administrative decision by the Superintendent. He determines whether projects lend themselves to day labor or contract. We feel dune stabilization lends itself to day labor because of weather conditions, equipment, and because it is a long-range project.

MR. CHILD: I think your signs are extremely well done and planned to fit in well with the Cape Cod atmosphere.

MR. NICKERSON: I don't know how you can move into an area and pick such good men. They are all the cream of what you could have chosen.

MR. GILBERT: I am glad to have an opportunity to tell you about the Interpretive Division and summer activities. This Division is made up of a Chief Park Naturalist, myself; a Historian, Mr. Edison P. Lohr; three Seasonal Naturalists, and a temporary clerk-stenographer, Mrs. Sylvia Leather of Eastham, whom we share with the Ranger Division.

We are responsible for research and interpretation, both in history and natural history. That is the interpretation of the fascinating natural history here at Cape Cod and the intensely human history. We do this because we feel the more people get to know about an area, the more they appreciate and enjoy it. This interpretation we do by way of guided walks, exhibits and evening programs of slide talks, and we also plan to have visitor centers.

This summer we had an interpretive shelter and exhibits at the Marconi Station and an interpretive shelter with interpretive panels and a self-guided nature trail at Pilgrim Heights. We had a few exhibit panels at the ocean view overlook in the Province Lands telling something about the Pilgrims and early explorers, and how the land you see from the overlook was formed. We felt there

was a need for temporary exhibits, so we set aside a building at the Marconi Station which was used for evening programs in rainy weather. There were lots of people there. We do not have any figures on how many people used the self-guided labeled nature trail at Pilgrim Heights, but I am sure many people did use it.

I think the most important part of our program was the personal services; the guided walks and evening programs. We are certainly pleased with the response, and we had big crowds. We would not have been able to hold these evening programs without the help of guest speakers. As you know there are authorities in many fields on Cape Cod. We were fortunate in getting several people from the Cape Cod Museum of Natural History among them John Hay, Dr. Petry, Lee Davis; we also had Dr. Ransom Somers and Colonel Eugene S. Clark. They provided the spark and variety the interpretive program needed. I am very grateful for the appearance of these guests this summer and intend to have the same thing next year.

Our guided walks started July 1, and through September 20, 4,670 visitors accompanied naturalist guides. We started out with groups of 25 and 30. In August we were averaging over 100 with 2 naturalists on each walk.

At our evening programs which also started July 1, 85 to 100 attended. In August we were averaging 275 an evening. The top

attendance in the amphitheater designed for 370 was 800. From July 1 to September 20, 12,650 people attended the evening program.

We had such enthusiastic response and so many requests we decided to continue these programs into the Fall for one Wednesday and Saturday walk and two evening programs. These are still extremely well attended, and we are delighted to notice more and more local residents at these programs.

In the future we hope to expand this program. We hope to provide a different guided walk each day next Summer, and commence early in the season and continue into the Fall.

Today you have had an opportunity to see the Marconi Station site. We think we will install a battery operated message repeater there.

We have begun to obtain articles eventually to be displayed in this building, which we hope will become a maritime museum. It will be more effective if we can obtain articles actually used on Cape Cod to interpret the history of the Massachusetts Humane Society, the Life Saving Service and the Coast Guard. Last Sunday we obtained the bell from the Vineyard Lightship which was sunk in the 1944 hurricane.

MR. NICKERSON: This museum - if you are calling it "Maritime" that is a misnomer because most maritime museums have to do with ships,

Merchant Marine, etc. If it is your intention to confine it to these three services do think of another name that is not misleading to the general public.

MR. GILBERT: We did suggest this, but we wanted to make it a little broader in scope, but to emphasize this theme.

MR. NICKERSON: I suggest as a possible consideration the idea of having a member of your staff stationed at the Cape Cod Chamber of Commerce Information booths at the Cape Cod Canal. Somebody to give all answers to questions they might have about the National Seashore.

MR. GIBBS: We considered this, in fact we discussed it last year when we first opened our information station, but we have not had sufficient personnel to do it. It is agreeable with the Chamber of Commerce and desirable; particularly as we do not plan to continue our information station after a visitor center is in operation.

MR. NICKERSON: What is the ultimate plan for the Captain Penniman House?

MR. GIBBS: The immediate plan is to restore it completely on the outside and get it in good condition. It will be available as a Museum in Place, as typical of the house which a whaling captain built. It is a very interesting house from an architectural standpoint and has a very interesting history. It is pretty well cut up and does not lend itself to a museum unless you could make drastic changes. We

are thinking of possibly restoring it and telling the story from an outside point, possibly through the use of interpretive panels. I can't tell you what the ultimate use will be.

MR. NICKERSON: What is your relationship to others - the Junior Museum etc.

MR. GILBERT: We are working closely with the Cape Cod Museum of Natural History and the Wellfleet Bay Wild Life Sanctuary. They will continue to operate their bird life tours, and we help them in any way we can. Several members of the Museum of Natural History participated in our program and I spoke at their annual meeting. We hope to have a Spring Wildflower Pilgrimage in cooperation with these organizations.

MR. MALCHMAN: Due to the size of the Seashore and the large number of people present, was there any thought given to expanding this amphitheater into other places?

MR. GILBERT: We hoped to expand and have an amphitheater in the Province Lands next summer, but I don't think we could because of the budget and lack of personnel.

MR. NICKERSON: You said you have had liaison with other Cape organizations. What sort do you have if any with the Historical Societies and people who are interested in these aspects, the Pilgrim Monument Museum for instance?

MR. GILBERT: No formal association thus far. We are certainly

interested in what they do. We have worked somewhat with the newly formed Eastham Historical Society. Col. Clark has interviewed some of the people who have lived here a long time, making tape recordings. We are doing the same sort of thing and will exchange tapes with them.

MR. NICKERSON: It might be worth exploring and developing liaison with the Pilgrim Monument Association so that you would be coordinating your activities rather than competing in the same area. I was thinking if exhibits and sites for new exhibits. They are now exhibiting a whaling Captain's living room at sea and his parlor at home. That could be coordinated with the whaling Captain's home here by tying in the Penniman House exterior exhibit.

MR. GILBERT: We do not want to compete. If we can compliment what they do and they what we do it will be all the better.

MR. MALCHMAN: Has any thought been given to acquisition of the bas relief in the center of Provincetown which seems to have been abandoned to the State? The grass isn't even cut.

MR. GIBBS: I would like to refer that to Mr. Foster.

MR. FOSTER: That is also true in Truro about Corn Hill and others. If we could entice the Federal Government to come it it would solve the problem.

MR. PALMER: We are limited by our boundary line which is defined in

the Act. As of now this does not include any isolated areas. We can make adjustments to eliminate injustices or for the convenience of the government and people, but to my knowledge we have no isolated areas.

MR. FOSTER: Through administrative action for public relations would it be possible to help on some of these small situations? There are a number of cases where these have been eye sores.

MR. PALMER: There are cases where highway departments do a little maintenance for us where we have properties on the highways, and we do the same thing for the state when their property is adjacent. You could work out an informal agreement between you and the state highway department.

MR. FOSTER: Are you planning any publications?

MR. GILBERT: That is an important part of the program which I did not mention. We do have plans for interpretive publications. We have tentative thoughts and sketches, and can do it either of two ways, through the Government Printing Office or through cooperating Associations. We are now affiliated with the Eastern National Parks and Monuments Association, a private, non-government organization. A Chapter of this Association was incorporated here in Massachusetts last summer and they have a fairly large publication program. We hope to arrange to have a book on the birds of outer Cape Cod before

too long, and in the future we want to have one on the vegetation since there has been very little written about the plant life on Cape Cod and we feel there is a need for this.

MR. FOSTER: Any Newsletter or anything of a current nature?

MR. GILBERT: For natural history interpretation, no. Some Parks do this. Some have natural history magazines, but it would be impractical this early in the development because it takes so much of the Naturalists time in getting material together and editing and publication. I do not feel it would be practical now, but eventually it might be worthwhile.

MR. FOSTER: Mr. Palmer, is it difficult to obtain support for an interpretive program in terms of the Bureau of the Budget?

MR. PALMER: I would not say it was difficult because it is the mark of the National Park Service. There is a tradition for it and it is already included. In many cases we get caught in an economy program and must decide what you can afford to drop without the entire Park falling apart. Sometimes this very good interpretive service which is over and above the ordinary operating needs, has to be cut. It is only when we are doing some sort of interpretive program that we are doing a full Park program. We have always tried to budget ahead each year for it.

MR. FOSTER: This Commission has been most favorably impressed by ~~the~~

interpretive program and would hope it will thrive and expand in the future.

MR. PALMER: There will be a steady advance.

MR. NICKERSON: Could the Park Service publish pamphlets that could be sold and be self-supporting.

MR. PALMER: Yes, we do have 44 page handbooks. We have to finance the locking of the presses at the Government Printing Office, something like \$5200 or \$5300 to set type, provide paper, illustrations, cover design and lock the press; from there on the thirty-five cent sale price covers reissues and cost of printing and from there on the GPO prints and finances from their sale. These could be sold at visitor centers. Over the years it has averaged three or four handbooks a year. With Cape Cod being new they may have to wait two or three years to get into priority which is determined on the basis of annual printing funds.

MR. NICKERSON: As background I think it would be wise to wait a bit until you have had more time, personnel, experience, and it would be desirable for Seashore people to obtain from the Plimouth Plantation a file of the things they have sent out over the past years to their members. Every six months or year they send out interpretive booklets of what they have accomplished.

MR. GILBERT: I wanted to comment it isn't necessarily one of the Park

people who would write a certain publication. We try to get the best and most authoritative person available.

MR. VON DER LIPPE: I am certainly glad to have this first summer operation under our belt. As we evaluate the past summer we are happy to see a breather after Labor Day to get ready for next summer. The purpose of this Division is to protect Seashore resources, residents and visitors; and to provide assistance to visitors and management of the public use facilities. These functions are provided on approximately 8000 acres of federally owned land, and in varying degrees on the balance of 26,666 acres included in the general boundary of the Seashore.

Our functions also include fire protection which covers the prevention and control of forest fires, presenting fire prevention programs, and working in close cooperation with local and state fire organizations.

We must also be constantly alert to the buildup of destructive insects and diseases and keep known offenders under close observation; requesting biological evaluation when indicated, and carrying out recommended controls.

Special study and control of beach access is necessary to minimize erosion.

As the interest in sport fishing, waterfowl and upland game hunting is intense, Rangers must regulate hunting and fishing to

insure propogation of species.

We are concerned with all activities required for protecting and assisting the visitors to the Seashore in their use and enjoyment of all areas. Road and trail patrols must be made 16 hours per day, 7 days a week during the summer months, to give information to visitors, prevent violations of Seashore regulations, assist Seashore visitors with car trouble, investigate accidents, prevent traffic jams at the beaches, report road conditions to maintenance crews, gather use statistics, report on wildlife observations and conditions, service traffic counters and observe and report on all unauthorized or adverse activities. We know from experience that good patrol work is the key to successful park management.

One of the major activities in this area is beach use consisting of swimming, sunbathing, surf fishing, beachcombing, hiking, picnicing and the launching of small pleasure boats. The use of over-sand vehicles to gain access to fishing spots must be controlled as to access to and from the beach, as well as in the vicinity of developed beaches. We have provided lifeguard rescue and first aid service at the three beaches in the Seashore area.

Rangers are the visible field representatives of the National Park Service and must give out information on the area, the plants and animals in it, and the overall Seashore operation.

This information must be accurate and complete and is one of the most significant contributions the Ranger makes to the Seashore operation.

The nature and extent of our law enforcement duties is in part determined by the jurisdiction held by the government in the area. In the Cape Cod National Seashore the federal government has proprietary jurisdiction only. The specific duties of this Division under law enforcement include traffic control, including road patrol and accident investigation; enforcing applicable rules and regulations such as general and special, and game and fire laws; preparing and prosecuting court cases, and cooperating with other law enforcement agencies.

We also have administrative duties, including public relations, training and supervision of personnel, formulating cooperative agreements, making studies and surveys to facilitate Seashore development, and compiling statistics and preparing budget and operating programs.

In short, this Division to some degree must carry out the functions of a fire department, police organization, soil conservation agency, insect control agency, emergency service unit and a recreation resource planning group. All of these functions must be closely coordinated with the functions carried out by the other Divisions.

This Division is composed of three permanent Park Rangers; myself as Chief Ranger with an office in this headquarters, a North District Ranger, Robert E. Cook, whose headquarters in the summer season were at the Herring Cove bathhouse, and William C. Brown, the South District Ranger, whose headquarters are in the Marconi Station area. During the summer season we were augmented by 11 seasonal rangers, seven of whom were assigned to the North District and four to the South District; 15 lifeguards, nine assigned to the North District and six to the South District.

The principal duties of these employees were the operation of the beaches, enforcement of regulations, contact and assistance to visitors, including first aid, minor accident investigation, visitor tallies and dispensing information. Our Rangers were on duty 16 hours per day 7 days a week, and our lifeguards 8 hours per day seven days a week.

A Seasonal Ranger, Lifeguard and Ranger Training Conference was held on June 8 and 9. This included a surf and rescue school and general orientation.

Seasonal Ranger and Lifeguard services were provided in 32 acres of the Headquarters area which included the Coast Guard Beach; 1700 acres in the Marconi Station area; 1700 acres in the Pilgrim Heights area, and 3700 acres in the Province Lands area,

including Race Point and Herring Cove beaches.

A summary of information about the visitor, compiled in a survey conducted by Park Rangers on August 25, 1963, and a summary of travel statistics is provided for your information:

<u>Data Collected</u>	<u>VISITOR USE SURVEY</u>	
	<u>North District</u>	<u>South District</u>
Location of Survey:	Herring Cove & Race Pt.	Coast Guard
Number of cars surveyed	773	750
No. of states represented:	28 Canada & D.C.	18 and Canada
Five high states:	1 Mass. 2 Conn. 3 N.Y. 4 R.I. 5 N.J.	1 Mass. 2 Conn. 3 N.Y. 4 N.J. 5 R.I.
Total visitors:	2981	2288
Av. No. per car	3.3	3.0+
Av. length of stay on beach	3.8 hours	1.3+ hours
Av. " " " Cape Cod	10 days	18 days
<u>Where staying on Cape Cod:</u>		
Cottage or Motel	56%	78%
Campground	23%	16%
Not staying overnight	20%	6%
<u>Where staying on Cape Cod:</u>		
Provincetown	400	12
Truro	142	13
Wellfleet	87	19
Eastham	63	184
Orleans	34	69
Chatham		14
Brewster	10	73
Dennis	8	35
Harwich	8	26
Yarmouth	6	26
Barnstable	6	14
Mashpee	7	
Sandwich	1	3
Falmouth	8	5
Bourne	4	

TRAVEL STATISTICS SUMMER 1963

Beach Use*

	<u>Herring Cove</u>	<u>Race Point</u>	<u>Coast Guard</u>
June 15 - 30	3,372	-----	3,418
July 1 - 31	20,907	13,480	26,503
Aug 1 - Sept 2	20,047	13,949	32,447
TOTAL:	44,326	27,429	62,368
GRAND TOTAL:	134,123		

*Beach use figures are a total of the lifeguard counts made daily at 11 a.m., 2 & 5 p.m. These counts were made within the protected limits of the beach only. At Herring Cove at least as many or more persons used this beach outside of the protected limits.

Traffic Counter Totals*

Period: August 11 through September 2, 1963

<u>Area</u>	<u>Cars</u>	<u>Visitors</u>
Herring Cove	33,708	111,236
Race Point	35,008	115,526
Pilgrim Heights	3,999	13,196
Marconi Station	7,359	24,274
Coast Guard Beach	26,237	86,582
TOTAL:	106,311	350,814

- 1/3 for visits

to more than one area:

70,874

233,876

*3.3 multiplier used

Average daily visitation 8/11 - 9/2: 3,081 cars - 10,168 visitors

Estimated visitation 6/15 - 8/31: 231,075 cars 762,599 visitors

Biggest travel day: September 1: 7,800 visitors (est)

MR. BORTMAN: May I express our thanks for your courtesy in inviting us. We feel privileged to be here meeting with you and would like to express our appreciation for your meaningful and purposeful work which is very pleasantly impressive. We are pleased also in having an opportunity to see Mr. Palmer.

Now in regard to Mr. Small, he is a jewel among jewels; a Yale man in Harvard territory. He is historian for the National Park Commission appointed by the President. He has compiled what is regarded as two classics in historiography, authoritative and classically simple. One deals with the Concord-Lexington battle line, and one with the historical surroundings of the city of Boston. If you have an opportunity to read them it would mean a great deal to you because you have such an important and meaningful area; they would give you a feeling that you are on the right track.

This Commission I think on this important area of our country, plus the work that has been done on the first great Colonial city, and the first area where the shot was heard round the world, will be most meaningful to generations. We are late, but this is an important start. The work you are doing is going to be blessed and appreciated for generations to come.

I regret very much that I am committed to an engagement which makes it necessary for me to leave this meeting. It was

heartening to me to sit at this meeting with you. I hope to have the pleasure of receiving a copy of these minutes. They are bound to be interesting and meaningful. I shall leave our progress report in the capable hands of Mr. Small.

(Mrs. White also left at this point.)

MR. FOSTER: I apologize to Mr. Von der Lippe for cutting short the tail end of your report. I think your operations are so important it might be a good idea to put your report on the agenda for the next meeting. I would like to turn the remainder of the meeting over to Mr. Small to give us a picture of what has transpired thus far in the Minute Man National Historical Park and spend a few minutes discussing with our fellow Commissioners any joint activities that might be considered desirable between the two Commissions.

MR. SMALL: After such flattering remarks as Mr. Bortman has made I always ask myself: "Do you recognize yourself?" It is a pleasure for me to come down here with the members of the Commission. I have many distant relatives down here on the Cape whom I am afraid are still rather distant; but at least we have avoided any family quarrels.

I think that I should confine my remarks to a rather brief discussion of what we have accomplished. First of all the scope of the project, our accomplishments in land acquisition and what little experience we have had thus far in the matter of handling

a site that is of paramount interest and importance, and the visitation to that place. I think perhaps it would be best if I made use of the map as it might help to show the general development plan. Unit A will extend from the westerly side of Route 128 to Marions Corner in Concord, about 4 miles. Unit B will consist of the famous North Bridge battleground and an expansion of it. The battleground is the property of the town of Concord it consists of 4 acres, the avenue to the bridge and statue, barely an acre, and there is an additional 3 acres with a lawn and about 30 parking spaces. On top of these two units there will be a third small unit including Hawthorne's Wayside which is an 18th century colonial house, made famous in the last century by a stream of literary figures. Hawthorne was living there when he died in 1861, but did not die in the house.

Under the legislation passed in 1959 to set up the Park we are limited to 750 acres. That is small potatoes in comparison with the Cape Cod National Seashore, but this represents property that is in a suburban condition that is becoming increasingly suburbanized. We began land acquisition just over three years ago and all told there are some 275 parcels involved ranging all the way from a few thousand square feet to about thirty-five to forty acres in the largest tracts. As of today we have 225.09 acres representing 72 separate transactions. Of those 72 transactions 68 have been acquired

by purchase, 3 by right of eminent domain and 1 by transfer from the Hanscomb Air Force Base, which is an immediate neighbor in Unit A. As a matter of fact this parcel we acquired by transfer was one of the first problems. We found a housing project for military personnel was to be built, and the limits of it came right up to stone walls behind which the Minute Men fired on the British on the 19th of April in 1775. Through the influence of some of our members, and contact with the House Armed Services Committee we were able to avert such a tragedy and were able to get the project relocated to some extent. On top of these 72 parcels we have 10 parcels that are optioned, representing 63 and a fraction acres.

Included among these 10 parcels is the Butterick Estate on the west bank of the Concord River adjoining the North Bridge and the Minute Man statue. This is a very beautiful place with very fine plantings. As soon as we get this property we have some momentous decisions to be made.

It hasn't all been successful. We have a back log of 21 properties covering 62 acres that we haven't been able to make any progress on by way of negotiation. I don't think we will resort to eminent domain; certainly not unless we get to the point where we actually need some of these parcels in connection with developments that will go forward. We have not reached the point of development

yet. Research, intensive research to get all the information we can about the land history and conditions in 1775, is now going forward, and we are not going to do all of this with our own personnel. We are on the point of entering a contract with a splendid lady who is an expert in local research in Concord, whom we hope will do the land history for Unit B around the area of North Bridge. We will have members of our staff do some of the research, and some of it is already in progress and has been done.

We operate North Bridge battleground in Concord by cooperative agreement with the Town of Concord. That was negotiated last June and our responsibility began the first of July. There is an intensive visitation to this small area. Our visitor count for the months of July and August exceeded 100,000 which is, as you can imagine, heavy visitation for an area of one acre with a parking area attached to it.

We had four seasonal ranger-historians on our staff and one or two of them were on duty every day during the two months of July and August. In the Boston area we are able to get very well-qualified people. We had a second year student from Harvard Law School; graduates in history from Boston College and Boston University; a Harvard Junior who the previous summer worked for the Gray Line Sightseeing Bus. That kind of experience is not to be overlooked in connection with seasonal employees who are to do interpretive work.

We have problems as everyone else does. One of the major problems that is thwarting our land acquisition at the present time is the matter of solving highway problems. Route 2A will have to be taken out of Unit A and relocated, also a new access Road into Hanscomb Base. At present nine to eleven thousand cars go in and out every morning and afternoon. It is going to take a little time and additional funds to solve these problems. Thank you very much.

A COMMISSION MEMBER: How many homes have you in that area that you are taking?

MR. SMALL: I wish you wouldn't use the term "taking". I am very sensitive. We are negotiating. There will be some 100 residential properties we have title to many already.

MR. CHILD: Is the Old Manse under your jurisdiction?

MR. SMALL: It was acquired in 1939 by the Trustees of Reservations but I think without doubt in time it will be a part of the Park, because of its close connection with the battle.

MR. FOSTER: In addition to your immediate land acquisition plans what do you have in mind for long term use and development for this particular Park?

MR. SMALL: We have a package master plan coming up this year. A team will be up to work with us on it. I might say that this is

primarily a historic area and that our major responsibility will be adequate interpretation to the public. Large portions of the historic route will be visited for short times, but in Unit A there are three sections that are cut off from the main road now that we hope will be kept dirt roads to simulate conditions in 1775; but it is almost essential in this day and age to have easy access by automobiles to any area. You just cannot get people to walk too far.

MR. NICKERSON: Are the functions of your Advisory Commission very similar to ours?

MR. SMALL: Just about one-half your size. They meet twice a year, in November and May. I will say this, and I say it cautiously, Mr. Little is still here; that in comparison between the two I do not think their meetings reach down to quite such details as yours do.

MR. LITTLE: We haven't quite gotten down to the number of Rangers and Park personnel. Much of our discussions are involved with matters our fellow townspeople have brought to us concerning the Park.

MR. SMALL: I might add this, the Commission members from the towns perhaps report to us more directly the interests of the inhabitants of the towns and the town officials.

MR. LITTLE: They feel more than free to squak to us that they think what the Park is up to is a mistake. They come to us first and we check with Mr. Small and call back and tell them what is going on.

MR. NICKERSON: This meeting today is most interesting. The major portion of our time at meetings is spent hammering down on this anvil the work which the Park Service has presented in a tentative form regarding such things as conditions under which certificates will be issued for protection of private property and what kind of regulations shall prevail and what the zoning law should include etc. Not an antagonistic hammering but cooperative hammering.

MRS. WILES: This park is primarily historical?

MR. SMALL: Yes, it represents one of the great combinations of events in American history.

MRS. WILES: Anything else in there?

MR. SMALL: Most certainly not camping or picnicing. It is too small. The Boston Commission which made the initial study went just as far as we dared as regard to size. 750 acres represents the very minimum of what we would have to have for such a project.

MRS. WILES: What are you or they going to do with the houses they are taking?

MR. SMALL: They will simply be torn out. They are modern houses and some are not worth renting, although we have rented some we have acquired. Our market is mostly officers and their families stationed at Hanscomb. We are taking in \$40,000 a year from rentals.

MRS. WILES: Do you pay taxes?

MR. SMALL: No.

MR. NORGEOT: Are historic districts established by the towns?

MR. SMALL: Yes, in Concord and Lexington they are established by separate and distinct acts of legislature. Concord has done the most remarkable job in creating historic districts of any community in Massachusetts due to the fact that Concord is more nearly a homogenous community than any other that is trying to make a go.

MR. FOSTER: Are you concerned in any way with the zoning on the outside of the Park in the community?

MR. SMALL: Yes, and the communities are. In Lincoln they have asked us what we would like to see adjoining the Park and are working to accomplish this.

MR. FOSTER: Do you have in mind a re-creation of this whole battle-ground complex in an indoor setting such as has been attempted in other places?

MR. SMALL: Yes, we will have a visitor center, maybe more than one because of the nature of the area, and certainly devices to orient visitors which will include models depicting the whole thing. We will need something of that sort.

MR. NICKERSON: Do you have any idea where in Concord the visitor's information center would be located?

MR. SMALL: In connection with Unit B there is a possibility we might

consider something on the Buttrick Estate depending on what the decisions are to be in regard to the treatment of that property; but we will need some sort of center or contact at Marion's Corner and another at the Lexington end to take care of visitors coming in from Route 128.

MR. NICKERSON: Do you contemplate any exchange of information with places such as Mystic and Plymouth? I had in mind having a table or rack where literature from other activities basically of the same background or interest, so that people would be informed of other places.

MR. SMALL: In Salem we attempted to have all of our personnel well versed in what was well worth seeing and they called attention to the sites at other places.

MR. NICKERSON: It seems as if a stranger who had only vague notions of what is available saw folders describing other sites he might be stimulated to visiting them.

MR. FOSTER: Do I interpret your remarks that you feel you have no responsibility for visitors coming to your Park except from point of historical interpretation?

MR. SMALL: We are restricted because we don't have any room for them.

MR. FOSTER: Is there any concerted effort on the part of the communities around the Park to consider what to do with visitation of

this magnitude?

MR. LITTLE: There has been a great variety of opinion. I think Concord is going to realize the chief industry should be tourism, and we should do all we can to make visits here as pleasant and interesting as possible, and provide privately operated restaurants, restrooms and camping beyond the boundaries of the Park, under town supervision. This is slow, we still have a few die-hards who are trying to fill us with industry, and an equal number trying to prevent it.

MR. FOSTER: It seems the two Commissions have a lot in common in magnitude of visitation. Is this project proceeding as rapidly as is feasible or is there any question of adequate Congressional support?

MR. LITTLE: There is no such thing as enough money to carry on any project. I think this is going as fast as it can. While opinion in Concord has been favorable to the Park in the beginning, those whose property has been immediately effected were somewhat concerned, but the land acquisition program has been done in such a courteous manner and so gentlemanly that people who were frightened are not now. They know it is inevitable, but that they are not going to get "kicked out". It has been a miracle of tact.

MR. FOSTER: We have felt we have two responsibilities; one to see that the National Seashore and the community and the state work as

closely and effectively as possible to help solve new problems that might arise. Are there any problems we have in common?

MEMBER OF MMNHPPAC: I think the Commissions for both parks are operating in the same way to reassure our fellow townspeople who know us, as to what is going on and why, and to be an intermediary to any complaint or problem that our own townspeople may have which they may not want to bring up to anyone representing the Federal government.

MR. FOSTER: Would there be any useful advantage in having the two Commissions get together every so often?

MEMBER OF MMNHPPAC: I think there would be and that it would make sense to the other members of our Commission to share experiences. Perhaps to meet together not more frequently than once a year in order that the meeting would not become a burden to either Commission, and I would like to invite you to meet with us.

MR. FOSTER: Thank you very much. And thank you Mr. Small, we appreciate it very much that you were willing to come down today.

Item 6. Agenda Items and Date for Next Meeting:

MR. NICKERSON: I suggest that next meeting be devoted under the leadership of Mr. Von der Lippe, to a discussion of the Park's relationship to the general problem on the Cape involving late at night use of beaches, rowdyism and the whole general problem of what to do about a situation which involved many arrests and a murder in the



(For Administrative Use Only)

M I N U T E S

Nineteenth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

at

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

November 1, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Nineteenth Meeting

November 1, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of the Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	The Growing Problem of Public Behavior Throughout Cape Cod
6.	Continued Operation of Salt Pond and Nauset Knolls Motels
7.	Agenda Items and Date for Next Meeting
8.	New Business

The nineteenth meeting of the Cape Cod National Seashore Advisory Commission was held November 1, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts, following a field trip which included an inspection of the construction nearing completion at Race Point in Provincetown. The following members attended the meeting:

MEMBERS

Charles H. W. Foster, Chairman
Joshua A. Nickerson, Vice Chairman
Robert A. McNeece, Secretary
Josiah H. Child
Leo ~~A.E.~~ Diehl
John R. Dyer
Arthur Finlay
Nathan Malchman
Esther Wiles

Representing

Commonwealth of Massachusetts
Barnstable County
Town of Chatham
Commonwealth of Massachusetts
U.S. Dept. of the Interior
Town of Truro
Town of Orleans
Town of Provincetown
Town of Wellfleet

OTHERS

Donald P. Tulloch	Sheriff Barnstable County
Earl H. Whittemore, Jr.	Deputy Police Chief of Brewster and President, Barnstable County Police Chief Officials Council
Winfred Knowles	Police Chief of Eastham
Albert C. LaBelle, Jr.	Supervisor, Law Enforcement Division, Massachusetts Dept. of Natural Resources
Maurice W. Wiley	Selectman, Town of Eastham

National Park Service, U. S. Department of the Interior

Robert F. Gibbs	Supt. Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Leslie W. Piel	Asst. Land Acquisition Officer, CCNS
George M. Von der Lippe	Chief Park Ranger, CCNS
Lyndell Baldwin	Secretary, CCNS

ABSENT MEMBERS

Ralph Chase

Town of Eastham

The meeting was called to order at 1:15 p.m. by Vice-Chairman Nickerson in the absence of Chairman Foster, who arrived at 1:45 p.m.

Mr. Nickerson asked the Commission whether or not it was in favor of granting the request of a representative of a local newspaper to sit in on the session since the question of public behavior was to be discussed. After consideration the request was denied inasmuch as representatives of other newspapers would not have the same opportunity.

Item 1. Adoption of Agenda.

It was moved by Mr. Child, seconded by Mr. Finlay and VOTED to adopt the agenda as submitted for this meeting.

Item 2. Approval of Minutes of the Previous Meeting.

It was moved by Mr. Diehl, seconded by a Commission member and VOTED to approve the minutes as presented.

Item 3. Communications received by the Commission. The Vice Chairman noted all Commission members have received a copy of Acting Superintendent Von der Lippe's letter to the President of the Barnstable County Bar Association with information concerning the issuance of suspension of condemnation certificates for

improved property.

In addition, all Commission members received a copy of a letter from Superintendent Gibbs to Chairman Foster relative to the acquisition of the Salt Pond Motel and Nauset Knoll Motor Lodge in Eastham and Orleans respectively, suggesting that the future use or disposition of these properties be made an agenda subject for today's meeting.

The Vice Chairman suggested it would be appropriate to consider Item 5 on the agenda at this time and this met with the approval of Commission members.

Item 5. The Growing Problem of Public Behavior Throughout Cape Cod.

Vice Chairman Nickerson noted that he had in mind in suggesting this discussion that it might be an opportunity to present a starting point for cooperation in whatever decisions are reached between the Park Service, County, State and Towns, so that the Park Service would have liaison with these law enforcement agencies and not be working at cross purposes. He said he did not think the Commission has any possible hope, even if it had a function, to solve the problem; but that its purpose should be to establish a background against which the Park Service could function in cooperation with the County, State and Town police and other law enforcement agencies so that whatever could be developed might

minimize some of the problems that might arise.

Superintendent Gibbs, since he had been away for the month of October, requested Chief Park Ranger Von der Lippe to take over this part of the meeting.

Mr. Von der Lippe introduced Messrs. Tulloch, Whittemore, Knowles, LaBelle and Mr. Dyer who is here in a dual capacity, as a member of the Advisory Commission and President of the Barnstable County Selectmen's Association.

Mr. Nickerson requested before hearing from the guests that Mr. Von der Lippe relate, for the benefit of those who did not hear his report at the September meeting, his law enforcement experience in the Seashore during the past summer.

Mr. Von der Lippe said that Park Rangers were on duty 16 hours per day, 7 days per week. It would have been advantageous if sufficient personnel had been available for 24 hour coverage since it was necessary to vary night duty schedules to avoid advantage being taken of off-duty periods.

In the Provincetown area, as is the practice of all police organizations on the lower Cape, Park Rangers traveled in pairs on night duty.

He said that the greatest number of warnings issued for infringement of Seashore regulations were for illegal parking in

beach parking lots after they were closed, followed by sleeping in the open, fires, and illegal camping. All told, some 4,000 verbal warnings were given for this type of violation. Five or six cases of flagrant, malicious violations of Seashore regulations were heard before the U. S. Commissioner in New Bedford. No large scale rowdiness problem as such developed on lands under Seashore jurisdiction. This could possibly be partly attributed to the fact fire permits were required by the Eastham fire department and party permits by Chief Knowles, which seemed to contribute to the absence of large party groups.

Mr. Von der Lippe noted that most of the guests had attended the meeting to discuss the same subject which had been called recently by the Barnstable County Selectmen's Association. He asked Mr. Dyer, its President to summarize the meeting.

Mr. Dyer said that the meeting had been called at the suggestion of State Representatives and others who were concerned with the growing problem of public behavior and its control. It was called for a general discussion of the problem and was attended by representatives of the local police departments, real estate and motel operators and a number of other interested citizens. As a result of the meeting he had appointed a Committee of the Association to try to find a solution to the problem. They will report at the next Association meeting.

The first guest speaker was Sheriff Tulloch who said that the problem at the beginning is disturbance of the peace, which is a police function. It grows into serious matters involving drunkenness, assault, battery, sexual relations, mayhem and even murder. These were all demonstrated on Cape Cod during the last season. It is not something to be brushed off by providing outlets for young people to let off steam. These are things which civilized people do not do if the result is police action. He said that the police on Cape Cod have stood up magnificently while being confronted with a rapidly growing problem. However, the basic attack requires support from the public and the courts for immediate enforcement of the law. The long range attack requires educating the public to just what the problem is, and teaching them to be on the alert for the type of individual causing the trouble, to avoid providing first of all a place for him to live. He admitted there are lots of things the police can not do, but said that "we are allowing ourselves to be kidded and misled by a bunch of civil liberties people who have stripped the police of their powers to enforce the law." He said, "We have to have the backing of the public principally, and secondly the courts, or this problem will grow, and rowdyism will go on and on and we will kill more people than we have already."

MR. WHITTEMORE said that he was in full accord with Sheriff Tulloch. Enforcement and education will help, but it is important we have the backing of the courts. He agreed that everyone hates to see a youth get a lifetime record, but if young people can be taught to realize the result of breaking the law, they will think about what they are doing. He said that in his opinion it is of vital importance for the Seashore to have actual, physical, direct communication with all emergency services on Cape Cod, including all law enforcement agencies, fire, ambulance, rescue, all of which are tied together through a central control center which is second to none.

CHIEF KNOWLES agreed that law enforcement is the answer to the problem. He stated he has found that taking licenses to operate motor vehicles away from young people who disobey the law has been very effective in his experience. He blamed the ease with which liquor may be obtained as part of the trouble and said, "You can buy liquor when you can't buy bread."

MR. LABELLE said that the public behavior problem is not unique on Cape Cod. He has found the same conditions existing in his work throughout southeastern Massachusetts. However, he said that the problem was bound to be greater on Cape Cod because it is publicized throughout the USA as a resort area.

Several members of the Commission recited ways in which their respective towns had handled the situation. In Orleans an

experiment seems to be working well where permission is given for groups to use the ocean beach late at night provided lists of those attending beach parties are furnished the Police Department. Here the advantage is the one access point which makes control a fairly simple matter. Mr. Finlay made a strong plea for additional consideration of measures of this type whereby young people working until midnight would have a place to go to "let of steam" without creating disturbances in the thickly settled villages.

Mr. McNeece noted that the Chatham Chief of Police will permit anyone with proper organization to use the beach at night for invited guests, under supervision of a police officer. A system of work permits has been suggested also, whereby employers would accept regulations laid down by the Police Department. These would include job applicants supplying the name, address and telephone number of their parents, who could be contacted in the event of law violations. Also that employees involved in disturbance of the peace, vandalism, etc., would be fired, and not hired by others in the town. He said that the town officials in Chatham are not overlooking the fact that young people need some opportunities for recreation after working hours, but they feel this can be found within the law. The responsibility of the town officials is to protect the townspeople and the summer resident who comes expecting to live under fairly moderate conditions during the summer time.

Mr. Malchman described a system used in Provincetown whereby non-residents desiring employment must register with the Police Department, be mugged and fingerprinted. A town bylaw permits police screening of these applicants and the results are made available to employers, and are always on file for use of the Police Department in the event of trouble. He expressed the opinion that any organized recreational program for these young people will not work because individuals of that age group resent supervision. That is one of the basic reasons they are on Cape Cod in the summer. They want to be out on their own and want to do things a little too adult for their age category.

An effort was made to determine where most of the behavior problems begin in the towns and whether or not beach use was a key factor. It was established that beach use would be a key factor so far as the Seashore is concerned, and that some uniform method of handling beaches should be of prime consideration. Superintendent Gibbs said that he would be very much in favor of the Seashore towns coming up with uniform regulations for handling beach operations since it will be a number of years before all of the ocean beach area will be under Seashore jurisdiction. At the present time the Seashore is in the process of trying to write special regulations covering closing beach parking lots under its jurisdiction and is finding considerable variance between the six towns. He and Mr.

Von der Lippe agreed that it might be possible to work out a control system of granting permits for beach use. Mr. Dyer agreed to present the thought of working out some uniform method of handling beaches in the area to the Selectmen's Association Committee, and Superintendent Gibbs said the Committee would be welcome to meet at Seashore Headquarters to discuss the problem.

It was moved by Mr. Nickerson, seconded by a Commission member and VOTED that the Commission recommends to the Superintendent of the Cape Cod National Seashore that he cooperate in every way practicable with the various established law enforcement agencies outside of the Seashore.

It was moved by Mr. Finlay, seconded by a Commission member and VOTED that the Chairman advise the Secretary of the Interior of the Commission's concern for the necessity of adequate staffing and facilities at the Cape Cod National Seashore to handle a problem of law enforcement and public behavior which may not exist in other National Park areas more isolated and not confronted with an influx of large numbers of visitors in a short period of time.

Mr. Finlay requested copies of the letter be sent to the Board of Selectmen in each Seashore town, members of the Commission and visitors at today's meeting.

Item 4. Progress Report - Cape Cod National Seashore.

Chief Park Ranger Von der Lippe presented the progress report for the month of October during which time he served as Acting Superintendent while Superintendent Gibbs attended the "Conference of Challenges" at Yosemite. He mentioned the letter which was sent to Judge Hall, President of the Barnstable County Bar Association with copy of the Suspension of Condemnation Certificate covering improved property, and the press release covering same. Also the press release announcing Invitation for Bids for painting the water tower in the Marconi Station area.

The contract for Race Point construction has been extended to November 8 because of weather and lack of competent carpenters and the accessibility to the job site. The contract for roads and parking area at the site has been extended to November 15 due to a delay caused by the necessity of contractor installing new scales at his plant. A contract has been awarded Andersen & Murray in the amount of \$12,087. to alter Headquarters garage to provide additional office space. During the reporting period 7 nature walks were conducted with an average attendance of 37; 9 evening talks were given at which attendance averaged 35. The nature trails and interpretive shelter areas have been posted "Closed to Hunting", and press releases published. Maps of closed areas have been drawn for distribution to interested hunters. Traffic counter readings for

*Complete
lookers
for conviction*

October show a total of 54,506 cars at Herring Cove, Pilgrim Heights, Marconi Station and Coast Guard Beach. Hurricane "Ginny" blew the roof off a Seashore property on Coast Guard Road in Truro, blew trees down on Race Point Road and damaged power lines in the Marconi Station area. Among maintenance projects is the installation of 150' of sand fence in a cut near Wood End Light, 1000 cubic yards of sand distributed on Herring Cove beach and in adjacent dunes. Dune protection at Coast Guard beach has been completed; many old roads in the Marconi Station and Pilgrim Heights area have been obliterated by planting trees and shrubs.

Mr. Nickerson expressed concern over an old road which is known as the King's Highway, stating that in his opinion this road should be reopened rather than obliterated. He was assured by Supt. Gibbs there is no intention of obliterating this road. There are plans for using it in some way, possibly as a trail for walking, bicycling or horseback riding, and in some way retaining its identity as a historic thoroughfare.

Land Acquisition Officer Thompson reported fourteen (14) closings took place during the reporting period whereby fifty-three (53) acres were purchased by the United States. This brings the total acreage acquired through negotiation to nine hundred seventy-two (972). Fifteen (15) Land Purchase Option and Contracts were

secured covering sixty-one acres. Thirty-two (32) authorizations to negotiate options were received during the reporting period covering nine hundred sixteen (916) acres.

Before proceeding to Item 6, Superintendent Gibbs spoke to the Commission with reference to the misleading press releases regarding Mr. Wirth's possible resignation as Director of the National Park Service. He outlined events leading up to and following the releases and provided the Commission with a frank appraisal of the facts as they exist.

Item 6. Continued Operation of Salt Pond and Nauset Knoll Motels.

Superintendent Gibbs requested the advice of the Commission on the continued use of the Salt Pond Motel in Eastham and the Nauset Knoll Motor Lodge in Orleans, both of which the Seashore has purchased in its land acquisition program. He outlined the circumstances of the acquisition and said that he had wished to bring the matter to the Commission at its September meeting. Due to the presence of members of the press and the desire of one motel operator to avoid publicizing the sale until the close of his season, he was unable to do so.

Superintendent Gibbs reviewed his conferences with the Selectmen of Eastham and Orleans which resulted in their unanimous opinion that provision should be made for continuance of the motel

operations. He said that the Service was prepared to issue a prospectus which would invite interested persons to submit a proposition for the motel operations; presumably on a lease basis.

The request was discussed at some length by the members of the Commission. It was the feeling of some members that the Service would set a dangerous precedent by purchasing a commercial operation and permitting its continuance. Also that as a matter of principle it is wrong for the federal government to provide an entrepreneur tax free and without capital investment, the means of conducting a competitive business with others who must provide their own capital investment and also pay local real estate taxes.

Messrs. Finlay and Wiley, Selectmen of Orleans and Eastham respectively, explained their positions by citing the need for the facilities to accommodate visitors, and the possibility of revenue from money spent in the town by motel guests.

It was suggested if the Seashore could justify the acquisition of these two motels because the land was essential in its long range development plans, and the concession simply a temporary expedient, the Commission would feel justified in approving such action.

It was evident in further discussion that this was indeed the fact of the matter and on the motion of Mr. McNeece, seconded by

Mr. Diehl it was VOTED that the Commission advise the Superintendent it recommends the Salt Pond Motel and Nauset Knoll Motor Lodge be leased as a concession for a period of not more than five (5) years.

It was moved by Mr. Diehl, seconded by Mr. Dyer and VOTED that the National Park Service investigate the possibility of reimbursing the towns of Eastham and Orleans for public services rendered by the town in connection with the operation of these two concessions in lieu of taxes lost.

It was moved by Mr. Nickerson, seconded by Mr. Malchman and VOTED that the Minutes reflect that the foregoing motions have been voted in the belief that these two pieces of real estate are needed by the National Seashore for its future over-all purposes.

MR. GIBBS: "I can't let this meeting close without thanking you for your expression of confidence in me as Superintendent of the Cape Cod National Seashore. This means more to me than I can express in words. I will do my best to carry on for the best interest of everyone concerned."

Item 7. Agenda Items and Date for Next Meeting. It was established that the next meeting would be held commencing at 1 p.m. on Friday, December 6, 1963. Items on the agenda will include a review of plans for the Coast Guard beach area and commercial operations within the Seashore. Also a discussion of policy concerning town owned lands.

Item 8. New Business. No new business appearing, the meeting adjourned at 4:55 p.m.



UNITED STATES
DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE

JAN 2 1964

IN REPLY REFER TO:

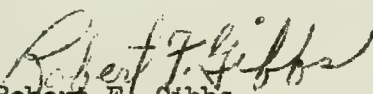
Cape Cod National Seashore
Box 428
Eastham, Massachusetts 02642

A18

Memorandum

To: Members, Cape Cod National Seashore Advisory Commission
From: Superintendent, Cape Cod National Seashore
Subject: Minutes of Twentieth Meeting

Enclosed are two copies of the Minutes of the Twentieth Meeting of the Cape Cod National Seashore Advisory Commission which was held at this Headquarters on December 6, 1963.


Robert F. Gibbs
Superintendent

Enclosure (in dupl.)

Copy w/Minutes to:

Director, National Park Service, Washington, D. C. (4)
Regional Director, Northeast Region (3)

(For Administrative Use Only)

M I N U T E S

Twentieth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

at

Headquarters, Cape Cod National Seashore, Eastham, Massachusetts

December 6, 1963

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Twentieth Meeting

December 6, 1963

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Review of Preliminary Construction Plans - 1964
6.	Review of Requests for Continuance of Commercial Activities Within the Seashore
7.	Park Service Policy Re Town Owned Lands
8.	Agenda Items and Date for Next Meeting
9.	New Business

The twentieth meeting of the Cape Cod National Seashore Advisory Commission was held December 6, 1963 at the Headquarters of the Cape Cod National Seashore, Eastham, Massachusetts, following an inspection of the site of the proposed facilities at the Coast Guard Beach in Eastham. The following members attended the meeting:

MEMBERS

Representing

Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Leo E. Diehl	U.S. Dept. of the Interior
John R. Dyer	Town of Truro
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS

Henry McCarthy, Massachusetts Department of Natural Resources
Maurice W. Wiley, Selectman, Town of Eastham
Gaston Norgeot, Selectman, Town of Orleans

National Park Service, U. S. Department of the Interior

Robert F. Gibbs	Superintendent, Cape Cod National Seashore
Leslie W. Piel	Asst. Land Acquisition Officer, CCNS
Lyndell Baldwin	Secretary, CCNS

ABSENT MEMBERS

Ralph Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Arthur Finlay	Town of Orleans
Charles H. W. Foster, Chairman	Commonwealth of Massachusetts

The meeting was called to order at 1:25 p.m. by Vice Chairman Nickerson in the absence of Chairman Foster. He welcomed Mr. McCarthy, and Messrs. Wiley and Norgeot sitting in for Messrs. Chase and Finlay.

Item 1. Adoption of Agenda.

Vice Chairman Nickerson suggested the inclusion of an agenda item regarding the proposed renaming of the Seashore in honor of the late President Kennedy.

It was moved by Mr. Diehl, seconded by a Commission member and VOTED to include such an item and adopt the agenda as submitted.

Item 2. Approval of Minutes of Previous Meeting.

Mrs. Wiles called attention to the vote recorded at the top of Page 15 in the Minutes, noting this was not a unanimous vote and that she wished to go on record as voting in the negative. The vote on this motion was 5 in the affirmative and 3 in the negative. It was also noted there was a great deal more discussion on this subject than reflected in the Minutes.

It was moved by Mr. McNeece, seconded by a Commission member and VOTED that the Minutes be amended to reflect the vote on the motion as shown above and approved otherwise as presented.

Item 3. Communications Received by the Commission.

There were no communications. However, Vice Chairman Nickerson read for the benefit of Commission members not receiving a copy, a letter

written at the direction of the Commission by Chairman Foster to the Secretary of the Interior in regard to the necessity of adequate staffing and facilities at the Cape Cod National Seashore to handle law enforcement and public behavior problems. It was the consensus a copy of the letter be made a part of the Minutes for reference purposes.

Mr. McNeece reported that the Barnstable County Selectmen's Association Committee has studied the rowdiness problem on Cape Cod and submitted an excellent report, copies of which will be sent to all of the Cape towns and to Superintendent Gibbs.

Item 4. Progress Report - Cape Cod National Seashore.

Superintendent Gibbs reported the contractors are in the final stages of the construction at Race Point which has continued during the past month. The bathhouse building is complete. The road contractor is finishing up the curbing, following which the finish grading will be done and grass planted to prevent wind erosion.

The construction of the offices and storage facilities for the Interpretive and Ranger divisions in the boathouse adjacent to the headquarters building will be completed by the middle of January.

The maintenance crew has been increased to a total of thirty-three men; they have been engaged in planting grass and small trees and shrubs in the Marconi Station area, Pilgrim Springs and the Provincetown area.

Lands. Much time has been devoted to obliterating many of the old roads in these areas.

The Park Rangers have spent a great deal of their time in patrols in connection with the hunting season. We are pleased to report very few violations of the hunting laws. The hunters were very cooperative in complying with Seashore requests to stay on the hard surfaced roads and not drive indiscriminately throughout the area.

Our Naturalist and Historian have been called upon frequently to talk to various groups. A great demand continues for information about the Seashore. We have been invited by some of the organizations a second and third time. We are pleased to know they are interested in what we have to say and try to meet all requests.

The recent southwest storm caused a considerable amount of damage to the beach in front of the Herring Cove bathhouse. Well over 10,000 cubic yards of sand was washed away. The beach was washed out between the groins and the shoreline and a large amount of paving paralleling the beach was destroyed. Special funds will be needed to take care of this situation. Between Herring Cove beach and the Wood End light several new breaks have showed up in the dunes.

The Regional Director has advised us that he has contacted the Washington Office regarding the appointment of a new Advisory Commission since the two year term of the present Commission is

5-11-41

nearly over. Mr. Lee has been advised that all new appointments are being delayed while the change in administration is being worked out and the present Commission is requested to serve until new nominations have been received and appointments made.

Assistant Land Acquisition Officer Piel reported eight (8) closings during the reporting period whereby the owners conveyed seventy-nine and sixty-six one-hundredths (79.66) acres of land to the United States. This brings the total number of closings to date to eighty-four (84) embracing one thousand fifty-one and forty-three one-hundredths (1051.43) acres.

Ten (10) Land Purchase Option and Contracts were secured during the reporting period covering fifty-nine and fifty-eight one-hundredths (59.58) acres. The total number of options secured to date is one hundred forty-three (143) embracing one thousand five hundred ninety-three and fifty-six one-hundredths (1,593.56) acres.

Nineteen (19) authorizations to negotiate options were received during the reporting period covering sixty and forty-one one-hundredths (60.41) acres. This brings the total of authorizations to date to two hundred fifty-one (251) covering three thousand two hundred thirty-four and fifty-five one-hundredths (3,234.55) acres.

Appraisals completed during the reporting period number fourteen (14). Appraisals assigned during the reporting period number forty (40).

Item 5. Review of Preliminary Construction Plans - 1964.

The Commission studied preliminary construction plans for the Coast Guard Beach area, Pilgrim Heights road and parking area for present interpretive shelter and a picnic area; proposed maintenance area and buildings, and residential area, Marconi Station; sub-utility area and buildings and residential area, Province Lands. Superintendent Gibbs explained these plans were for review and comment and study by the Commission, and by the Seashore staff, after which they will be returned to the Eastern Office of Design and Construction with comments and/or recommendations from which the final plans will be made.

It was moved by Mr. Diehl, seconded by a Commission member and VOTED to approve the construction plans as submitted with the exception of the Coast Guard Beach plan, which is approved with the exception of the location of the bathhouse, which the Commission feels should be relocated in a place where it would not be subject to erosion.

Mr. McNeece brought up the question of whether or not the Commission would be permitted to make suggestions regarding the revision of the Cape Cod National Seashore Brochure. Improvements in the map were informally suggested as well as the possibility of considering inviting Cape Cod artists to submit designs for the cover on a competitive basis. Copies of the brochure were furnished Commission

members, and suggested revisions will be an item on the agenda for the next meeting.

Item 6. Review of Requests for Continuance of Commercial Activities Within the Seashore.

A list of approximately twenty-five commercial operators who have requested suspension of condemnation permits were submitted for review of the Commission. These included apartments, motels, hotels, campgrounds, gift shops, dining facilities, sand pits, service stations and a cocktail lounge.

Vice Chairman Nickerson suggested that a recommendation from the Park Service as to what they would like done would be helpful. Superintendent Gibbs noted that in compliance with the Act these requests are submitted to the Advisory Commission for their advice; and that he would be inclined to issue a permit to just about all of them.

The requests were each considered on an individual basis with the result that it was the consensus generally speaking approval should be given to condemnation exemption for all requests submitted for periods not to exceed five years. It was suggested special conditions as required should be made a part of the permit; for instance in the case of the Whitehead operation that no accelerated program of sand removal would be permitted.

Superintendent Gibbs brought before the Commission the subject of the possibility of the Massachusetts Department of Public Works utilizing the building and premises of the former Joseph Cemer Block Company on U. S. Route #6 in Truro for a Highway Department garage. He noted this would consist of a new type of use in a zoned area; that it would be necessary for the DPW to spend a considerable amount of money in preparing the premises for their use, and that it would also represent a loss of rent from individuals who now rent garaging for these vehicles. It was the consensus of the Commission that all cooperation possible should be given in permitting the premises to be used by the Department of Public Works, that local bylaws customarily permit municipal uses, and that this would be for public necessity and convenience.

Item 7. Park Service Policy Re Town Owned Lands:

Mr. Dyer noted that he had requested this item be placed on the agenda for further discussion although it had been pretty thoroughly talked over at an earlier meeting because the town of Truro is interested in trying to get some compensation in the event the Head of the Meadow beach is turned over to the Park Service. In this particular case the town has a heavy investment in the property and feels that compensation is a matter of vital importance and interest.

No action was taken on this item, but various opinions were expressed by Commission members including the suggestion that in the

case of the Orleans-Nauset beaches entirely new access routes should be considered in order to divert heavy beach traffic from the residential sections of towns and thus avoid depreciating real estate values in these areas. Also if the Park Service persisted in its policy that there be no quid pro quo, or something for something; it would be a long time before any action would be taken on the transfer of beaches in which towns have large financial investments. Superintendent Gibbs noted it is possible some form of reimbursement should be considered in cases where lands for beaches have been acquired through purchase and developments made; but in cases of a public facility open to a public road and a public beach, it is not the policy of the Park Service to reimburse municipalities.

Item - The Proposal to Rename the Cape Cod National Seashore.

This proposal was discussed at length. It was the consensus the question of establishing memorials throughout the country should be given careful study. The Commission would welcome an opportunity to discuss the subject with any governmental agency which is involved. Since the matter is under consideration in Congress by an established Commission, it should not be acted upon prematurely. The subject will be an Agenda item for the next meeting.

Item 8. Agenda Items and Date for Next Meeting.

Suggested items for the agenda for next meeting were in addition to the continuation of the discussion of a Kennedy memorial, the revision of the Seashore brochure and the relocation of the Coast Guard Beach bathhouse facilities.

RECEIVED January 10, 1964 was established as the date for the next meeting.

No further business appearing, the meeting adjourned at 4:45 p.m.

COPY

THE COMMONWEALTH OF MASSACHUSETTS

DEPARTMENT OF NATURAL RESOURCES

15 Ashburton Place, Boston 8

November 26, 1963

The Honorable Steward L. Udall
Secretary of State
Washington 25, D. C.

Dear Mr. Secretary:

At the last meeting of the Cape Cod National Seashore Advisory Commission, I was instructed by vote of the Commission to advise you as follows.

The problem of public behavior during the summer recreation season has been a matter of growing concern to law enforcement officials of the six towns involved in the lower Cape. At a meeting of such officials in Eastham on November 1, 1963, the National Park Service was urged to cooperate closely with local authorities to insure a uniform standard of public behavior throughout the Seashore area.

In order to accomplish this worthwhile objective, members of the Commission felt it is imperative to recommend that the staffing of seasonal rangers be adequate to care for the growing number of visitors to the National Seashore, and that in considering staffing needs, the Department of the Interior give particular consideration to the intensive nature of public use on Cape Cod as contrasted to more remote areas of the National Park system.

Sincerely yours,

s/ Charles H. W. Foster
Commissioner

CHWF:hw

